



# **MORGAN COUNTY, COLORADO**

Comprehensive Annual Financial Report

For the fiscal year ended December 31, 2018



**MORGAN COUNTY, COLORADO**  
**Comprehensive Annual Financial Report**  
**For the fiscal year ended December 31, 2018**

Board of County Commissioners

Mark Arndt, Chairman  
Laura Teague  
Jim Zwetzig

Director of Finance

Michelle Covelli

Director of Information Systems

Karol Kopetzky

Information Systems Specialist

Vicki Jump

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Marylyn Riddle  
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Mary Pachek

Prepared by:  
Finance and Information Systems Departments

## **INTRODUCTORY SECTION**

**MORGAN COUNTY, COLORADO**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED DECEMBER 31, 2018**

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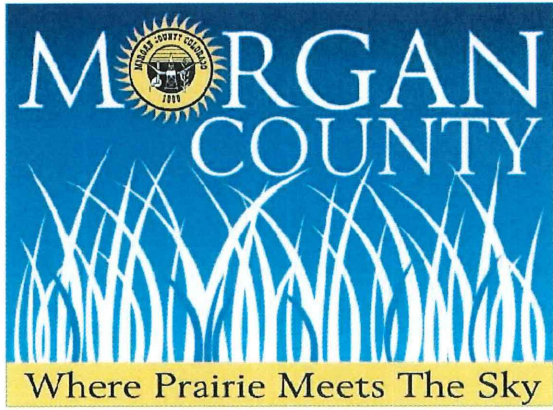
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## **MORGAN COUNTY ADMINISTRATION**

June 30, 2019

To the Citizens of Morgan County, Colorado:

State law requires that every government publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for Morgan County Government for the fiscal year ended December 31, 2018.

The County's Annual Financial Report was prepared by the Department of Accounting and Finance for Morgan County Government. The responsibility for both the accuracies of the data, and the completeness and the fairness of the presentation, including all disclosures, rests with the County. Morgan County has established a comprehensive internal control framework that is designed to both protect the County's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in accordance with Generally Accepted Accounting Principles (GAAP). Because the cost of internal controls should not outweigh their benefits, Morgan County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. To the best of our knowledge and belief, the enclosed data is accurate in all material respects. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

State statutes require an annual audit by independent certified public accountants. The accounting firm of Watson Coon Ryan, LLC was selected to perform the 2018 audit. In addition to meeting the requirements set forth in state statutes, the audit also was designed to meet the requirements of the federal Single Audit Act Amendments of 1996 and related Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards ("Uniform Guidance"). Information related to this single audit, including the schedule of federal financial assistance and auditor's reports on the internal control and compliance with applicable laws and regulations, is included in the single audit section. Watson Coon Ryan, LLC have issued an unmodified ("clean") opinion on Morgan County Government's financial statements for the year ended December 31, 2018. The independent auditor's report on the basic financial statements is located at the front of the financial section of this report. Management's discussion and analysis (MD&A) immediately follows the independent auditors report and provides a narrative introduction overview and an analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

This report includes activities for which the Board of County Commissioners is accountable to the citizens of Morgan County, financially, or by state statute. All applicable funds, departments, and offices are included in these financial statements as part of the primary government of Morgan County.

Morgan County Government offers a full range of services. These services include police protection; human services; ambulance services; solid waste management services; maintenance and construction of roadways, bridges, and infrastructure to support these activities; recreational and cultural facilities and events; 911 emergency telephone and other public safety telephone services; and land use planning services.

## PROFILE OF MORGAN COUNTY

Morgan County is located on the High Plains of Northeastern Colorado, well-situated on Interstate Highway 76 and U.S. Highway 34. The County is only 79 miles from Metro Denver and major U.S. trade corridors. The Denver International Airport is within an hour's drive. The population of Morgan County is 28,192. Morgan County encompasses five incorporated cities and towns as well as a large unincorporated area. The largest city is Fort Morgan with a population of 11,569. Morgan County offers several community and recreational facilities. Jackson Lake is a popular recreational area in Morgan County that attracts weekend visitors as well as year-round residents wanting to retire to a rural area. The area offers fishing and boating while the climate allows year-round residence. Some of the finest hunting in North America is found in the area, including pheasant, turkey, grouse, quail, geese, duck, deer, and antelope. Morgan County has moderate summers, crisp falls, cool winters, and warm springs. There are 330 days of sunshine annually, 14.9 inches annual precipitation, and 29.7 inches average snowfall. Annual average temperature is 64 degrees F.

## PROFILE OF MORGAN COUNTY GOVERNMENT

The County is governed by a three-member Board of County Commissioners. Commissioners are elected from districts of relatively equal population by the voters at large. They serve staggered four-year terms and function as the County's policymaking body. The County is also served by seven other elected officials: assessor, clerk and recorder, coroner, district attorney, sheriff, treasurer, and surveyor.

The County Commissioners annually adopt budgets by department for all funds except the agency funds. The annual budget is approved and appropriated by fund. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the department level. Each department within a fund may not legally exceed the approved budget for that department without prior approval of the County Commissioners. Supplemental appropriations can be approved by the Board of County Commissioners if needed during the year to provide for those items that were unknown or unforeseen at the time the budget was originally adopted.

Morgan County Government employs 269 FTE's (full time equivalents). Full-time employees receive a comprehensive compensation package typical of county governments. Benefits include paid leave, medical insurance plans and a defined contribution retirement plan.

## LOCAL ECONOMY

In 2018, the County assessed value certified by the County Assessor decreased by 1%. This decrease was due to values set for State assessed property. This decrease is significant as Morgan County does not have a County sales tax, so assessed value is critical to the County's operations. Agriculture is the primary industry in Morgan County with retailers, other locally focused businesses, and government operations supporting area farming and ranching communities. Crop prices have been on the upswing, however, they are offset by rising labor costs, tariffs on agricultural exports, and increasing interest rates. The major crops grown in the County include corn, sugar beets, hay, silage, wheat, potatoes, onions, alfalfa, and turf. The dairy industry also continues to have a strong presence. Crop prices rebounded in last quarter of 2018, with wheat and hay seeing double digit increases. Wheat prices were up 34.6 percent in 2018, as the prior year's low prices induced producers to plant fewer acres this season, pushing prices up. Cargill Meat Solutions Corporation is the largest employer in the county, employing 2,100 employees. The next largest employer is Leprino Foods with 350 employees followed by Colorado Plains Medical Center with 262 employees. The unemployment rate in Morgan County in 2018 was 3.4%. This is higher than the 2017 rate of 2.4%. Morgan County's unemployment rate of 3.4% is slightly lower than the State rate of 3.6%. Morgan County's location near the Front Range allows easy access for the opportunities of the big cities while maintaining the benefits of a rural lifestyle – with a large residential growth in Wiggins, the most western community in Morgan County. The County prides itself on maintaining tradition while looking to the future.

## COUNTY LONG-TERM FINANCIAL PLANNING

Facilities planning and maintenance continue to be a major area of emphasis for the County. The County is in the process of reviewing the capital improvement plan. The County Commissioners have convened a task force to analyze and plan for the increasing demands on the County's Jail/Judicial Complex which also houses the Communications Center, the Probation Department, the District Attorney, the Court and the Sheriff's Department. In order to address the situation the County created the Jail Capital Improvement Fund in 2008 to accumulate monies for the future expansion of the facility. The County may also have to look to the other municipalities to help fund the jail. The current complex was built in 1985.

## MAJOR INITIATIVES

In 2018, funds from the Jail Capital Improvement Fund were used to purchase and install a new camera security system at the Jail/Judicial facility. The cost of this project was approximately \$400,000. The County also received a grant to do a study on future needs of the Morgan County Jail/Judicial facility. This study will help the Commissioners plan for continuing space needs at the facility that houses the County Jail, Sheriff's Department, Communications Center, Probation, the County and District Courts and the 13<sup>th</sup> Judicial District's District Attorney. The study will be completed in 2019.

Construction began in 2017 on the new Ambulance Service Building in Brush and was completed in 2018. In 2016 the County was awarded an Energy Impact Grant in the amount of \$200,000 to help fund the new Brush Ambulance Service building. Final Cost of the building project was \$500,000 For the 2019 budget, the Ambulance Service has requested power cots be installed in several ambulances. The cost of this project is \$70,000. The County will apply for a State EMS grant to help fund the cost of the power cots.

Conservation Trust Fund money was used in 2018 to construct a drainage system on land the County purchased adjacent to the County Fairgrounds site. Funds in the Conservation Trust Fund are the County's portion of lottery money collected by the State of Colorado.

## AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Morgan County for its comprehensive annual financial report for the fiscal year ended December 31, 2017. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report (CAFR), whose contents conform to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. Morgan County Government has received a Certificate of Achievement for the last twenty-five consecutive years (fiscal years ended 1993-2017). We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

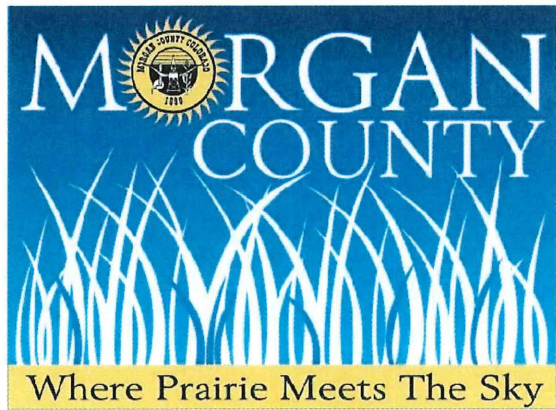
## ACKNOWLEDGEMENTS

The preparation of the comprehensive annual financial report on a timely basis was made possible by the dedicated service of the entire staff of the Finance and Accounting department and Information Systems department. Each member of the departments has our sincere appreciation for the contributions made in the preparation of this report. These people work together as a highly effective team to promote the excellence we strive for. Appreciation is also expressed to the Board of County Commissioners who establishes the policies which provide for sound financial management and to all the other elected officials, department heads, and County employees for their cooperation in matters pertaining to the financial affairs of the County.

Respectfully submitted,

A handwritten signature in cursive script that reads "Michelle R. Covelli".

Michelle R. Covelli  
Director of Finance and Accounting





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Morgan County**  
**Colorado**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2017**

*Christopher P. Morill*

Executive Director/CEO



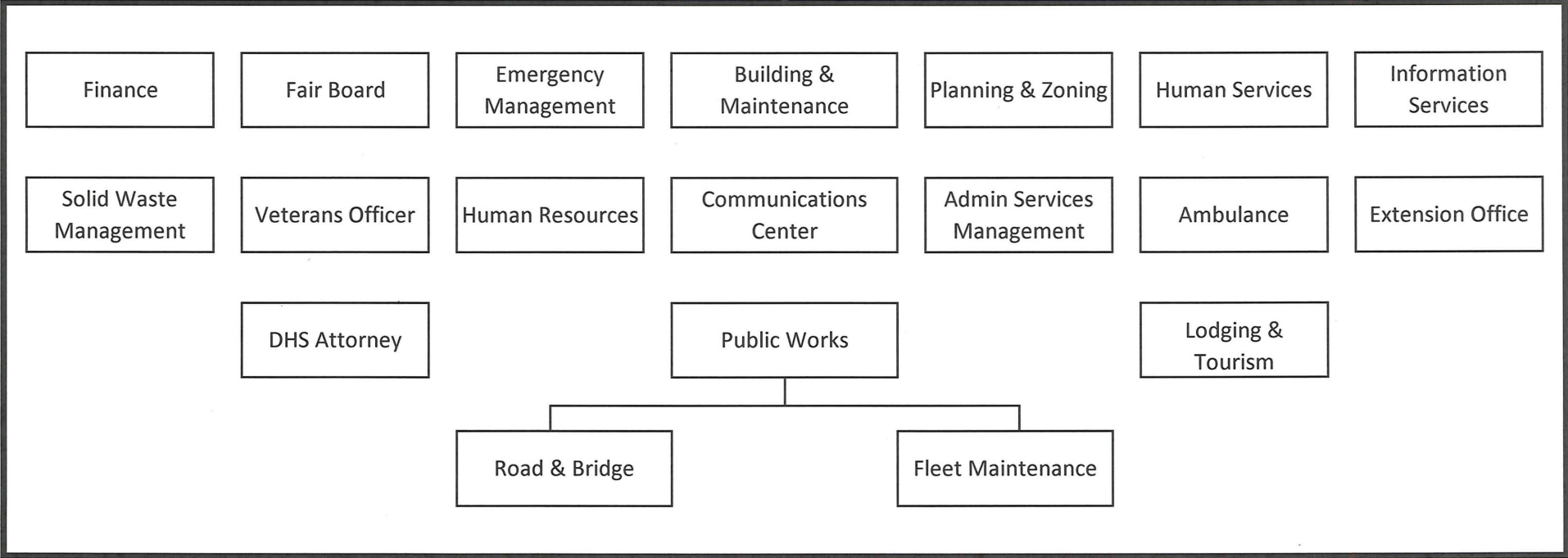
# Morgan County Organizational Chart

Morgan County  
Citizens

**Elected Officials**



**Departments**



## MORGAN COUNTY, COLORADO

List of Principal Officials

December 31, 2018

### TITLE

### NAME

#### **ELECTED**

Chairman, Board of County Commissioners	Mark A. Arndt
Commissioner	James Zwetzig
Commissioner	Laura Teague
Assessor	Robert L. Wooldridge
Clerk & Recorder	Susan L. Bailey
Coroner	Don Heer
Sheriff	James Crone
Surveyor	Nichole F. Hay
Treasurer	Robert A. Sagel

#### **APPOINTED**

Accounting & Finance Director	Michelle Covelli
Administrative Services Manager	Karal Powell
Ambulance Manager	Joe King
Attorney	Jeff Parker
Director of Communications	Danette Martin
Director of Extension	Amy Kelley
Director of Human Services	Jacque Frenier
Emergency Operations Coordinator	Roger Doll
Information Systems Manager	Karol L. Kopetzky
Manager of Bridge Construction	Richard Early
Manager of Building Operations	Dave Cornwell
Manager of Environment	Cass Yearous
Manager of Road Construction	John Goodman
Planning & Zoning Administrator	Pam Cherry
Public Works Director	Bruce Bass
Shop Manager	James Monroe
Veterans Officer	Daniel Scalise



## **FINANCIAL SECTION**

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**INDEPENDENT AUDITOR'S REPORT**

Board of County Commissioners  
Morgan County, Colorado

*Report on the Financial Statements*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Morgan County, Colorado, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

*Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

*Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

*Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### *Other Matters*

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 14-23, and 70-75 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Report on Summarized Comparative Information*

We have previously audited the County's 2017 financial statements, and we expressed an unmodified opinion on those financial statements in our report dated June 27, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2017, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The Schedule of Expenditures of Federal Awards, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards; combining and individual nonmajor fund financial statements and schedules; the Local Highway Finance Report; the Schedule of Federal Financial Assistance Reconciliation and introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards, combining and individual nonmajor fund financial statements and schedules; the Local Highway Finance Report; and the Schedule of Federal Financial Assistance Reconciliation are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial

statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards combining and individual nonmajor fund financial statements and schedules; the Local Highway Finance Report; and the Schedule of Federal Financial Assistance Reconciliation are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2019 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*Watson Coon Ryan, LLC*

GREENWOOD VILLAGE, COLORADO  
June 21, 2019

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the County of Morgan, we offer readers of Morgan County Government's financial statements this narrative overview and analysis of the financial activities of Morgan County for the fiscal year ended December 31, 2018. We encourage readers to consider the information presented here in conjunction with the letter of transmittal and basic financial statements to enhance their understanding of the County's financial performance.

### FINANCIAL HIGHLIGHTS

- The assets of Morgan County exceeded liabilities and deferred inflows of resources by \$170.7 million (net position) at the end of 2018. Of this amount, \$40.5 million may be used to meet the government's ongoing obligations to citizens and creditors. The remaining \$130.2 million is invested in capital assets or restricted by law.
- The County's General Fund balance was \$27.4 million as of December 31, 2018. Of this amount, \$850,000 is restricted for emergencies, \$98,480 is restricted for Clerk E-filing, \$2,369 is committed for the Tri Centennial, \$571,672 is committed for the Human Services building, \$11 million is assigned for capital building projects, and \$220,486 is assigned for other agencies. The remaining \$14.7 million is unassigned fund balance. The 2017 fund balance was \$25.5 million.
- The total 2018 General Fund balance is \$27.4 million, which is \$1.9 million more than the 2017 General Fund operating expenditures plus transfers out. Morgan County does not have a county sales tax and relies heavily on property tax collections as a main revenue source. Current property taxes represent 69% of the General Fund revenue in 2018.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. Morgan County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements including combining statements for non-major funds, and a statistical section.

**Government-Wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private sector business.

The statement of net position presents information on all of the County's assets, deferred outflows, liabilities, and deferred inflows with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Morgan County is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus

revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods, for example uncollected taxes and earned but unused vacation leave.

Both of the government-wide financial statements distinguished functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Morgan County include general government, public safety, highways and bridges, recreation, and human services. The business-type activities of the County include operation of a solid waste landfill and a County ambulance service.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Morgan County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Morgan County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Morgan County maintains eight individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, road and bridge fund, and the social services fund, all of which are considered to be major funds. Morgan County adopts an annual appropriated budget for all major funds. A budgetary comparison statement has been provided for all major governmental funds on pages 70 – 73 of this report. Data from the other five governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major funds is provided in the form of combining statements on pages 78 – 81 in this report. Governmental funds budgets for the non-major funds are provided on pages 82 – 87. The basic governmental fund financial statements can be found on pages 30 – 36 of this report.

**Proprietary Funds.** Morgan County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented in the business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the solid waste landfill and the ambulance service operation. The County also maintains an internal service fund as an accounting device used to accumulate and allocate costs internally among the County's various functions. Morgan County uses the internal service fund to account for its fleet of vehicles, county attorney, human resources, accounting and purchasing services and its management

information systems. Because these services predominately benefit governmental rather than business-type functions, they are included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Solid Waste Management Fund and the Ambulance Service Fund, both of which are considered to be business type activities funds as well as the Internal Service Fund which is considered a governmental activities fund.

Enterprise Fund statements are on pages 37 – 39. The Internal Service Fund comparative schedule of net position is on page 94. Budget to actual comparisons for the Enterprise Funds are on pages 90 – 91. Budget to actual comparison for the Internal Services Fund is on page 95.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not included in the government-wide financial statements because the resources of these funds are not available to support Morgan County's own operations. One of four types of fiduciary funds is Agency Funds. Morgan County maintains four Agency Funds. The accounting used for fiduciary funds is much like that used for proprietary funds. A combining Statement of Agency Funds is on page 98. Individual statements are provided on pages 99 – 102.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are on pages 41 – 66 of this report.

## COUNTY-WIDE FINANCIAL ANALYSIS

**Net Position.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. As of December 31, 2018, assets exceeded liabilities and deferred inflows of resources by \$170.7 million. The largest portion of Morgan County's net position (70%) is invested in capital assets. The net investment in capital assets is \$119.6 million. These assets include land, buildings, machinery, and equipment, as well as infrastructure. These capital assets are used to provide services to citizens and are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources as the assets themselves cannot be liquidated to repay the debt.

An additional \$10.6 million of net position represents resources that are subject to external restrictions on how they may be used. The largest portion of the restricted net position, \$6.7 million, is restricted for County roadways.

The County had an unrestricted net position of \$40.5 million, which may be used to meet the County's ongoing obligations to citizens and creditors.

At the end of 2018, Morgan County had positive balances in all three categories of net position both for governmental activities and business type activities. The three categories of net position are: net investment in capital assets, assets subject to certain restrictions, and unrestricted assets.

**Morgan County Government  
Net Position**

	Governmental activities		Business-type activities		Total Government	
	2018	2017	2018	2017	2018	2017
<b>Assets</b>						
Current and other assets	\$ 63,753,526	\$ 59,846,142	\$ 6,763,663	\$ 6,002,075	\$ 70,517,189	\$ 65,848,217
Capital assets	117,813,966	124,241,092	1,769,212	1,782,910	119,583,178	126,024,002
Total assets	<u>181,567,492</u>	<u>184,087,234</u>	<u>8,532,875</u>	<u>7,784,985</u>	<u>190,100,367</u>	<u>191,872,219</u>
<b>Liabilities</b>						
Current liabilities	1,656,621	1,673,744	102,598	91,025	1,759,219	1,764,769
Long-term liabilities	<u>821,731</u>	<u>984,200</u>	<u>969,977</u>	<u>1,020,247</u>	<u>1,791,708</u>	<u>2,004,447</u>
Total liabilities	<u>2,478,352</u>	<u>2,657,944</u>	<u>1,072,575</u>	<u>1,111,272</u>	<u>3,550,927</u>	<u>3,769,216</u>
Deferred Property Tax Revenue	<u>15,862,667</u>	<u>15,984,233</u>	-	-	<u>15,862,667</u>	<u>15,984,233</u>
Total liabilities and deferred inflows of resources	<u>18,341,019</u>	<u>18,642,177</u>	<u>1,072,575</u>	<u>1,111,272</u>	<u>19,413,594</u>	<u>19,753,449</u>
<b>Net position</b>						
Net investment in capital assets	117,813,966	124,241,092	1,769,212	1,782,910	119,583,178	126,024,002
Restricted	10,560,743	9,040,123	-	-	10,560,743	9,040,123
Unrestricted	<u>34,851,764</u>	<u>32,163,842</u>	<u>5,691,088</u>	<u>4,890,803</u>	<u>40,542,852</u>	<u>37,054,645</u>
Total net position	<u>\$ 163,226,473</u>	<u>\$ 165,445,057</u>	<u>\$ 7,460,300</u>	<u>\$ 6,673,713</u>	<u>\$ 170,686,773</u>	<u>\$ 172,118,770</u>

The total net position decreased in 2018 by \$1.4 million.

The total restricted net position increased by \$1.5 million. The largest increase in restricted funds was in Road and Bridge Fund which increased 22%. The increase was due to an increase in intergovernmental funds as well as a decrease in capital projects completed.

Net investment in capital assets decreased \$6.4 million in 2018. The majority of the decline was from depreciation calculated on capital assets.

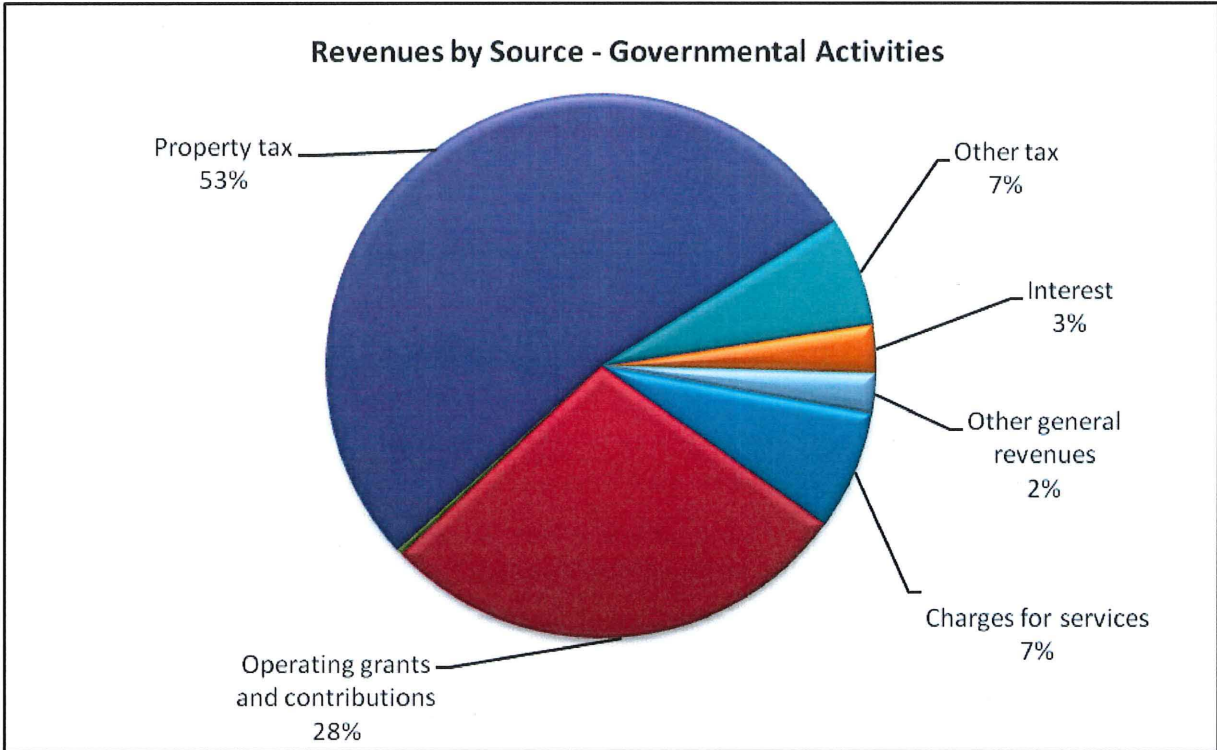
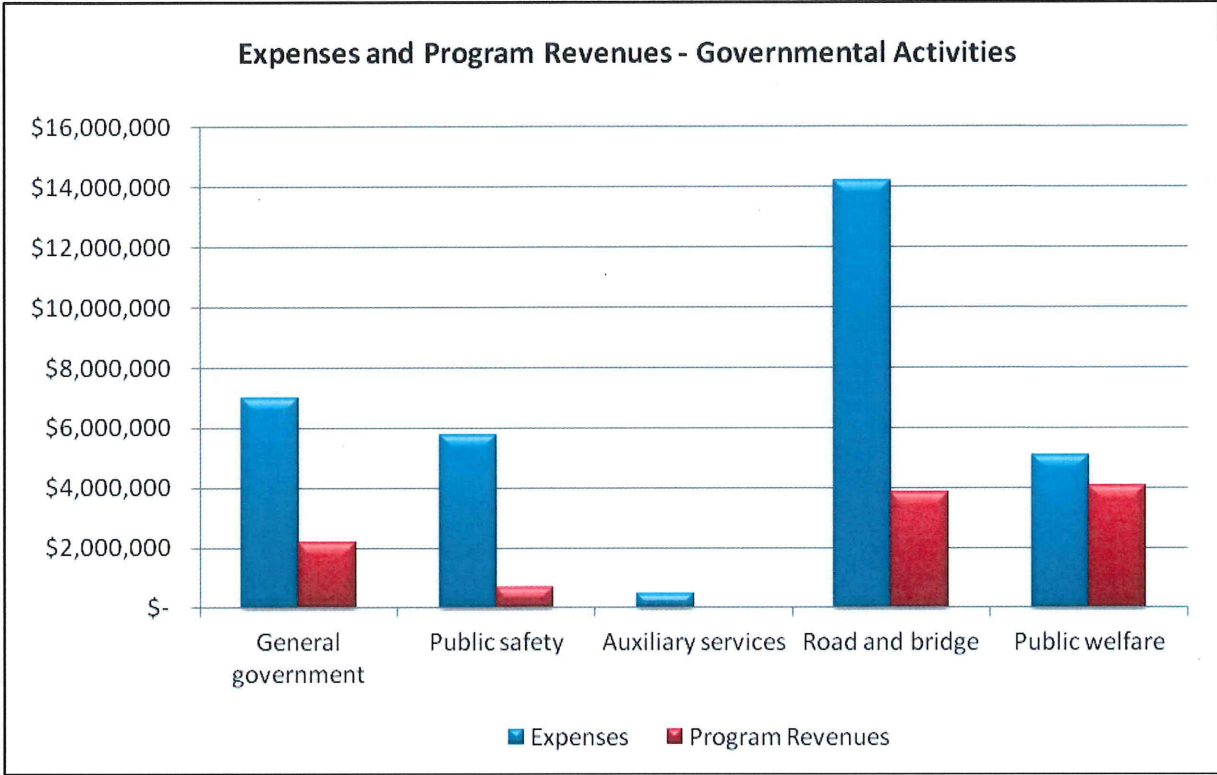
**Governmental activities.** Governmental activities decreased Morgan County's net position by \$2.2 million. The decrease in net position in the governmental funds is due to the depreciation expense in the Road and Bridge Fund.

**Business type activities.** Business type activities increased Morgan County's net position by \$786,587. The increase was due mainly to an increase in the Solid Waste Management Fund. The Ambulance Fund and the Solid Waste Management Fund increased assets in 2018. Revenues increased in each fund.

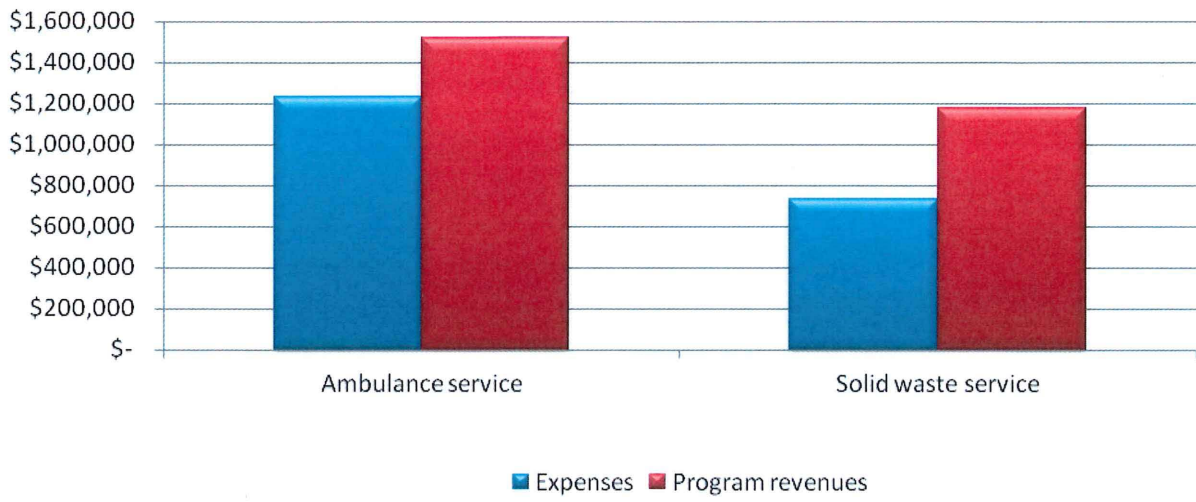
The following shows the elements of the County's decrease in net position:

Morgan County Government  
Changes in Net Position

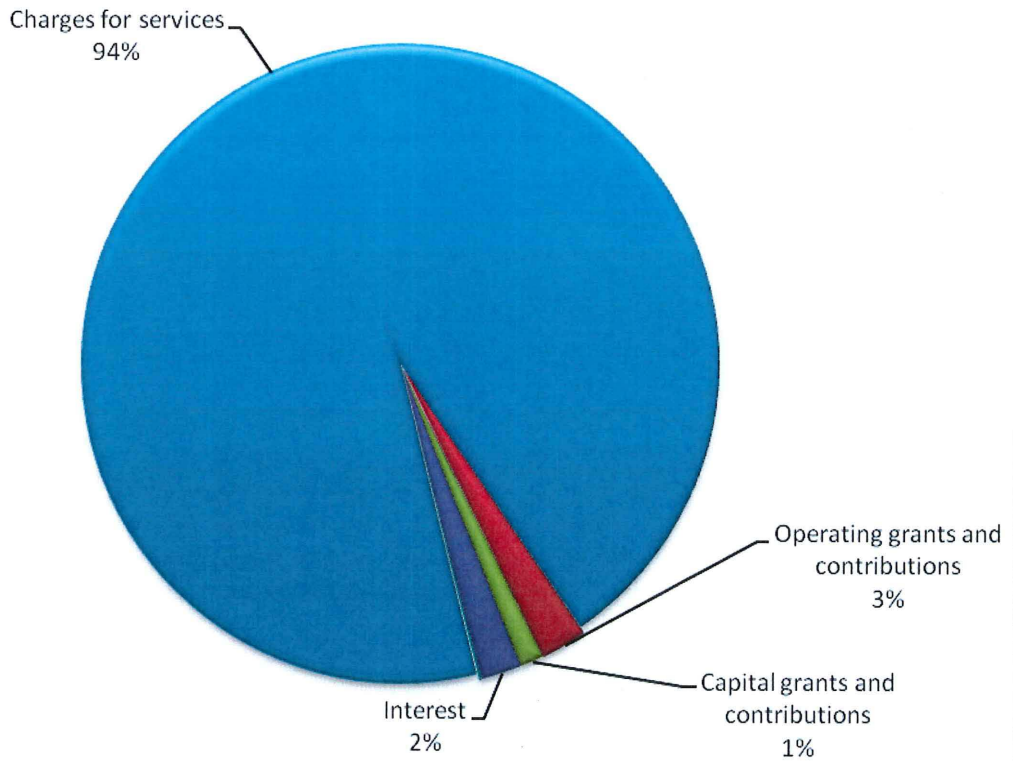
	Governmental activities		Business-type activities		Total Government	
	2018	2017	2018	2017	2018	2017
<b>Revenues</b>						
Program revenues						
Charges for services	\$ 2,140,125	\$ 1,454,039	\$ 2,596,752	\$ 2,413,894	\$ 4,736,877	\$ 3,867,933
Operating grants and contributions	8,484,048	7,936,012	64,865	170,419	8,548,913	8,106,431
Capital grants and contributions	103,638	51,157	33,151	27,271	136,789	78,428
General revenues						
Property tax	15,993,175	15,118,777	-	-	15,993,175	15,118,777
Other tax	1,943,932	1,954,419	-	-	1,943,932	1,954,419
Interest	857,258	434,313	56,589	37,928	913,847	472,241
Other general revenues	709,407	642,320	3,498	3,419	712,905	645,739
<b>Total revenues</b>	<b>30,231,583</b>	<b>27,591,037</b>	<b>2,754,855</b>	<b>2,652,931</b>	<b>32,986,438</b>	<b>30,243,968</b>
<b>Expenses</b>						
General government	6,996,471	6,353,665	-	-	6,996,471	6,353,665
Public safety	5,766,384	5,248,513	-	-	5,766,384	5,248,513
Auxiliary services	464,661	500,709	-	-	464,661	500,709
Roads and bridges	14,167,484	14,695,292	-	-	14,167,484	14,695,292
Public welfare	5,055,167	4,794,943	-	-	5,055,167	4,794,943
Ambulance services			1,234,911	1,145,209	1,234,911	1,145,209
Solid waste services			733,357	793,476	733,357	793,476
<b>Total expenses</b>	<b>32,450,167</b>	<b>31,593,122</b>	<b>1,968,268</b>	<b>1,938,685</b>	<b>34,418,435</b>	<b>33,531,807</b>
Increase (decrease) in net position	(2,218,584)	(4,002,085)	786,587	714,246	(1,431,997)	(3,287,839)
Net position - January 1	165,445,057	169,447,142	6,673,713	5,959,467	172,118,770	175,406,609
Net position - December 31	\$ 163,226,473	\$ 165,445,057	\$ 7,460,300	\$ 6,673,713	\$ 170,686,773	\$ 172,118,770



### Expenses and Program Revenues - Business-type Activities



### Revenues by Source - Business-type Activities



## FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, Morgan County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds Overview.** The focus of County governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The County's governmental funds financial position increased during the year 2018. The total fund balances in the governmental funds increased by \$3.5 million. As of the end of 2018, the combined ending fund balance of County governmental funds was \$42.3 million. Approximately 35% of this consists of unassigned fund balance, which is available as working capital and for current spending in accordance with the purposes of the specific funds. The remainder of fund balance is restricted or committed for a specific purpose by the current County Commissioners. The County has restricted funds for the following purposes: 1) a state-constituted mandated emergency reserve \$850,000, 2) a state mandated clerk technology fund \$98,480, 3) a state statute for Social Services \$1,104,511, 4) a state statute for roadways \$6,675,279, 5) a state statute for the 911 emergency telephone services \$1,151,454, 6) a state statute to promote tourism in the County \$544,226, 7) a state statute to promote parks and recreation \$130,423, and 8) a state statute regulating law enforcement confiscation and seizure \$4,002.

**Propriety Funds Overview.** The County's proprietary fund statements provide the same type of information found in the government-wide statements, but in more detail.

The County has two enterprise-type proprietary funds, the Solid Waste Management Fund and Ambulance Service Fund.

- ❖ **Solid Waste Management Fund.** Unrestricted net position of this fund at the end of the year amounted to \$4,220,716. This is an increase of \$549,475 from unrestricted net position at the end of 2017.
- ❖ **Ambulance Service Fund.** Unrestricted net position of this fund at the end of 2018 amounted to \$1,470,372. This is an increase of \$250,810 from unrestricted net position at the end of 2017.

The County has one Internal Service Fund type Proprietary Fund. The Internal Service Fund is a governmental activity fund in the Proprietary Fund financial statements. The County's Internal Service Fund, the Central Services Fund, has unrestricted net position of \$3.8 million.

The County has three major governmental funds. These are the General Fund, Road and Bridge Fund, and Social Services Fund.

- ❖ **General Fund.** This is the primary operating fund of the Morgan County Government. It accounts for many of the County's core services such as law enforcement, the County Assessor, County Clerk and Recorder and planning and zoning. The general fund's fund balance as of December 31, 2018, was \$27.4 million. Of this amount, \$12.7 million is restricted or assigned for a specific purpose. As a measure of the general fund's liquidity, it may be useful to compare the fund balance and total fund balance to total

fund expenditures. Unassigned fund balance is 108% of total 2018 expenditures and transfers in the general fund.

- ❖ **Road and Bridge Fund.** The Road and Bridge Fund is mandated by state statutes. This fund accounts for costs related to County road and bridge construction and maintenance of same. The Road and Bridge Fund has \$10.9 million in fund balance at the end of 2018. Of this amount, \$6.7 million is restricted for future capital highway projects, and \$89,903 is nonspendable for bridge inventory and \$4.2 million is committed for future capital road and bridge projects. Total Road and Bridge fund balance increased by \$1.6 million in 2018. Revenues increased in 2018 by \$787,976. In 2018, the total expenditures in the Road and Bridge Fund decreased by \$734,957. The decrease in expenditures was due to the decrease in capital projects completed.
- ❖ **Social Services Fund.** This fund is also State mandated. It accounts for the local share of many Federal and State public welfare programs. The Social Services fund balance at the end of 2018 was \$1.1 million. This is an increase of \$109,470 from the 2017 fund balance. The \$1.1 million fund balance is restricted for public welfare programs.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The County's budget is prepared according to Colorado statutes. The most significant budgeted fund is the General Fund. The actual revenues were \$1.0 million more than the budgeted amount. The actual expenditures in the County's General Fund did not reach the budgeted amount. This was due to capital projects that were rescheduled for future years.

## CAPITAL ASSET AND DEBT ADMINISTRATION

**Capital Assets.** Morgan County's net investment in capital assets for its governmental and business type activities as of December 31, 2018 totals \$119.6 million (net of accumulated depreciation). This investment includes all land, buildings, machinery and equipment, as well as infrastructure constructed from 1980 through 2018.

Morgan County Government Capital Assets (net of depreciation)						
	Governmental activities		Business-type activities		Total Government	
	2018	2017	2018	2017	2018	2017
Land and Water Rights	\$ 1,817,987	\$ 1,581,496	\$ 125,787	\$ 108,598	\$ 1,943,774	\$ 1,690,094
Building and Improvements	6,088,903	6,474,655	1,103,459	703,256	7,192,362	7,177,911
Machinery and Equipment	6,924,932	6,628,979	539,966	522,828	7,464,898	7,151,807
Infrastructure Construction in Progress	101,828,686	109,276,601	-	-	101,828,686	109,276,601
	<u>1,153,459</u>	<u>279,361</u>	<u>-</u>	<u>448,228</u>	<u>1,153,459</u>	<u>727,589</u>
Total capital assets	<u>\$ 117,813,966</u>	<u>\$ 124,241,092</u>	<u>\$ 1,769,212</u>	<u>\$ 1,782,910</u>	<u>\$ 119,583,178</u>	<u>\$ 126,024,002</u>

Additional information on the Morgan County capital asset activity can be found in note 5 of this report.

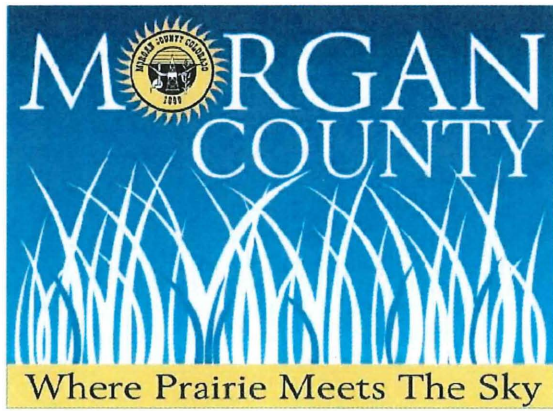
**Debt.** The County has no debt as of December 31, 2018.

**Other Matters.** The following factors are expected to have a significant effect on the County's financial position or results of operations and were taken into account in developing the 2018 budget:

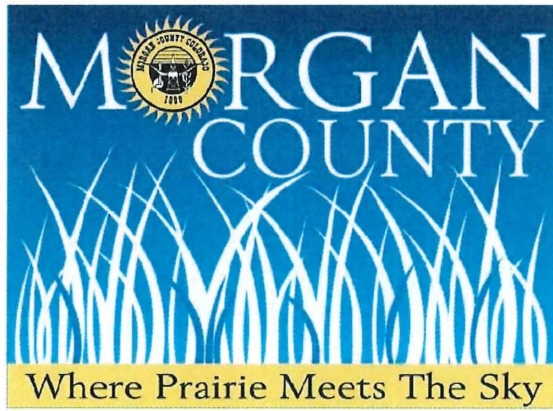
- The County assessed value in 2018 decreased by 1%. This amounts to an decrease of \$4.2 million in property tax revenue. The decrease in assessed value was due mainly to state assessed values. Morgan County's assessed value is critical to revenues as there is no County sales tax levied. The County's agricultural industry has been the backbone of the area's economy for many years. The County continues to promote economic development in Morgan County.
- The County has historically, and continues to be, fiscally responsible. The fund balance for the County was carefully invested.
- Planning has begun on building expansion and updating of the existing County Jail/Judicial Complex.
- The County Social Services department continues to address increasing case loads and increasing costs to local government.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of Morgan County's finances for all those with an interest in the government's finances. Financial information for the Morgan County Building Authority is included in the County's primary government financial statements and separate financial statements are not prepared. Questions concerning any of the information provided in this or for additional information should be addressed to the Finance Director, P.O. Box 189, Fort Morgan, CO 80701.



## **BASIC FINANCIAL STATEMENTS**



**Morgan County, Colorado**  
**Statement of Net Position**  
**December 31, 2018**  
**(With comparative totals for December 31, 2017)**

	Governmental	Business-type	Total	
	Activities	Activities	2018	2017
<b>ASSETS</b>				
Cash (Note 3)	\$ 1,635	\$ 700	\$ 2,335	\$ 2,235
Cash held by county departments (Note 3)	227,480	-	227,480	192,657
Cash and investments held by				
County Treasurer (Note 3)	46,098,585	6,486,177	52,584,762	47,388,986
Client trust accounts (Note 3)	201,054	-	201,054	186,998
Receivables (net of allowances for uncollectibles) (Note 4):				
General property tax - net	15,862,667	-	15,862,667	15,984,233
Accounts	82,257	304,116	386,373	351,640
Intergovernmental	983,636	-	983,636	1,460,962
Internal balances (Note 8)	27,330	(27,330)	-	-
Inventory	268,882	-	268,882	280,506
Capital assets not being depreciated (Note 5)	2,971,446	125,787	3,097,233	2,417,683
Capital assets (net of accumulated depreciation) (Note 5)	114,842,520	1,643,425	116,485,945	123,606,319
<b>Total assets</b>	<b>181,567,492</b>	<b>8,532,875</b>	<b>190,100,367</b>	<b>191,872,219</b>
<b>LIABILITIES</b>				
Warrants payable	444,091	23,113	467,204	634,864
Vouchers payable	737,437	37,044	774,481	608,250
Accounts payable	23,109	10,276	33,385	38,480
Accrued wages	-	25,170	25,170	24,086
Client trust accounts (Note 3)	201,053	-	201,053	186,998
Intergovernmental payables	37,399	-	37,399	43,481
Unearned other revenue	164,683	6,995	171,678	179,544
Funds held for others	48,849	-	48,849	49,066
Noncurrent liabilities:				
Due within one year (Note 7)	548,488	50,534	599,022	747,552
Due more than one year (Note 7)	273,243	919,443	1,192,686	1,256,895
<b>Total liabilities</b>	<b>2,478,352</b>	<b>1,072,575</b>	<b>3,550,927</b>	<b>3,769,216</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred revenue - property taxes	15,862,667	-	15,862,667	15,984,233
<b>NET POSITION:</b>				
Net investment in capital assets	117,813,966	1,769,212	119,583,178	126,024,002
Restricted for:				
Clerk E-filing fees	98,480	-	98,480	92,327
Emergencies (Note 9)	850,000	-	850,000	750,000
Tri Centennial	2,369	-	2,369	2,333
Roadways	6,675,279	-	6,675,279	5,484,356
Social services	1,104,511	-	1,104,511	995,041
911 emergency	1,151,454	-	1,151,454	999,050
Tourism	544,226	-	544,226	541,528
Parks and recreation	130,423	-	130,423	174,515
Law enforcement	4,001	-	4,001	3,306
Unrestricted	34,851,764	5,691,088	40,542,852	37,052,312
<b>Total net position</b>	<b>\$ 163,226,473</b>	<b>\$ 7,460,300</b>	<b>\$ 170,686,773</b>	<b>\$ 172,118,770</b>

The notes to the financial statements are an integral part of this statement.

**Morgan County, Colorado**  
**Statement of Activities**  
**For Fiscal Year Ended December 31, 2018**  
(With comparative totals for fiscal year ended December 31, 2017)

<b>Functions/Programs</b>	<b>Program Revenues</b>			
	<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>Governmental activities:</b>				
General government	\$ 6,996,471	\$ 1,436,068	\$ 674,795	\$ 73,218
Judicial and public safety	5,766,384	501,705	156,789	30,420
Auxiliary services	464,661	-	-	-
Roads and bridges	14,167,484	202,352	3,623,342	-
Public welfare	5,055,167	-	4,029,122	-
Total governmental activities	32,450,167	2,140,125	8,484,048	103,638
<b>Business-type activities:</b>				
Ambulance services	1,234,911	1,421,886	64,865	33,151
Solid waste services	733,357	1,174,866	-	-
Total business-type activities	1,968,268	2,596,752	64,865	33,151
Total primary government	\$ 34,418,435	\$ 4,736,877	\$ 8,548,913	\$ 136,789

**General revenues:**

Taxes:

Property

Specific ownership

Lodging

Other

Interest

Miscellaneous

Gain/(Loss) sale of assets

Total general revenues

Changes in net position

Net position, January 1

Net position, December 31

The notes to the financial statements are an integral part of this statement.

**Net (Expenses) Revenues and  
Changes in Net Position**

**Primary Government**

Governmental Activities	Business-type Activities	Total	
		2018	2017
\$ (4,812,392)	\$ -	\$ (4,812,392)	\$ (4,703,440)
(5,077,470)	-	(5,077,470)	(4,610,750)
(464,661)	-	(464,661)	(500,709)
(10,341,790)	-	(10,341,790)	(11,324,438)
(1,026,045)	-	(1,026,045)	(1,012,577)
<u>(21,722,358)</u>	<u>-</u>	<u>(21,722,358)</u>	<u>(22,151,914)</u>
-	284,991	284,991	404,253
-	441,509	441,509	268,646
<u>-</u>	<u>726,500</u>	<u>726,500</u>	<u>672,899</u>
<u>\$ (21,722,358)</u>	<u>\$ 726,500</u>	<u>\$ (20,995,858)</u>	<u>\$ (21,479,015)</u>
15,993,175	-	15,993,175	15,118,777
1,681,672	-	1,681,672	1,642,242
169,279	-	169,279	223,174
92,983	-	92,983	89,003
857,258	56,589	913,847	472,241
554,734	3,498	558,232	490,739
154,673	-	154,673	155,000
<u>19,503,774</u>	<u>60,087</u>	<u>19,563,861</u>	<u>18,191,176</u>
(2,218,584)	786,587	(1,431,997)	(3,287,839)
<u>165,445,057</u>	<u>6,673,713</u>	<u>172,118,770</u>	<u>175,406,609</u>
<u>\$ 163,226,473</u>	<u>\$ 7,460,300</u>	<u>\$ 170,686,773</u>	<u>\$ 172,118,770</u>

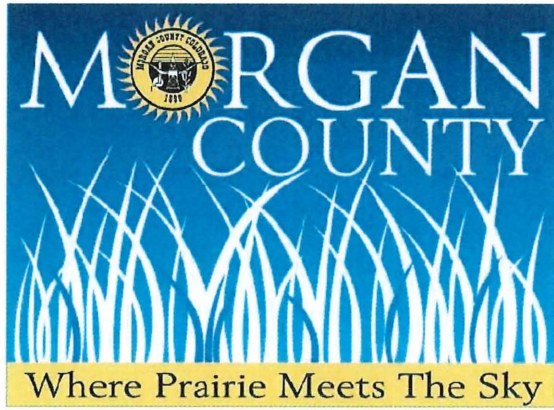
**Morgan County, Colorado**  
**Balance Sheet**  
**Governmental Funds**  
**December 31, 2018**  
(With comparative totals for December 31, 2017)

	General	Road and Bridge	Social Services	Other Governmental Funds
<b>ASSETS:</b>				
Cash	\$ 800	\$ -	\$ 400	\$ 85
Cash held by county departments	220,486	-	2,628	4,366
Cash and investments held by County Treasurer	27,585,477	10,810,047	1,053,869	2,918,888
Client trust accounts	-	-	201,054	-
Receivables (net of allowances for uncollectibles):				
General property tax - net	10,656,942	4,109,783	1,095,942	-
Accounts	24,372	125	-	37,775
Intergovernmental	204,521	267,132	456,069	55,914
Due from other funds	-	-	-	-
Inventories	-	89,303	450	-
<b>Total assets</b>	<b>\$ 38,692,598</b>	<b>\$ 15,276,390</b>	<b>\$ 2,810,412</b>	<b>\$ 3,017,028</b>
<b>LIABILITIES AND FUND BALANCES:</b>				
<b>LIABILITIES:</b>				
Warrants payable	\$ 275,205	\$ 45,433	\$ 82,879	\$ 1,393
Vouchers payable	157,556	17,331	89,603	228,774
Accounts payable	5,376	72	17,661	-
Client trust accounts	-	-	201,053	-
Intergovernmental payables	-	-	37,399	-
Due to other funds	-	-	-	-
Interfund payables	120,664	164,686	14,053	525
Unearned other revenue	-	-	164,683	-
Funds held for others	45,771	-	2,628	450
<b>Total liabilities</b>	<b>604,572</b>	<b>227,522</b>	<b>609,959</b>	<b>231,142</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Unavailable revenue - property taxes	10,656,942	4,109,783	1,095,942	-
<b>FUND BALANCES:</b>				
Fund balance:				
Nonspendable:				
Inventory	-	89,303	-	-
Restricted for:				
Clerk E-filing fees	98,480	-	-	-
Emergencies	850,000	-	-	-
Roadways	-	6,675,279	-	-
Social services	-	-	1,104,511	-
911 emergency	-	-	-	1,151,454
Tourism	-	-	-	544,226
Parks and recreation	-	-	-	130,423
Law enforcement	-	-	-	4,001
Committed to:				
Tri Centennial	2,369	-	-	-
Capital improvements	571,672	-	-	-
Bridge structures	-	2,721,005	-	-
Road projects	-	1,453,498	-	-
Jail expansion	-	-	-	955,782
Assigned to:				
Other capital projects	11,000,000	-	-	-
Other agencies	220,486	-	-	-
Unassigned:	14,688,077	-	-	-
<b>Total fund balances</b>	<b>27,431,084</b>	<b>10,939,085</b>	<b>1,104,511</b>	<b>2,785,886</b>
<b>Total liabilities and fund balances</b>	<b>\$ 38,692,598</b>	<b>\$ 15,276,390</b>	<b>\$ 2,810,412</b>	<b>\$ 3,017,028</b>

The notes to the financial statements are an integral part of this statement.

Total Governmental Funds

2018	2017
\$ 1,285	\$ 1,285
227,480	192,657
42,368,281	38,509,183
201,054	186,998
15,862,667	15,984,233
62,272	44,075
983,636	1,348,096
-	10
89,753	102,970
<u>\$ 59,796,428</u>	<u>\$ 56,369,507</u>
\$ 404,910	\$ 460,498
493,264	420,559
23,109	38,239
201,053	186,998
37,399	43,481
-	10
299,928	254,584
164,683	172,729
48,849	49,066
<u>1,673,195</u>	<u>1,626,164</u>
<u>15,862,667</u>	<u>15,984,233</u>
89,303	102,970
98,480	92,327
850,000	750,000
6,675,279	5,484,356
1,104,511	995,041
1,151,454	999,050
544,226	541,528
130,423	174,515
4,001	3,306
2,369	2,333
571,672	471,104
2,721,005	2,480,153
1,453,498	1,231,705
955,782	1,240,419
11,000,000	11,000,000
220,486	186,134
14,688,077	13,004,169
<u>42,260,566</u>	<u>38,759,110</u>
<u>\$ 59,796,428</u>	<u>\$ 56,369,507</u>



**Morgan County, Colorado  
Reconciliation of the Governmental Funds  
Balance Sheet to the Statement of Net Position  
December 31, 2018**

**Total governmental fund balances (page 31)** \$ 42,260,566

Amounts reported for governmental activities in the statement of net position (page 27) are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 112,890,675

Long-term liabilities, including capital leases payable, compensated absences, and interest payable, are not due and payable in the current period and therefore are not reported in the funds. (688,685)

Compensated absences

The internal services fund is used by management to charge the costs of services for the County attorney, fleet maintenance, and other services to individual funds. The assets and liabilities of the internal service fund are included in the governmental activities in the statement of net position. 8,763,917

**Net position of governmental activities (page 27)** \$163,226,473

The notes to the financial statements are an integral part of this statement.

**Morgan County, Colorado**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the fiscal year ended December 31, 2018**  
**(With comparative totals for the fiscal year ended December 31, 2017)**

	General	Road and Bridge	Social Services	Other Governmental Funds
<b>REVENUES</b>				
Taxes	\$ 12,102,908	\$ 4,562,119	\$ 1,102,803	\$ 169,279
Intergovernmental	714,387	3,623,342	4,029,122	117,197
Licenses and permits	97,822	-	-	-
Fines and forfeitures	2,757	-	-	-
Fee accounts	1,437,687	-	-	23,938
Charges for materials/service	-	278,388	-	261,276
Interest	791,625	62,645	-	2,988
Miscellaneous	441,497	156	36,955	28
<b>Total revenues</b>	<b>15,588,683</b>	<b>8,526,650</b>	<b>5,168,880</b>	<b>574,706</b>
<b>EXPENDITURES</b>				
Current:				
General government	5,280,467	-	-	299,414
Judicial and public safety	5,468,135	-	-	108,900
Auxiliary services	465,373	-	-	-
Road and bridge	-	5,104,051	-	-
Public welfare	-	-	5,059,410	-
Intergovernmental cooperation outlay	1,144,153	-	-	-
Capital outlay	1,185,538	1,782,698	-	459,324
<b>Total expenditures</b>	<b>13,543,666</b>	<b>6,886,749</b>	<b>5,059,410</b>	<b>867,638</b>
Excess (deficiency) of revenues over (under) expenditures	2,045,017	1,639,901	109,470	(292,932)
<b>Other financing sources (uses):</b>				
Transfers in	-	-	-	120,000
Transfers out	(120,000)	-	-	-
<b>Total other financing sources (uses)</b>	<b>(120,000)</b>	<b>-</b>	<b>-</b>	<b>120,000</b>
Net change in fund balances	1,925,017	1,639,901	109,470	(172,932)
Fund Balances, January 1	25,506,067	9,299,184	995,041	2,958,818
<b>Fund Balances, December 31</b>	<b>\$ 27,431,084</b>	<b>\$ 10,939,085</b>	<b>\$ 1,104,511</b>	<b>\$ 2,785,886</b>

The notes to the financial statements are an integral part of this statement.

Total Governmental Funds

2018	2017
\$ 17,937,109	\$ 17,073,196
8,484,048	7,936,012
97,822	88,659
2,757	3,892
1,461,625	1,410,411
539,664	290,535
857,258	434,313
478,636	486,916
<u>29,858,919</u>	<u>27,723,934</u>
5,579,881	5,011,770
5,577,035	5,157,630
465,373	501,347
5,104,051	5,563,489
5,059,410	4,797,258
1,144,153	1,120,429
3,427,560	2,704,491
<u>26,357,463</u>	<u>24,856,414</u>
<u>3,501,456</u>	<u>2,867,520</u>
120,000	120,000
(120,000)	(120,000)
<u>-</u>	<u>-</u>
3,501,456	2,867,520
38,759,110	35,891,590
<u>\$ 42,260,566</u>	<u>\$ 38,759,110</u>

**Morgan County, Colorado**  
**Reconciliation of the Governmental Funds Statement of Revenues,**  
**Expenditures, and Changes in Fund Balance to the Statement of Activities**  
**For the Year Ended December 31, 2018**

**Net change in fund balances – total governmental funds (page 35)** \$ 3,501,456

**Amounts reported for governmental activities in the statement of activities (page 29) are different because:**

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.

Capital asset additions	\$ 3,427,560	
Depreciation expense	<u>(9,774,533)</u>	
Excess of depreciation over capital outlay		(6,346,973)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated absences	60,852
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Internal service funds are used by management to charge the costs of certain activities such as fleet services, attorney services, accounting services, and information system services to individual funds. The net revenue (expense) of the internal service fund is reported with governmental activities.

<u>566,081</u>
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**Change in net position of governmental funds (page 29)** \$ (2,218,584)

The notes to the financial statements are an integral part of this statement.

Morgan County, Colorado

Statement of Net Position

Proprietary Funds

December 31, 2018

(With comparative totals for Business-type Activities at December 31, 2017)

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Ambulance Service	Solid Waste Management	Total		
			2018	2017	
<b>ASSETS</b>					
<b>Current assets:</b>					
Cash	\$ -	\$ 700	\$ 700	\$ 600	\$ 350
Cash and investments held by County Treasurer	1,392,393	5,093,784	6,486,177	5,621,986	3,730,304
Receivables (net of allowance uncollectibles):					
Accounts	206,512	96,044	302,556	286,693	19,985
Intergovernmental	-	-	-	112,866	-
Other	1,503	57	1,560	2,274	-
Interfund receivables	-	626	626	-	327,258
Inventory	-	-	-	-	179,129
<b>Total current assets</b>	<b>1,600,408</b>	<b>5,191,211</b>	<b>6,791,619</b>	<b>6,024,419</b>	<b>4,257,026</b>
<b>Long term assets:</b>					
<b>Capital assets (net of accumulated depreciation):</b>					
Land and water rights	62,190	63,597	125,787	108,597	-
Construction in progress	-	-	-	448,229	-
Buildings	580,465	522,994	1,103,459	703,256	4,881
General equipment	139,392	400,574	539,966	522,828	4,895,891
Infrastructure	-	-	-	-	22,519
<b>Total long term assets</b>	<b>782,047</b>	<b>987,165</b>	<b>1,769,212</b>	<b>1,782,910</b>	<b>4,923,291</b>
<b>Total assets</b>	<b>2,382,455</b>	<b>6,178,376</b>	<b>8,560,831</b>	<b>7,807,329</b>	<b>9,180,317</b>
<b>LIABILITIES</b>					
<b>Current liabilities:</b>					
Warrants payable	14,904	8,209	23,113	28,573	39,181
Vouchers payable	12,734	24,310	37,044	31,310	244,173
Accounts payable	-	10,276	10,276	241	-
Accrued wages	25,170	-	25,170	24,086	-
Compensated absences	36,469	14,065	50,534	53,715	81,822
Interfund payables	14,992	12,964	27,956	22,344	-
Unearned revenue	6,995	-	6,995	6,815	-
<b>Total current liabilities</b>	<b>111,264</b>	<b>69,824</b>	<b>181,088</b>	<b>167,084</b>	<b>365,176</b>
<b>Long term liabilities:</b>					
Compensated absences	18,772	7,224	25,996	20,225	51,224
Accrued landfill closure and post-closure care costs	-	893,447	893,447	946,307	-
<b>Total long term liabilities</b>	<b>18,772</b>	<b>900,671</b>	<b>919,443</b>	<b>966,532</b>	<b>51,224</b>
<b>Total liabilities</b>	<b>130,036</b>	<b>970,495</b>	<b>1,100,531</b>	<b>1,133,616</b>	<b>416,400</b>
<b>NET POSITION</b>					
Net investment in capital assets	782,047	987,165	1,769,212	1,782,910	4,923,291
Unrestricted	1,470,372	4,220,716	5,691,088	4,890,803	3,840,626
<b>Total net position</b>	<b>\$ 2,252,419</b>	<b>\$ 5,207,881</b>	<b>\$ 7,460,300</b>	<b>\$ 6,673,713</b>	<b>\$ 8,763,917</b>

The notes to the financial statements are an integral part of this statement.

**Morgan County, Colorado**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**Proprietary Funds**  
**For the year ended December 31, 2018**  
**(With comparative totals Business-type Activities for the year ended December 31, 2017)**

	Business-type Activities - Enterprise Funds				Governmental
	Ambulance Service	Solid Waste Management	Total		Activities - Internal
			2018	2017	Service Fund
<b>Operating revenues</b>					
Charges for services	\$ 1,421,886	\$ 1,174,866	\$ 2,596,752	\$ 2,392,409	\$ 4,209,681
Miscellaneous revenues	24,083	525	24,608	24,904	62
<b>Total operating revenues</b>	<u>1,445,969</u>	<u>1,175,391</u>	<u>2,621,360</u>	<u>2,417,313</u>	<u>4,209,743</u>
<b>Operating expenses</b>					
Compensation and benefits	851,378	346,833	1,198,211	1,128,077	1,317,917
Operating supplies	51,307	49,991	101,298	78,319	1,246,032
Purchased services	148,026	129,853	277,879	254,534	400,184
Fixed charges	157,104	174,078	331,182	305,009	66,586
Depreciation	46,089	73,563	119,652	106,877	867,078
Other expenses	13,294	(40,961)	(27,667)	68,455	4,176
<b>Total operating expenses</b>	<u>1,267,198</u>	<u>733,357</u>	<u>2,000,555</u>	<u>1,941,271</u>	<u>3,901,973</u>
<b>Operating income (loss)</b>	<u>178,771</u>	<u>442,034</u>	<u>620,805</u>	<u>476,042</u>	<u>307,770</u>
<b>Nonoperating revenues</b>					
State grant	36,651	-	36,651	197,620	73,218
Other grants and donations	40,255	-	40,255	70	-
Interest	4,656	51,933	56,589	37,928	-
Gain (loss) on disposal of assets	32,287	-	32,287	2,586	154,673
Insurance recovery	-	-	-	-	30,420
<b>Total nonoperating revenues</b>	<u>113,849</u>	<u>51,933</u>	<u>165,782</u>	<u>238,204</u>	<u>258,311</u>
Change in net position	292,620	493,967	786,587	714,246	566,081
Total net position, January 1	1,959,799	4,713,914	6,673,713	5,959,467	8,197,836
<b>Total net position, December 31</b>	<u>\$ 2,252,419</u>	<u>\$ 5,207,881</u>	<u>\$ 7,460,300</u>	<u>\$ 6,673,713</u>	<u>\$ 8,763,917</u>

The notes to the financial statements are an integral part of this statement.

**Morgan County, Colorado**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended December 31, 2018**  
**(With comparative totals Business-type Activities for the year ended December 31, 2017)**

	Business-type Activities - Enterprise Funds				Governmental Activities -
	Ambulance Service Fund	Solid Waste Management	2018	2017	Internal Services Fund
<b>Cash flows from operating activities</b>					
Receipts from customers and users	\$ 1,572,888	\$ 1,146,187	\$ 2,719,075	\$ 2,282,515	\$ 114,224
Receipts from interfund services	-	-	-	51	4,042,209
Payments to suppliers	(196,303)	(189,097)	(385,400)	(342,181)	(1,696,243)
Payments for interfund services	(174,923)	(159,751)	(334,674)	(326,847)	(38,592)
Payments to employees	(843,556)	(350,982)	(1,194,537)	(1,113,411)	(1,373,341)
Net cash provided by operating activities	<u>358,106</u>	<u>446,358</u>	<u>804,464</u>	<u>500,127</u>	<u>1,048,257</u>
<b>Cash flows from noncapital financing activities</b>					
Grants received	36,651	-	36,651	197,621	73,218
Donations received	40,255	-	40,255	70	-
Net cash provided by noncapital financing activities	<u>76,906</u>	<u>-</u>	<u>76,906</u>	<u>197,691</u>	<u>73,218</u>
<b>Cash flows from capital and related financing activities</b>					
Acquisition of capital assets	(118,047)	(18,055)	(136,102)	(547,818)	(687,684)
Proceeds from sale of capital assets	62,436	-	62,436	62,436	8,277
Insurance Recovery	-	-	-	-	30,420
Net cash used by capital and related financing activities	<u>(55,612)</u>	<u>(18,055)</u>	<u>(73,667)</u>	<u>(485,382)</u>	<u>(648,987)</u>
<b>Cash flows from investing activities</b>					
Interest received	4,656	51,933	56,588	37,928	-
Net cash provided by investing activities	<u>4,656</u>	<u>51,933</u>	<u>56,588</u>	<u>37,928</u>	<u>-</u>
Net Increase (decrease) in cash and cash equivalents	384,056	480,235	864,291	187,928	472,487
Cash and cash equivalents - January 1	1,008,337	4,614,249	5,622,586	5,434,658	3,258,167
Cash and cash equivalents - December 31 (Including \$700 and \$350 for the Solid Waste Management Fund and Central Services Fund, respectively, reported in cash on hand)	<u>\$ 1,392,393</u>	<u>\$ 5,094,484</u>	<u>\$ 6,486,877</u>	<u>\$ 5,622,586</u>	<u>\$ 3,730,654</u>
<b>Reconciliation of operating income to net cash provided by operating activities:</b>					
Operating income (loss)	\$ 178,771	\$ 442,034	620,805	476,042	\$ 307,770
Adjustment to reconcile operating income to net cash provided (used) by operating activities:					
Depreciation expense	46,089	73,563	119,652	106,877	867,078
(Increase) decrease in accounts receivable	14,054	(29,203)	(15,149)	(134,798)	(1,387)
(Increase) decrease in intergovernmental receivables	112,866	-	112,866	-	-
(Increase) decrease in inventory	-	(626)	(626)	51	(50,330)
Increase (decrease) in accounts payable	(5,279)	15,588	10,309	7,368	(18,820)
Increase (decrease) in intergovernmental payable	3,603	2,009	5,612	(6,784)	-
Increase (decrease) in accrued wages	1,084	-	1,084	(2,147)	-
Increase (decrease) in accrued compensated absences	6,738	(4,147)	2,591	16,813	(54,461)
Increase (decrease) in unearned revenue	180	-	180	(1,865)	-
Increase (decrease) in accrued landfill closure and postclosure	-	-	-	-	-
Total adjustments	<u>179,335</u>	<u>4,324</u>	<u>183,659</u>	<u>24,085</u>	<u>740,487</u>
Net cash provided by operating activities	<u>\$ 358,106</u>	<u>\$ 446,358</u>	<u>\$ 804,464</u>	<u>\$ 500,127</u>	<u>\$ 1,048,257</u>

The notes to the financial statements are an integral part of this statement.

**Morgan County, Colorado**  
**Statement of Net Position**  
**Fiduciary Funds**  
**December 31, 2018**

	Total
	Agency Funds
<b>ASSETS</b>	
Cash	\$ 125,884
Cash held by County Treasurer - Public Trustee and Clerk	884,241
Cash held by County Treasurer - held for other governments	1,095,629
Total assets	\$ 2,105,754
<b>LIABILITIES</b>	
Warrants payable	\$ 904,158
Funds held for designated purpose	14,315
Funds held for others	1,187,281
Total liabilities	\$ 2,105,754

The notes to the financial statements are an integral part of this statement.

# MORGAN COUNTY, COLORADO

## NOTES TO FINANCIAL STATEMENTS

December 31, 2018

### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Morgan County, Colorado have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following summary of significant accounting policies is presented to assist the reader in evaluating the County's financial statements.

#### A. Reporting Entity

In evaluating the County as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the County may be financially accountable and, as such, should be included within the County's financial statements. The County (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the County. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading.

These financial statements include the following blended component unit:

#### Morgan County Building Authority

The Morgan County Building Authority functions for one single purpose. It was created in 1984 to act as a conduit to finance major capital building projects and to convey these facilities through a lease-purchase agreement with the County. It has an uncompensated four member board. Board members are appointed by the Board of County Commissioners. The Morgan County Building Authority does not issue separate financial statements. There is no activity for the Morgan County Building Authority in 2018.

#### B. Basis of Presentation

Morgan County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

information. The government-wide focus is more on the sustainability of the County as an entity and the change in aggregate net position resulting from activities of the fiscal period.

**C. Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the County as a whole. In the government-wide statement of net position, both the governmental and business-type activities columns are presented on a consolidated basis by column. These statements include the financial activities of the primary government, except for fiduciary activities. For the most part, the effect of interfund activity has been removed from these statements. Exceptions include interfund services provided and used. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide statement of activities reflects both the direct expenses and net cost of each function of the County's governmental activities and business-like activity. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges paid by the recipient for the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each government function or business segment is self-financing or draws from the general revenues of the County.

The County does not currently employ an indirect cost allocation system. An internal service fund is utilized to account for its fleet of vehicles, county attorney and human resources, accounting, and its management information systems. Fees for these services are charged to other operating funds. The interfund services provided and used by the County are not eliminated in the consolidation process.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Fund Financial Statements

The financial transactions of the County are recorded in individual funds. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts that comprise its assets, deferred inflows and outflows of resources, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and presented as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The County reports the following major governmental funds:

The *General Fund* is the general operating fund of the County which accounts for all financial resources that are not accounted for in other funds. Operations of the County such as public safety, planning and zoning, property valuation, tax collection and distribution, vehicle licensing, County administration, and other activities financed from taxes and general revenues are reflected in this fund.

The *Road and Bridge Fund*, a special revenue fund, records costs related to County road and bridge construction and maintenance except for engineering and public works administration which is recorded in the General Fund. By State law, Colorado counties are required to maintain a Road and Bridge Fund and a portion of road and bridge taxes is allocated to cities and towns for use in their road and street activities.

The *Social Services Fund*, a special revenue fund, administers human services programs under state and federal regulations. Funding sources include, Federal and State grants as well as County property tax dollars. Programs include, but are not limited to, Medicaid, food stamps, foster care programs, senior service programs, job training services, and Temporary Assistance to Needy Families (TANF). Colorado counties are required by state law to maintain a Social Services Fund.

The County reports the following major enterprise funds:

The *Ambulance Service Fund* accounts for the activities of the County owned and operated ambulance service.

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

The *Solid Waste Management Fund* accounts for the solid waste management activities of the County including the operation of the County's only municipal solid waste landfill.

The County reports the following fund types:

The *Internal Service Fund* accounts for the financing of goods and/or services provided by Attorney Services and Human Resources, Accounting, Information Systems, Central Inventory Control, and Fleet Management to other County departments and funds, County involved jointly governed organizations and other governmental units on a cost reimbursed basis.

The *Agency Funds* account for assets held by the County as an agent for individuals, private organizations, and other governments. These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County agency funds include the following:

*Treasurer Fund* accounts for the receipt and disbursement of County revenues

*Clerk and Recorder Fund* accounts for resources received and disbursed by the County Clerk and Recorder on behalf of other government agencies

*Sheriff Funds* accounts for the receipt and disbursement of all inmate escrow and commissary transactions and civil trust activity

*Public Trustee Fund* is an intermediary and recorder for foreclosures and releases of deeds of trust.

**E. Measurement Focus**

The government-wide and proprietary fund statements are reported using the economic resources measurement focus. The government-wide, proprietary, and agency fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, and donations. Property taxes are levied in December and attach as an enforceable lien on property as of January 1 of the following year. The County, through the Morgan County Treasurer, bills and collects its own property taxes as well as property taxes of all other taxing authorities within the County.

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Taxes levied in December 2018, are recorded in governmental funds as taxes receivable and a deferred inflow of resources. Since property taxes are levied in December for the next calendar year's operations, the total levy is reported as taxes receivable and a deferred inflow of resources in the government-wide financial statements.

An allowance for uncollectible taxes is not provided as the uncollectible amounts were determined to be negligible based upon an analysis of historical trends. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e. revenues and other financing sources) and decreases (i.e. expenditures and other financing uses) in net fund balance.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Proprietary fund-type operating statements present increases (e.g. revenues) and decreases (e.g. expenses) in net position.

Agency funds are unlike all other types of funds, reporting only assets and liabilities. Agency funds, therefore, do not have a measurement focus, but use the accrual basis of accounting to recognize receivables and payables.

The modified accrual basis of accounting is used by all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e. when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon thereafter to be used to pay liabilities of the current period. The government considers all revenues available if they are collected within 120 days after year end except for property taxes which are within 60 days. The government considers property taxes as receivable if they are certified in the year prior to that in which collection is expected and a corresponding deferred inflow of resources. Revenue is recognized upon collection of the property taxes. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recognized when due.

## **Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Those revenues susceptible to accrual are grants from other governments, interfund transfers, licenses, interest revenue, and charges for services. Cigarette and property tax collected and held by the state at the end of the year on behalf of the County are recognized as revenue. Revenues collected by and held by one governmental agency for another within the reporting entity are considered susceptible to accrual. Fines, forfeitures, permits, and licenses are not susceptible to accrual because generally they are not measurable until they are received in cash.

The accrual basis of accounting is utilized by proprietary fund types and agency funds. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

### **F. Budgets**

Annually appropriated budgets are adopted for all funds except the Agency Funds. Budgets are adopted on a basis consistent with generally accepted accounting principles. All governmental funds are budgeted on the modified accrual basis of accounting with the proprietary funds budgeted on the accrual basis. All appropriations lapse at year end. The County presents certain items on a basis different than the adopted budget. These differences are disclosed in Note 12.

In the budget versus actual statements, the actual results of operations are presented on the budgetary basis of accounting for proper comparison to the budget.

### **G. Cash and Investments**

For the purpose of the Statement of Cash Flows, cash and cash equivalents, includes amounts in demand deposits as well as short-term investments with an initial maturity date within three months of the date acquired by the County.

State statutes authorize the County to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds and repurchase agreements. Investments are reported at fair value.

### **H. Short-term Interfund Receivables/Payables**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "interfund receivables/payables". Short-term interfund loans are classified as "due from other funds" or "due to other funds". Any residual balances outstanding between the governmental activities and

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

business-type activities are reported in the government-wide financial statements as “internal balances”.

**I. Inventories**

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when purchased.

**J. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond December 31, 2018, are recorded as prepaid items for enterprise and internal service funds.

**K. Capital Assets**

Capital assets, which include property, plant equipment, and infrastructure assets (i.e. roads, bridges, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial individual cost of more than \$5,000 and a useful life of more than one year. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets lives are not capitalized.

All reported capital assets, other than land, water rights, and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Buildings	20 – 50 years
Equipment	5 – 20 years
Vehicles	5 – 20 years
Infrastructure – Bridges	15 – 25 years
Infrastructure – Roads	15 – 50 years

**L. Deferred outflows/inflows of resources**

In addition to assets, statement of net position and fund balance sheets will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The County does not have any deferred outflows.

In addition to liabilities, the statement of net position and fund balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position/fund balance that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, *deferred revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available at both the governmental fund level and the period the taxes are levied for at the statement of net position reporting level.

**M. Compensated Absences**

Accumulated personal time off (PTO) leave is reported as a liability for all leave related to past employee service for which payment to the employee is considered probable. The leave liability includes any non-vested leave earned by employees which is considered likely to vest.

A liability for grandfathered sick leave benefits is accrued only if it is probable that the employee will be compensated for the benefits through cash payments upon termination or retirement. Under modified accrual accounting, expenditures and liabilities related to compensated absences will be recognized in governmental funds only when they mature (when due). The sick leave liability is estimated based on the County's past experience in making termination payments for sick leave and its termination payment policy (termination payment method).

Accumulated personal time off leave and termination payments for sick leave that are expected to be liquidated with expendable available financial resources are reported as an expenditure and a fund liability of the governmental fund that will pay the benefit. A liability for these amounts is reported in governmental funds only if they have matured, as a result of employee resignations and retirements. Accumulated vacation leave and sick leave termination payments for proprietary fund types are recorded as fund liabilities. All accumulated personal time off leave and termination payments for sick leave are accrued when incurred in the government-wide and proprietary financial statements.

## Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### N. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service or project expenditures.

### O. Fund Balance

The County reports fund balances according to GASB statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance – amounts that are not in spendable form (such as inventory) or are required to remain intact.
- Restricted fund balance – amounts constrained to specific purposes by their providers (such as bondholders and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance – amounts constrained to specific purposes by the County itself, using its highest level of decision making authority which is the Board of County Commissioners, by resolution. Committed funds cannot be used for other purposes unless the Board of County Commissioners approve a resolution to remove or change the constraint. The Board establishes, modifies, or rescinds fund balance commitments by passage of a resolution.
- Assigned fund balance – amounts the County intends to use for a specific purpose. Intent can be expressed by the Board of County Commissioners or by an official to which the Board delegates authority. The Board has given authority to the County Finance Director.

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

- Unassigned fund balance – amounts that are available for any purpose. Positive amounts are only reported in the general fund.

The Board establishes assigned fund balance by a written directive to the Finance Director. In 2018, the assigned fund balance in the general fund consists of \$11,000,000 assigned to capital projects and \$186,134 assigned to other agencies. The assigned to other agencies in general fund includes: 1) \$50,270 held by the Morgan County Director of Cooperative Extension, 2) \$54,286 held by the Morgan County Fair Board, 3) \$112,755 held by the Morgan County Sheriff and 4) \$3,175 held by the Morgan County Clerk.

When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of County Commissioners has provided otherwise in its commitment or assignment actions.

**P. Net Position**

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net investment in capital assets, consist of capital assets, net of accumulated depreciation.

The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported. Assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. When an expenditure is incurred for purposes for which both restricted and unrestricted net position is available, the County considers restricted funds to have been spent first.

**Q. Interfund Transactions**

Transactions between funds that would be treated as revenues, expenditures, or expenses if they involved organizations external to the County are accounted for as revenues, expenditures, or expenses in the funds involved. Transactions which constitute reimbursements of a fund for expenditures or expenses initially made from that fund which are properly applicable to another fund are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditure or expense in the fund that is reimbursed.

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

All other interfund transactions, except interfund services provided and used, are reported as transfers.

**R. Reclassifications and Comparative Data**

Certain accounts in the prior year have been reclassified to conform to the current year presentation.

Comparative total data for the prior year have been presented in the accompanying basic financial statements and the individual fund financial statements in order to provide an understanding of changes in the government's financial position and operations. However, comparative data have not been presented in all statements because their inclusion would make certain statements unduly complex and difficult to understand.

**S. Use of Estimates**

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates that affect amounts reported in the financial statements during the reporting period. Actual results could differ from such estimates.

**Note 2: LEGAL COMPLIANCE - BUDGETS AND PROPERTY TAXES**

On or before the 15th of September of each year, all agencies of the government submit requests for appropriation to the County Budget Officer so that a budget may be prepared. The budget is prepared by fund, function and activity, and includes information on the past year, current year estimates and budget, and requested appropriations for the next fiscal year.

Colorado statutes provide the following timetable which is followed in the adoption of budget:

- 1) Submission of the proposed budget to the local governing body by October 15 of each year.
- 2) Levy all taxes and certify the levies by December 22.
- 3) Final adoption of budget and appropriations by December 31 of each year.
- 4) Lien for current year taxes attaches January 1.
- 5) Property taxes are due by April 30 of each year if paid in full, or in two equal installments due February 28 and June 15 of each year.
- 6) Taxes are considered delinquent June 16.

**Note 2: LEGAL COMPLIANCE - BUDGETS AND PROPERTY TAXES (continued)**

- 7) Liens are placed on property for which taxes are delinquent in November of each year.

Expenditures are appropriated for each individual fund. The appropriated budget is prepared by fund, function, and activity. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the County Commissioners. The legal level of budgetary control is the department level.

**Note 3: DEPOSITS AND INVESTMENTS**

**Cash and Investments**

At December 31, 2018, the County's deposits and investments were as follows:

Cash and Investments	
Cash	\$ 2,335
Cash held by County departments	227,480
Client trust accounts	201,054
Cash held by County Treasurer	52,584,762
Cash held by County Treasurer for Clerk and Public Trustee	884,241
Cash held by County Treasurer for other governments	1,095,632
Agency Funds	125,884
Total cash and investments	<u>\$ 55,121,388</u>

	Cash and Investments	Cash held by Treasurer	Cash held by County Departments	Client trust accounts	Total
Cash	\$ 43,493	\$ 3,017	\$ 3,175	\$ -	\$ 49,685
Cash Deposits	84,726	2,426,218	188,765	201,054	\$ 2,900,763
Certificates of Deposit	-	11,991,765	35,540	-	\$ 12,027,305
Local government investment pool – ColoTrust	-	6,783,510	-	-	\$ 6,783,510
Local government investment pool – CSafe	-	5,470,457	-	-	\$ 5,470,457
CSIP	-	5,109,232	-	-	\$ 5,109,232
Governmental Securities	-	22,780,436	-	-	\$ 22,780,436
	<u>\$ 128,219</u>	<u>\$ 54,564,635</u>	<u>\$ 227,480</u>	<u>\$ 201,054</u>	<u>\$ 55,121,388</u>

Investments in local government investment pools are rated AAAM by Standard & Poor's. Certificates of deposit have maturities ranging from 01/01/16 to 12/07/20. The investments in U.S. Treasury Bills have a maturity of less than one year.

### **Note 3: DEPOSITS AND INVESTMENTS (continued)**

Cash includes \$117,121 held by the County Sheriff, \$3,175 held by the County Clerk, \$50,270 held by the Morgan County Director of Cooperative Extension, \$54,286 held by Morgan County Fair Board, and \$201,054 held in client trust accounts and \$2,628 held for IOG held by the County Department of Human Services.

#### **Investments**

Interest rate risk. As a means of limiting its exposure to interest rate risk, the County diversifies its investments by security type and institution, and limits holdings in any one type of investment or any one type of institution. The

County investment policy restricts the maximum investment term to no more than three years from the purchase date. This limit on investment maturities is a means of limiting exposure to fair values arising from changes in interest rates.

Credit risk. State law limits investments for local government to U.S. Treasury issues, other federally backed notes and credits, and other agency offerings.

Other investment instruments including bank obligations, general obligation bonds, and commercial paper are limited to at least one of the highest rating categories of at least one nationally recognized rating agency.

Investments consist of United States treasury bills, notes, and obligations of United States agencies. Investments are made in accordance with State statutes for the investment of public funds, and are stated at fair value. ColoTrust and C-Safe are vehicles established for local government entities in Colorado to pool surplus funds. In accordance with state law, the County operates in conformity with all of the requirements of the Securities and Exchange Commission's (SEC) Rule 2a7 as promulgated under the Investment Company Act of 1940, as amended. All of these funds operate similarly to a money market fund and each share is equal in value to \$1.00. Investments of ColoTrust and C-Safe consist of various U.S. Government obligations. State law further limits investments in money market funds to those institutions with over \$1 billion in assets or the highest credit rating from one or more of a nationally recognized rating agency. The State Securities Commissioner administers and enforces all State statutes governing the trusts.

ColoTrust and C-Safe investments are over \$1 billion in assets, rated AAAM by Standard & Poor's, and maintain a constant net asset value of \$1 per share. ColoTrust and C-Safe are regulated by the State of Colorado, Department of Regulatory Agencies, Division of Securities, which establishes policies for and reviews the operation of local government investment pools in the state. Financial statements for CSAFE may be obtained at [www.csafe.org](http://www.csafe.org) and financial statements for ColoTrust may be obtained at [www.ColoTrust.com](http://www.ColoTrust.com).

### Note 3: DEPOSITS AND INVESTMENTS (continued)

Concentration of credit risk. The County limits investments to 20 percent or \$3,000,000, whichever is less, to be invested with any one institution or in any single type of investment, with the exception of U.S. Treasury obligations, Government securities, and Government Agency backed securities.

Additionally, the County limits investments in any one government pooled trust funds to \$3,000,000.

At December 31, 2018, unrealized gains or (losses) were (\$295,150), which reflects the adjustment to fair value of investments

Custodial Credit Risk – Deposits Custodial credit risk is the risk that, in the event of a bank failure, the County's deposits might not be recovered. However, the Colorado Public Deposit Protection Act (PDPA) requires that deposits of all units of local governments be held at eligible public depositories, whose eligibility is determined by state regulators.

Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is specified by the PDPA. The PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The State Regulatory Commission for banks and savings and loan associations is required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

Fair Value Measurements. To the extent available, the County's investments are recorded at fair value as of December 31, 2018. Fair value is the price that would be received to sell an asset or transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. Inputs are used in applying the various valuation techniques and take into account the assumptions that market participants use to make valuation decisions. Inputs may include price information, credit data, interest and yield curve data, and other factors specific to the financial instrument. Observable inputs reflect market data obtained from independent sources. In contrast, unobservable inputs reflect the entity's assumptions about how market participants would value the financial instrument. Valuation techniques should maximize the use of observable inputs to the extent available.

A financial instrument's level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. The following describes the hierarchy of inputs used to measure fair value and the primary valuation methodologies used for financial instruments measured at fair value on a recurring basis:

**Note 3: DEPOSITS AND INVESTMENTS (continued)**

Level 1 Investments – values are based on quoted prices (unadjusted) for identical assets (or liabilities) in active markets that a government can access at the measurement date.

Level 2 Investments with inputs – other than quoted prices included within Level 1 - that are observable for an asset (or liability), either directly or indirectly.

Level 3 Investments – classified as Level 3 have unobservable inputs for an asset (or liability) and may require a degree of professional judgment.

The County's investments in Local Government Pools are measured at amortized cost.

The following table summarizes the County's investments within the fair value hierarchy at December 31, 2018.

	Fair Value Measurement Using			
	Fair Value as of 12/31/18	Quoted prices in active markets for identical assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by Fair Value Level</b>				
Certificates of Deposit	\$ 12,027,305	\$ -	\$ 12,027,305	\$ -
Government Securities	\$ 22,780,436	-	22,780,436	-
Investment at Net Asset Value	\$ 6,783,510	-	-	-
<b>Total Investment by Fair Value Level</b>	<b>\$ 41,591,251</b>	<b>\$ -</b>	<b>\$ 34,807,741</b>	<b>\$ -</b>
<b>Investment at Amortized Cost</b>	<b>\$ 10,579,689</b>			
<b>Total Investments</b>	<b>\$ 10,579,689</b>			

**Deposits**

Federal Deposit Insurance Corporation (FDIC) coverage for government accounts is \$250,000 per official custodian. At December 31, 2018, the County's cash deposits and certificates of deposit had a book balance of \$14,528,146, and a corresponding bank balance of \$15,597,475. The difference between the book and bank balances is due to outstanding checks and deposits not yet processed by the banks. Of the bank balance, \$3,750,000 was covered by federal depository insurance. The remainder of the bank balance, \$11,847,475, was collateralized with securities held by the pledging financial institution and covered by eligible collateral as determined by the PDPA.

**Note 4: RECEIVABLES**

Receivables at December 31, 2018, consist of the following:

	General	Special Revenue	Capital Projects	Enterprise	Internal Service	Total
Receivables:						
Taxes	\$ 10,656,942	\$ 5,205,725	\$ -	\$ -	\$ -	\$ 15,862,667
Accounts & other	\$ 24,372	\$ 37,899	\$ -	\$ 641,561	\$ 19,985	\$ 723,817
Intergovernmental	\$ 204,521	\$ 757,119	\$ 21,996	\$ -	\$ -	\$ 983,636
Interfunds	\$ -	\$ -	\$ -	\$ 626	\$ 327,258	\$ 327,884
Gross Receivables	\$ 10,885,835	\$ 6,000,743	\$ 21,996	\$ 642,187	\$ 347,243	\$ 17,898,004
Less: allowance for						
Uncollectibles	\$ -	\$ -	\$ -	\$ (339,005)	\$ -	\$ (339,005)
Net total receivables	\$ 10,885,835	\$ 6,000,743	\$ 21,996	\$ 303,182	\$ 347,243	\$ 17,558,999

All receivables that historically experience uncollectible accounts are shown net of an allowance for doubtful accounts.

## Note 5: CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2018, was as follows:

	Balances 1/1/2018	2018 Additions	2018 Deletions	Balances 12/31/2018
<b>Governmental Activities:</b>				
Capital assets not being depreciated:				
Land and Water Rights	\$ 1,581,496	\$ 236,491	\$ -	\$ 1,817,987
Construction in progress	\$ 279,361	\$ 1,153,459	\$ (279,361)	\$ 1,153,459
Total capital assets not being depreciated	\$ 1,860,857	\$ 1,389,950	\$ (279,361)	\$ 2,971,446
Capital assets being depreciated:				
Buildings and improvements	\$ 18,769,377	\$ 41,824	\$ -	\$ 18,811,201
Equipment	\$ 18,653,277	\$ 1,423,958	\$ (357,331)	\$ 19,719,904
Infrastructure	\$ 444,913,680	\$ 1,705,073	\$ -	\$ 446,618,753
Total capital assets being depreciated	\$ 482,336,334	\$ 3,170,855	\$ (357,331)	\$ 485,149,858
Less accumulated depreciation:				
Buildings and improvements	\$ (12,294,722)	\$ (427,576)	\$ -	\$ (12,722,298)
Equipment	\$ (12,024,298)	\$ (1,108,200)	\$ 337,527	\$ (12,794,971)
Infrastructure	\$ (335,637,078)	\$ (9,152,989)	\$ -	\$ (344,790,067)
Total accumulated depreciation	\$ (359,956,098)	\$ (10,688,765)	\$ 337,527	\$ (370,307,336)
Total capital assets being depreciated, net	\$ 122,380,236	\$ (7,517,911)	\$ (19,804)	\$ 114,842,521
Governmental activities capital assets, net	\$ 124,241,093	\$ (6,127,961)	\$ (299,165)	\$ 117,813,967
<b>Business-type Activities:</b>				
Capital assets not being depreciated:				
Land and Water Rights	\$ 108,597	\$ 17,190	\$ -	\$ 125,787
Construction in Progress	\$ 448,228	\$ -	\$ (448,228)	\$ -
Total capital assets not being depreciated	\$ 556,825	\$ 17,190	\$ (448,228)	\$ 125,787
Capital assets being depreciated:				
Buildings and improvements	\$ 1,282,123	\$ 477,244	\$ (38,901)	\$ 1,720,466
Equipment	\$ 1,182,385	\$ 89,896	\$ -	\$ 1,272,281
Total capital assets being depreciated	\$ 2,464,508	\$ 567,140	\$ (38,901)	\$ 2,992,747
Less accumulated depreciation:				
Buildings and improvements	\$ (578,867)	\$ (46,893)	\$ 8,753	\$ (617,007)
Equipment	\$ (659,557)	\$ (72,758)	\$ -	\$ (732,315)
Total accumulated depreciation	\$ (1,238,424)	\$ (119,651)	\$ 8,753	\$ (1,349,322)
Total capital assets being depreciated, net	\$ 1,226,084	\$ 447,489	\$ (30,148)	\$ 1,643,425
Business-type activities capital assets, net	\$ 1,782,909	\$ 464,679	\$ (478,376)	\$ 1,769,212

**Note 5: CAPITAL ASSETS (continued)**

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities:		
General government	\$	466,597
Public safety		169,857
Auxiliary services		49,432
Roads and bridges		9,150,511
Public welfare		1,904
Capital assets held by Morgan County's internal service		
fund are charged to the various functions based on their usage of the assets		850,465
Total depreciation expense – government activities	\$	<u>10,688,766</u>
Business-type activities:		
Ambulance service	\$	46,088
Solid waste management fund		73,563
Total depreciation expense – business-type activities	\$	<u>119,651</u>

**Note 6: RISK MANAGEMENT**

**County Workers' Compensation Pool**

The County is exposed to various risks of loss related to injuries of employees while on the job. In 1985, the County joined together with other Counties in the State of Colorado to form the County Workers' Compensation Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the Pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

**Colorado Counties Casualty and Property Pool**

The County is exposed to various risks of loss related to property and casualty losses. During 1986, the County was unable to obtain property and liability insurance at a cost it considered to be economically justifiable. Therefore, the County joined together with other Counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for

**Note 6: RISK MANAGEMENT (continued)**

member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage.

The intergovernmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

**County's Health and Life Insurance Pool**

The County provides employee health and life insurance coverage for all full-time employees. Coverage in 2018 was provided through the County Health Pool (CHP).

The CHP provides medical and life insurance coverage for employees and their dependents. Claims are administered by National Benefit Administrators, Inc. Health care claims are managed by Anthem Blue Cross.

The amounts of settlements have not exceeded insurance coverage in any of the past three years for the above referenced pools.

**Note 7: LONG-TERM OBLIGATIONS**

During the year ended December 31, 2018, the following changes occurred in the County's long-term obligations:

	Balance 1/1/2018	Additions	Deletions	Balance 12/31/18	One Year
Governmental Activities:					
Compensated absences	\$ 937,046	\$ 689,866	\$ (805,181)	\$ 821,731	\$ 548,488
Total Governmental	937,046	689,866	(805,181)	821,731	548,488
Business-Type Activities:					
Landfill closure and post closure care costs	946,307	-	(52,860)	893,447	
Compensated absences	73,938	65,092	(62,500)	76,530	50,534
Total Business-Type	1,020,245	65,092	(115,360)	969,977	50,534
Total Long-term obligations	\$ 1,957,291	\$ 754,958	\$ (920,541)	\$ 1,791,708	\$ 599,022

At year-end, \$133,046 of internal service funds compensated absences are included in the above amounts. For governmental activities, the majority of compensated absences are liquidated by the General Fund. The landfill closure and postclosure costs are liquidated by the Solid Waste Fund, which is a business-type activity.

**Note 8: INTERFUND ASSETS/LIABILITIES**

The County reports interfund balances between many of its funds. These balances result from a time lag between the dates interfund goods and services are provided or reimbursable expenditures occur and payments between funds occur. Interfund balances are generally expected to be repaid within one year of the financial statement date. The sum of all balances presented in the table agrees with the sum of interfund balances presented in the balance sheets for governmental and proprietary funds.

**Interfund Receivables/Payables:**

\$ 626	Solid Waste Management
(14,992)	Ambulance Service
(12,964)	Solid Waste Management
<u>\$ (27,330)</u>	Business Type Totals
\$ (120,416)	General Fund
(164,308)	Road & Bridge Department
(14,053)	Social Services
-	Jail Capital Improvement
(525)	Lodging and Tourism
<u>\$ (299,302)</u>	
\$ (626)	Solid Waste Management
327,258	Central Services Fund
<u>\$ 27,330</u>	Governmental Activities Totals

**Note 9: INTERFUND TRANSFERS**

In 2018 the County General Fund transferred \$120,000 to the County Jail Capital Improvement Fund. The transfer was budgeted and done to increase funds being accumulated in the Jail Capital Improvement Fund. This fund was created to account for money for future expansion of the County’s Judicial Center building.

**Note 10: TABOR COMPLIANCE**

Emergency Reserve - Tax Spending and Debt Limitations

On November 3, 1992, the voters of Colorado approved Amendment 1, commonly known as the TABOR Amendment, which adds a new Section 20 to Article X of the Colorado Constitution. TABOR contains tax, spending, revenue and debt limitations which apply to the State of Colorado, all local governments, and special districts.

**Note 10: TABOR COMPLIANCE (continued)**

The County's financial activity for the year ended December 31, 2016, will provide the basis for calculation of future limitations adjusted for allowable increases tied to inflation and local growth. Subsequent to December 31, 2016, revenue in excess of the County's "spending limit" must be refunded unless voters approve the retainage of such excess revenue. TABOR generally requires voter approval for any new tax, tax increases and new debt.

In November, 1996, the County's electorate approved a resolution to permit the County to collect and receive, retain, and expend all revenue and other funds from any source, notwithstanding the limitations of Article X, Section 20 of the Colorado Constitution, beginning with fiscal year 1995 and all succeeding years, provided however, that there is no increasing of tax rates or new taxes imposed.

TABOR is extremely complex and subject to interpretation. Ultimate implementation may depend upon litigation and legislative guidance.

The County has made the following fund balance restriction as a result of Article X, Section 20 (TABOR) of the Colorado Constitution:

The Article requires an emergency restriction be set aside in the amount of 3% or more of its fiscal year spending. At December 31, 2018, the County has restricted \$750,000 in the General Fund for this purpose, which is in excess of the required 3%.

The County believes it has fully complied with the provisions of the TABOR amendment.

**Note 11: CLOSURE AND POSTCLOSURE CARE COSTS**

The Environmental Protection Agency and the Colorado Department of Health have approved various rules and regulations regarding the operation of solid waste landfills. These rules and regulations were effective in 1994 but the implementation was delayed until 1997. GASB adopted Statement #18, Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs, provides guidance for the accounting and financial reporting of these closure and postclosure costs. The GASB statement requires landfill operators to recognize these costs starting in 1994 even though the federal and state rules were not effective until 1997.

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these

**Note 11: CLOSURE AND POSTCLOSURE CARE COSTS (continued)**

closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. Closure and postclosure care cost are calculated annually to allow for inflation.

In 2009, the County engaged Paragon Consulting Group to prepare a new Design and Operations Plan (D&O) for the Morgan County Solid Waste Landfill facility. With the implementation of the new baler system constructed in 2009, there have been considerable changes in operations from the last D&O updated in 2003. According to the new D&O submitted to the Colorado Department of Public Health Hazardous Materials and Waste Management Division, the life of the County Landfill will be extended to 2083. The previous landfill life estimate was 2051. In addition, the updated D&O estimate of total landfill capacity increased by 8,712 cubic yards.

In compliance with Section 1.8 of the Colorado Regulations Pertaining to Solid Waste Sites and Facilities (Regulations), a revised calculation of costs for closure and postclosure was completed in 2018 by American Environmental Consulting, LLC.

At December 31, 2018, the closure cost for the Morgan County landfill was \$2,171,466 and estimated postclosure care cost was \$488,411. The \$893,447 reported as landfill closure and postclosure care liability at December 31, 2018, represents the cumulative amount reported to date based on a 33.59 percent capacity usage of the estimated total cost of closure and postclosure care of \$2,659,877. This is a decrease of \$52,860 from the closure and postclosure liability reported in 2017.

The County will recognize the remaining estimated cost of closure and postclosure care of \$1,766,430 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2018. The remaining life of the landfill is 67 years. The County expects to close the landfill in the year 2083. Actual cost may be higher due to inflation, changes in technology, or changes in regulations. The County will be required by state and federal laws and regulations to provide certain financial assurances, which might include making annual contributions to a trust, to finance these closure and postclosure care costs. The County does not expect to pay any postclosure costs within the next year.

**Note 12: BUDGETARY DATA**

The actual results of operations are presented in accordance with generally accepted accounting principles which differ in certain respects from those practices used in the preparations of the 2018 budget. For purposes of preparing the Statements of Revenues, Expenditures and Changes in Fund

**Note 12: BUDGETARY DATA (continued)**

Balance - Budget and Actual, the actual results of operations have been adjusted to a basis consistent with the County's budgeted revenues and expenditures.

Adjustments necessary to convert the expenditures at the end of the year on the GAAP basis to the budgetary basis are as follows:

	Proprietary Fund Types		
	Central Service Fund	Solid Waste Management Fund	Ambulance Service Fund
Net Income (Loss)			
GAAP Basis	\$ 566,081	\$ 493,967	\$ 292,620
Increase (Decrease) Due To:			
Capital Outlay	(687,684)	(18,055)	(118,047)
Net Income (Loss)			
Budgetary Basis	\$ (121,603)	\$ 475,912	\$ 174,573

**Note 13: JOINTLY GOVERNED ORGANIZATIONS**

The County, along with other counties and cities in Northeastern Colorado, participate in various intergovernmental service organizations. The County provides various levels of funding and normally has some degree of representation on the various Boards.

Northeastern Colorado Association of Local Governments

Northeastern Colorado Association of Local Governments was organized pursuant to Article XIV, Section 18 (2) of the Colorado Constitution and 29-1-401, 29-1-402, and 29-1-403, CRS.1973. Membership is open to the counties and incorporated municipalities comprising Colorado Planning and Management Region One. The purpose of the organization is to promote regional cooperation and coordination among local governments. The organization is governed by a Board of Directors. Morgan County's representation consists of one regular representative and one alternate representative to the Board. In 2018, the County paid \$41,422 to Northeastern Colorado Association of Local Governments.

**Note 13: JOINTLY GOVERNED ORGANIZATIONS (continued)**

Northeast Colorado Health Department

The Northeast Colorado Health Department's jurisdiction, at the discretion of the Board's of County Commissioners, extends over all unincorporated areas and all municipal corporations in Logan, Morgan, Phillips, Sedgwick, Washington, and Yuma Counties. The Department administers and enforces laws pertaining to public health, vital statistics, and water quality control. It is a public organization consisting of a Board of Health, a public health officer, and any other personnel as required to fulfill the functions of the Department. The Board of Health is comprised of eight members. Morgan County has two representatives on the Board, requiring that one appointee lives within the City of Fort Morgan. In 2018, the County paid \$277,362 to Northeast Colorado Health Department.

Centennial Mental Health Center

Centennial Mental Health Center was incorporated pursuant to C.R.S. 7-22-101-110 to serve the behavioral health needs of ten participating counties. The Board of Directors (Board) consists of twenty-one members. Morgan County has two directorships on the Board. The Board of County Commissioners has the right to name the Commissioner Representatives, who may be, but are not required to be, a member of the Board of Commissioners. At least one-half of the Board shall be persons who are not providers of health care. In 2018, the County did not make any contributions Centennial Mental Health Center.

**Note 14: RETIREMENT PLAN**

The Morgan County Retirement Plan (the Plan) is a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The plan is governed by Title 24, article 54 of the Colorado Revised Statutes. CRS 24-54-107 mandates the management of the Plan by a "county board of retirement." The County's Retirement Board is composed of five members including two County employees, two Commissioner appointees from the community, and the County Treasurer. Benefit provisions and contribution requirements can only be changed by the County's Retirement Board.

Employees are entered into the plan upon completion of one year of service with the County. The County and the employee each contribute an amount equal to 4.00% of the employee's gross wages. Employees may make additional voluntary contributions not to exceed 100% of the Plan contribution. Contribution rates may be amended by vote of the County Commissioners.

Net earnings or losses are allocated quarterly to Plan participants. The allocation is based on each participant's balance at the beginning of that quarter.

**Note 14: RETIREMENT PLAN (continued)**

Participants receiving benefit payments upon retirement or termination are allocated earnings through the date of termination.

Participants vest in employer contributions and in the earnings, losses and changes in fair value of the plan assets at a rate of 20% per year.

Participants are immediately vested 100% in their own contributions and earnings. County contributions and those earnings which have not vested to an employee terminating activity in the plan are returned to the County to use in meeting current and future funding requirements.

Both the County and the covered employees made the required 4.00% contributions, amounting to \$399,870 from the County and \$674,197 from the employees (including voluntary contributions) for a total contribution of \$1,074,067.

If employment terminates, the Plan permits distribution of the vested account. Distribution may be made as soon as practicable following the date of termination.

**Note 15: CONTINGENT LIABILITIES**

The County is involved in various multi-county self-insurance pools. In the event the contributions to the pools are not enough to cover claims, the County may be required to provide additional funding.

The County receives significant financial assistance from numerous federal, state and other grant programs. The disbursement of finances received under these programs generally requires compliance with specific guidelines and is subject to audit by other agencies. Any disallowed claims resulting from such audits may create a liability.

**Note 16: CONSTRUCTION COMMITMENTS**

The County has three active capital construction projects as of December 31, 2018. The projects are:

- Upgrade equipment at Jess communications tower.
- Replace the roof at the Justice Center Building.

**Note 16: CONSTRUCTION COMMITMENTS (continued)**

At December 31, 2018, the County's commitment with the vendor is as follows:

<u>Project</u>	<u>Spent to Date</u>	<u>Remaining Commitment</u>
<u>General Fund</u>		
Jess Tower Upgrade	\$ 115,265	\$ 12,807
<u>General Fund</u>		
New Roof on Justice Center	\$ 1,038,194	\$ 55,782

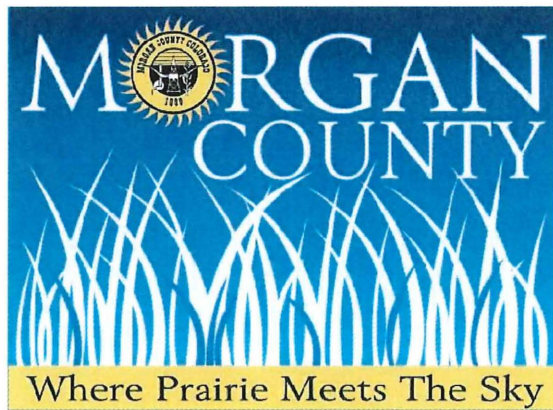
**Note 17: TAX ABATEMENTS**

The County may enter into property tax rebate agreements with local business facilities as an economic incentive. The Board of County Commissioners are authorized to grant such a refund pursuant to the authority in Section 30-11-123 C.R.S. The purpose for the property tax refund is to benefit Morgan County by providing new employment opportunities, increasing the tax base of the County and overcoming conditions of unemployment and economic distress.

Under this program, the County will refund a percentage of the property tax paid by the business for a fixed number of years as long as the criteria are met according to a County resolution.

For the year ending December 31, 2018, the County rebated 60% of the real and personal property taxes attributable to one Morgan County business of retail sales in the amount of \$9,965.

## **REQUIRED SUPPLEMENTARY INFORMATION**



## **MAJOR GOVERNMENTAL FUNDS**

### **General Fund**

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**General Fund-** This fund is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund.

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### **Special Revenue Funds**

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**Road and Bridge -** This fund is restricted for the acquisition, signage, construction and maintenance of new and existing roads and bridges in the County.

**Social Services Fund -** This fund is used to provide separate accountability or revenues and expenditures for the various public welfare services provided by the Department of Social Services.

**Morgan County, Colorado**  
**General Fund**  
**Comparative Schedules of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>						
Taxes:						
Property taxes - current	\$ 10,738,613	\$ 10,734,564	\$ (4,049)	\$ 10,147,223	\$ 10,137,796	\$ (9,427)
Property taxes - abatements	(5,000)	(1,194)	3,806	(20,000)	(535)	19,465
Property tax incentive credits	(10,173)	(10,173)	-	(68,000)	(9,965)	58,035
Property taxes - delinquent	15,000	17,099	2,099	15,000	20,819	5,819
Proceeds of tax sale	2,000	8,060	6,060	2,000	16,133	14,133
Specific ownership taxes	1,070,000	1,261,569	191,569	1,075,000	1,229,656	154,656
Cigarette tax	5,000	10,163	5,163	6,000	8,254	2,254
Sales tax commissions	70,000	82,820	12,820	60,000	80,749	20,749
Intergovernmental	742,440	714,387	(28,053)	717,185	705,957	(11,228)
Licenses and permits	96,000	97,822	1,822	49,000	88,659	39,659
Fines and forfeitures	4,000	2,757	(1,243)	3,000	3,892	892
Fee accounts	1,223,600	1,437,687	214,087	1,343,350	1,366,587	23,237
Interest	300,000	791,625	491,625	230,000	390,070	160,070
Miscellaneous	277,196	441,497	164,301	282,396	452,804	170,408
Total revenues	<u>\$ 14,528,676</u>	<u>\$ 15,588,683</u>	<u>\$ 1,060,007</u>	<u>\$ 13,842,154</u>	<u>\$ 14,490,876</u>	<u>\$ 648,722</u>

See the accompanying independent auditors' report.

Morgan County, Colorado

General Fund

Comparative Schedules of Revenues, Expenditures and  
Changes in Fund Balances - Budget and Actual  
For the fiscal years ended December 31, 2018 and 2017

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>EXPENDITURES</b>						
Current:						
General government:						
Commissioners	\$ 292,900	\$ 285,939	\$ 6,961	\$ 294,920	\$ 282,765	\$ 12,155
Planning and zoning	376,433	320,610	55,823	289,205	318,143	(28,938)
Administration	2,587,788	2,029,435	558,353	2,409,169	1,760,649	648,520
Clerk	837,675	689,061	148,614	745,941	614,296	131,645
Treasurer	195,782	192,737	3,045	191,063	181,117	9,946
Public trustee	12,700	12,700	-	12,800	12,700	100
Assessor	654,128	624,001	30,127	561,984	546,801	15,183
Maintenance	1,166,207	1,125,984	40,223	1,184,203	1,062,218	121,985
Total general government	<u>6,123,613</u>	<u>5,280,467</u>	<u>843,146</u>	<u>5,689,285</u>	<u>4,778,689</u>	<u>910,596</u>
Judicial and public safety:						
Sheriff	2,275,435	2,145,923	129,512	2,048,474	2,019,061	29,413
Jail	2,317,423	2,136,133	181,290	2,288,770	1,941,777	346,993
Communications center	1,144,946	922,665	222,281	1,108,760	832,666	276,094
Coroner	201,720	143,420	58,300	192,631	163,306	29,325
Emergency management	109,002	119,994	(10,992)	130,297	94,532	35,765
Total judicial and public safety	<u>6,048,526</u>	<u>5,468,135</u>	<u>580,391</u>	<u>5,768,932</u>	<u>5,051,342</u>	<u>717,590</u>
Auxiliary services:						
Extension service	345,614	326,054	19,560	371,957	353,215	18,742
Veterans' officer	15,149	17,175	(2,026)	14,579	14,347	232
Parks and recreation	148,726	118,592	30,134	160,596	130,233	30,363
Engineer	3,650	3,552	98	3,650	3,552	98
Total auxiliary services	<u>513,139</u>	<u>465,373</u>	<u>47,766</u>	<u>550,782</u>	<u>501,347</u>	<u>49,435</u>
Intergovernmental cooperation outlay	<u>1,147,153</u>	<u>1,144,153</u>	<u>3,000</u>	<u>1,123,031</u>	<u>1,120,429</u>	<u>2,602</u>
Capital outlay	<u>1,870,000</u>	<u>1,185,538</u>	<u>684,462</u>	<u>671,250</u>	<u>50,209</u>	<u>621,041</u>
Total expenditures	<u>\$ 15,702,431</u>	<u>\$ 13,543,666</u>	<u>\$ 2,158,765</u>	<u>\$ 13,803,280</u>	<u>\$ 11,502,016</u>	<u>\$ 2,301,264</u>
Excess of revenues over expenditures	\$ (1,173,755)	\$ 2,045,017	\$ 3,218,772	\$ 38,874	\$ 2,988,860	\$ 2,949,986
<b>Other financing sources (uses):</b>						
Transfers out:						
Jail capital improvement fund	<u>(120,000)</u>	<u>(120,000)</u>	<u>-</u>	<u>(120,000)</u>	<u>(120,000)</u>	<u>-</u>
Net change in fund balances	(1,293,755)	1,925,017	3,218,772	(81,126)	2,868,860	2,949,986
Fund Balances, January 1	25,506,067	25,506,067	-	22,637,207	22,637,207	-
<b>Fund Balances, December 31</b>	<u><u>\$ 24,212,312</u></u>	<u><u>\$ 27,431,084</u></u>	<u><u>\$ 3,218,772</u></u>	<u><u>\$ 22,556,081</u></u>	<u><u>\$ 25,506,067</u></u>	<u><u>\$ 2,949,986</u></u>

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**Road and Bridge Fund**  
**Comparative Schedules of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>						
Taxes:						
Property taxes - current	\$ 4,141,279	\$ 4,135,890	\$ (5,389)	\$ 3,908,791	\$ 3,905,160	\$ (3,631)
Property taxes - abatements	(500)	(460)	40	1,000	(186)	(1,186)
Property taxes - delinquent	4,000	6,586	2,586	4,000	7,727	3,727
Specific ownership taxes	320,000	420,103	100,103	290,000	412,586	122,586
Intergovernmental	3,226,442	3,623,342	396,900	3,276,022	3,352,722	76,700
Charges for materials/service	180,100	278,388	98,288	30,200	18,495	(11,705)
Interest	30,000	62,645	32,645	30,000	39,894	9,894
Miscellaneous	200	156	(44)	200	2,276	2,076
Total revenues	7,901,521	8,526,650	625,129	7,540,213	7,738,674	198,461
<b>EXPENDITURES</b>						
Current:						
Maintenance - routine	3,018,353	2,756,108	262,245	3,130,209	2,360,337	769,872
Maintenance - asphalt	443,273	102,833	340,440	2,745,556	1,128,221	1,617,335
Snow and ice removal	107,000	72,102	34,898	102,000	83,757	18,243
Structural construction	689,028	319,833	369,195	724,502	199,288	525,214
Administration	1,678,490	1,179,189	499,301	1,603,678	1,155,411	448,267
Remittance to municipalities	686,910	673,986	12,924	650,055	636,475	13,580
Capital outlay	1,588,000	1,782,698	(194,698)	1,944,000	2,058,217	(114,217)
Total expenditures	8,211,054	6,886,749	1,324,305	10,900,000	7,621,706	3,278,294
Excess (deficiency) of revenues over (under) expenditures	(309,533)	1,639,901	1,949,434	(3,359,787)	116,968	3,476,755
Fund Balances, January 1	9,299,184	9,299,184	-	9,182,216	9,182,216	-
Fund Balances, December 31	\$ 8,989,651	\$ 10,939,085	\$ 1,949,434	\$ 5,822,429	\$ 9,299,184	\$ 3,476,755

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**Social Services Fund**  
**Comparative Schedules of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>						
Taxes:						
Property taxes - current	\$ 1,104,341	\$ 1,102,904	\$ (1,437)	\$ 1,042,344	\$ 1,041,376	\$ (968)
Property taxes - abatements	(500)	(123)	377	(500)	(55)	445
Property taxes - delinquent	700	22	(678)	700	507	(193)
Intergovernmental:						
Colorado state allocation:						
Administration	2,075,683	1,986,603	(89,080)	1,988,990	1,928,114	(60,876)
JOBS/WORKS/TANF block grant	680,068	515,709	(164,359)	658,991	482,123	(176,868)
Child welfare block grant	1,046,484	1,342,557	296,073	1,059,855	1,213,145	153,290
Child care block grant	97,081	99,235	2,154	93,540	75,565	(17,975)
Medicaid transportation	105,877	85,000	(20,877)	83,714	83,403	(311)
Other	21	18	(3)	21	16	(5)
Miscellaneous	29,000	36,955	7,955	29,000	31,808	2,808
<b>Total revenues</b>	<b>5,138,755</b>	<b>5,168,880</b>	<b>30,125</b>	<b>4,956,655</b>	<b>4,856,002</b>	<b>(100,653)</b>
<b>EXPENDITURES</b>						
Current:						
Administration	2,417,910	2,160,846	257,064	2,303,143	2,096,839	206,304
Adult Protective Services	237,733	235,581	2,152	246,647	210,749	35,898
JOBS/WORKS/TANF block grant	829,107	667,305	161,802	799,862	629,371	170,491
Aid to needy disabled	5,000	11,205	(6,205)	17,500	12,434	5,066
Child welfare block grant	1,681,683	1,814,924	(133,241)	1,590,524	1,691,094	(100,570)
Child care block grant	161,880	147,060	14,820	156,731	139,218	17,513
General Assistance	18,450	7,111	11,339	18,450	3,680	14,770
OAP 5% HCA	13,500	15,378	(1,878)	13,500	13,873	(373)
Capital outlay	15,986	-	15,986	23,877	-	23,877
<b>Total expenditures</b>	<b>5,381,249</b>	<b>5,059,410</b>	<b>321,839</b>	<b>5,170,234</b>	<b>4,797,258</b>	<b>372,976</b>
Excess (deficiency) of revenues over (under) expenditures	(242,494)	109,470	351,964	(213,579)	58,744	272,323
Fund Balances, January 1	995,041	995,041	-	936,297	936,297	-
<b>Fund Balances, December 31</b>	<b>\$ 752,547</b>	<b>\$ 1,104,511</b>	<b>\$ 351,964</b>	<b>\$ 722,718</b>	<b>\$ 995,041</b>	<b>\$ 272,323</b>

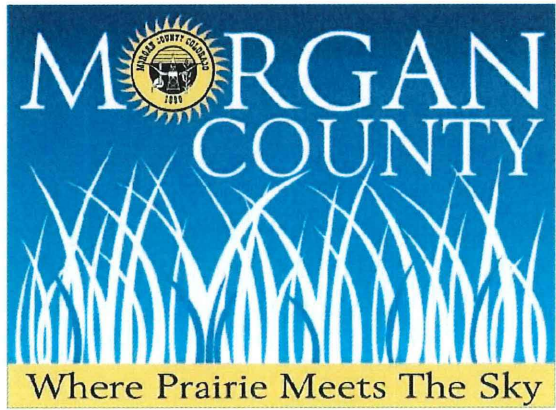
See the accompanying independent auditors' report.

## **MORGAN COUNTY, COLORADO**

### **NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION December 31, 2018**

#### **Note 1: BUDGETARY DATA**

The County annually adopts the Budget Resolution for all operating funds of the County. Prior to October 15, the Budget Officer submits to the County Commissioners a proposed operating budget for the fiscal year commencing the following January 1 for all funds, except agency funds. The budget is prepared using the modified accrual basis of accounting. The operating budget includes proposed expenditures/expenses and the means of financing them. Prior to December 31, the budget is legally adopted through the passage of adoption and appropriation resolutions. All annual appropriations lapse at year end. Budgets are adopted on a basis consistent with generally accepted accounting principles.



**SUPPLEMENTARY INFORMATION**  
**NONMAJOR GOVERNMENTAL FUNDS**

**Special Revenue Funds**

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Special revenue funds are used to account for specific revenues that are legally restricted for expenditure for particular purposes.

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**911 Emergency Telephone Fund** - This fund is used to account for the funding and expenditures of the County-wide emergency telephone line. Funding is obtained through a tax of seventy cents placed on every telephone bill in the County on a monthly basis. Expenditures are for purchases and repairs of equipment.

**Lodging Tax Tourism Fund** - This fund is used to account for receipt and disbursement of the 1.9% County-wide room tax established to pay for tourism promotion.

**Conservation Trust Fund** - This fund is used to provide for an accounting of those monies received through the State of Colorado Lottery Fund program. The State requires that these monies be expended in areas of parks and recreation development.

**Sheriff's Confiscation/Seizure Fund** - This fund is used to account for monies collected from the sale of evidence seized by the Sheriff's Office.

## Capital Improvement Fund

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Capital improvement funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary fund and trust funds.

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**Jail Capital Improvement Fund** - In 2008, this fund was created to accumulate monies for future capital expansion of the Morgan County Jail. This project will be funded by the recently approved Model Traffic Code fees received by the Morgan County Sheriff and amounts received as a result of housing individuals sentenced to incarceration from any other jurisdiction than Morgan County District or County Court.

**Morgan County, Colorado**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**December 31, 2018**  
**(With comparative totals for December 31, 2017)**

	Special Revenue			
	911	Lodging	Conservation Trust	Confiscation/ Seizure
	Emergency Telephone	Tax Tourism		
<b>ASSETS:</b>				
Cash on hand	\$ -	\$ -	\$ -	\$ 85
Cash held by other agencies	-	-	-	4,366
Cash and investments held by County Treasurer	1,115,839	519,488	130,423	-
Accounts receivable	36,465	1,310	-	-
Intergovernmental receivable	-	33,918	-	-
Due from other funds	-	-	-	-
<b>Total assets</b>	<u>\$ 1,152,304</u>	<u>\$ 554,716</u>	<u>\$ 130,423</u>	<u>\$ 4,451</u>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>Liabilities:</b>				
Warrants payable	\$ -	\$ 1,393	\$ -	\$ -
Vouchers payable	850	8,572	-	-
Interfund payables	-	525	-	-
Funds held for others	-	-	-	450
<b>Total liabilities</b>	<u>850</u>	<u>10,490</u>	<u>-</u>	<u>450</u>
<b>Fund balances:</b>				
Restricted for:				
911 emergency	1,151,454	-	-	-
Tourism	-	544,226	-	-
Parks and recreation	-	-	130,423	-
Law enforcement	-	-	-	4,001
Committed to:				
Jail expansion	-	-	-	-
<b>Total fund balances</b>	<u>1,151,454</u>	<u>544,226</u>	<u>130,423</u>	<u>4,001</u>
<b>Total liabilities and fund balances</b>	<u>\$ 1,152,304</u>	<u>\$ 554,716</u>	<u>\$ 130,423</u>	<u>\$ 4,451</u>

See the accompanying independent auditors' report.

Total	Capital Projects		Total Nonmajor Governmental Funds	
	Jail Capital Improvement		2018	2017
\$ 85	\$ -	\$ 85	\$ 85	
4,366	-	4,366	3,671	
1,765,750	1,153,138	2,918,888	2,948,166	
37,775	-	37,775	37,714	
33,918	21,996	55,914	36,316	
-	-	-	10	
<u>\$ 1,841,894</u>	<u>\$ 1,175,134</u>	<u>\$ 3,017,028</u>	<u>\$ 3,025,962</u>	
\$ 1,393	\$ -	\$ 1,393	\$ 973	
9,422	219,352	228,774	65,360	
525	-	525	361	
450	-	450	450	
<u>11,790</u>	<u>219,352</u>	<u>231,142</u>	<u>67,144</u>	
1,151,454	-	1,151,454	999,050	
544,226	-	544,226	541,528	
130,423	-	130,423	174,515	
4,001	-	4,001	3,306	
-	955,782	955,782	1,240,419	
<u>1,830,104</u>	<u>955,782</u>	<u>2,785,886</u>	<u>2,958,818</u>	
<u>\$ 1,841,894</u>	<u>\$ 1,175,134</u>	<u>\$ 3,017,028</u>	<u>\$ 3,025,962</u>	

**Morgan County, Colorado**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For the Year Ended December 31, 2018**  
**(With comparative totals for the fiscal year ended December 31, 2017)**

	Special Revenue			
	911	Lodging	Conservation	Sheriff's
	Emergency Telephone	Tax Tourism		Trust
<b>REVENUES</b>				
Taxes	\$ -	\$ 169,279	\$ -	\$ -
Intergovernmental	-	-	96,565	-
Fee accounts	-	-	-	695
Charges for materials/service	261,276	-	-	-
Interest	-	-	2,988	-
Miscellaneous	28	-	-	-
Total revenues	<u>261,304</u>	<u>169,279</u>	<u>99,553</u>	<u>695</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	166,581	47,354	-
Judicial and public safety	108,900	-	-	-
Capital outlay	-	-	96,291	-
Total expenditures	<u>108,900</u>	<u>166,581</u>	<u>143,645</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	152,404	2,698	(44,092)	695
<b>Other financing sources:</b>				
Operating transfers in:				
General fund	-	-	-	-
Net change in fund balances	152,404	2,698	(44,092)	695
Fund Balances, January 1	999,050	541,528	174,515	3,306
<b>Fund Balances, December 31</b>	<u>\$ 1,151,454</u>	<u>\$ 544,226</u>	<u>\$ 130,423</u>	<u>\$ 4,001</u>

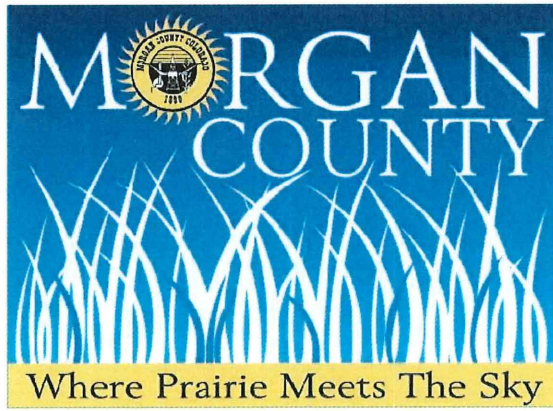
See the accompanying independent auditors' report.

Total	Capital Projects		Total Nonmajor Governmental Funds	
	Jail Capital Improvement		2018	2017
\$ 169,279	\$ -	\$ 169,279	\$ 223,174	
96,565	20,632	117,197	94,967	
695	23,243	23,938	43,824	
261,276	-	261,276	272,040	
2,988	-	2,988	4,349	
28	-	28	28	
<u>530,831</u>	<u>43,875</u>	<u>574,706</u>	<u>638,382</u>	
213,935	85,479	299,414	233,081	
108,900	-	108,900	106,288	
96,291	363,033	459,324	596,065	
<u>419,126</u>	<u>448,512</u>	<u>867,638</u>	<u>935,434</u>	
111,705	(404,637)	(292,932)	(297,052)	
-	120,000	120,000	120,000	
111,705	(284,637)	(172,932)	(177,052)	
1,718,399	1,240,419	2,958,818	3,135,870	
<u>\$ 1,830,104</u>	<u>\$ 955,782</u>	<u>\$ 2,785,886</u>	<u>\$ 2,958,818</u>	

**Morgan County, Colorado**  
**911 Emergency Telephone Fund**  
**Comparative Schedules of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>						
Emergency telephone service surcharges	\$ 277,880	\$ 261,276	\$ (16,604)	\$ 280,200	\$ 272,040	\$ (8,160)
Miscellaneous	100	28	(72)	100	28	(72)
<b>Total revenues</b>	<u>277,980</u>	<u>261,304</u>	<u>(16,676)</u>	<u>280,300</u>	<u>272,068</u>	<u>(8,232)</u>
<b>EXPENDITURES</b>						
Current:						
Compensation and benefits	47,000	47,000	-	47,000	47,000	-
Operating supplies	12,000	997	11,003	12,000	8,138	3,862
Purchased services	101,000	58,277	42,723	181,400	47,085	134,315
Miscellaneous	603,500	2,626	600,874	503,000	2,765	500,235
Capital outlay	70,000	-	70,000	70,600	201,886	(131,286)
<b>Total expenditures</b>	<u>833,500</u>	<u>108,900</u>	<u>724,600</u>	<u>814,000</u>	<u>306,874</u>	<u>507,126</u>
Excess (deficiency) of revenues over (under) expenditures	(555,520)	152,404	707,924	(533,700)	(34,806)	498,894
Fund Balances, January 1	999,050	999,050	-	1,033,856	1,033,856	-
<b>Fund Balances, December 31</b>	<u>\$ 443,530</u>	<u>\$ 1,151,454</u>	<u>\$ 707,924</u>	<u>\$ 500,156</u>	<u>\$ 999,050</u>	<u>\$ 498,894</u>

See the accompanying independent auditors' report.



**Morgan County, Colorado**  
**Lodging Tax Tourism Fund**  
**Comparative Schedules of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>						
Lodging tax	\$ 180,000	\$ 169,279	\$ (10,721)	\$ 175,000	\$ 223,174	\$ 48,174
<b>EXPENDITURES</b>						
Current:						
Compensation and benefits	46,088	37,534	8,554	43,422	31,198	12,224
Operating supplies	4,500	2,510	1,990	4,500	5,115	(615)
Purchased services	150,600	113,880	36,720	304,850	136,553	168,297
Fixed charges	500	944	(444)	665	327	338
Contributions	10,000	10,000	-	10,000	10,000	-
Miscellaneous	2,000	1,713	287	1,750	1,888	(138)
Total expenditures	<u>213,688</u>	<u>166,581</u>	<u>47,107</u>	<u>365,187</u>	<u>185,081</u>	<u>180,106</u>
Excess (deficiency) of revenues over (under) expenditures	(33,688)	2,698	36,386	(190,187)	38,093	228,280
Fund Balances, January 1	541,528	541,528	-	503,435	503,435	-
<b>Fund Balances, December 31</b>	<u>\$ 507,840</u>	<u>\$ 544,226</u>	<u>\$ 36,386</u>	<u>\$ 313,248</u>	<u>\$ 541,528</u>	<u>\$ 228,280</u>

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**Conservation Trust Fund**  
**Comparative Schedules of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>						
Intergovernmental	\$ 100,000	\$ 96,565	\$ (3,435)	\$ 95,000	\$ 94,967	\$ (33)
Interest	4,000	2,988	(1,012)	4,000	4,349	349
Total revenues	<u>104,000</u>	<u>99,553</u>	<u>(4,447)</u>	<u>99,000</u>	<u>99,316</u>	<u>316</u>
<b>EXPENDITURES</b>						
Current:						
Compensation and benefits	48,000	47,354	646	48,000	48,000	-
Operating supplies	10,000	-	10,000	10,000	-	10,000
Capital outlay	90,000	96,291	(6,291)	422,000	394,179	27,821
Total expenditures	<u>148,000</u>	<u>143,645</u>	<u>4,355</u>	<u>480,000</u>	<u>442,179</u>	<u>37,821</u>
Excess (deficiency) of revenues over (under) expenditures	(44,000)	(44,092)	(92)	(381,000)	(342,863)	38,137
Fund Balances, January 1	174,515	174,515	-	517,378	517,378	-
<b>Fund Balances, December 31</b>	<u>\$ 130,515</u>	<u>\$ 130,423</u>	<u>\$ (92)</u>	<u>\$ 136,378</u>	<u>\$ 174,515</u>	<u>\$ 38,137</u>

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**Sheriff's Confiscation/Seizure Fund**  
**Comparative Schedules of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

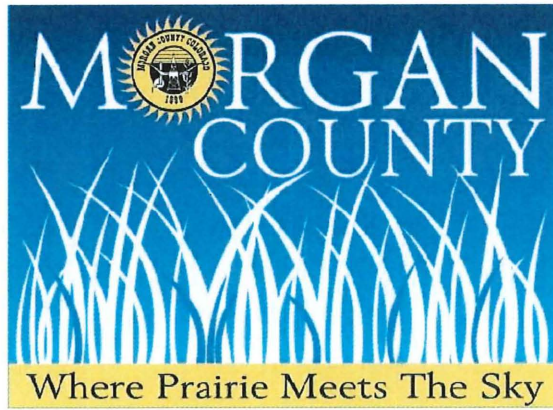
	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)
<b>REVENUES</b>						
Fee accounts	\$ 10,000	\$ 695	\$ (9,305)	\$ 10,000	\$ 1,330	\$ (8,670)
<b>EXPENDITURES</b>						
Current:						
Operating supplies	10,000	-	10,000	10,000	-	10,000
Other expenditures	-	-	-	-	1,300	(1,300)
Total expenditures	10,000	-	10,000	10,000	1,300	8,700
Excess (deficiency) of revenues over (under) expenditures	-	695	695	-	30	30
Fund Balances, January 1	3,306	3,306	-	3,276	3,276	-
<b>Fund Balances, December 31</b>	<b>\$ 3,306</b>	<b>\$ 4,001</b>	<b>\$ 695</b>	<b>\$ 3,276</b>	<b>\$ 3,306</b>	<b>\$ 30</b>

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**Jail Capital Improvement Fund**  
**Comparative Schedules of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive Negative
<b>REVENUES</b>						
Intergovernmental	\$ 25,000	\$ 20,632	\$ (4,368)	\$ -	\$ -	\$ -
Fee accounts	40,000	23,243	(16,757)	25,000	42,494	17,494
<b>Total revenues</b>	<u>65,000</u>	<u>43,875</u>	<u>(21,125)</u>	<u>25,000</u>	<u>42,494</u>	<u>17,494</u>
<b>EXPENDITURES</b>						
Current:						
Operating supplies	-	2,950	(2,950)	-	-	-
Purchased services	100,000	82,529	17,471	100,000	-	100,000
Capital outlay	400,000	363,033	36,967	-	-	-
<b>Total expenditures</b>	<u>500,000</u>	<u>448,512</u>	<u>51,488</u>	<u>100,000</u>	<u>-</u>	<u>100,000</u>
Excess (deficiency) of revenues over (under) expenditures	(435,000)	(404,637)	30,363	(75,000)	42,494	117,494
<b>Other financing sources:</b>						
Transfers in:						
General fund	120,000	120,000	-	120,000	120,000	-
Excess of revenues and other financing sources over expenditures	(315,000)	(284,637)	30,363	45,000	162,494	117,494
Fund Balances, January 1	1,240,419	1,240,419	-	1,077,925	1,077,925	-
<b>Fund Balances, December 31</b>	<u>\$ 925,419</u>	<u>\$ 955,782</u>	<u>\$ 30,363</u>	<u>\$ 1,122,925</u>	<u>\$ 1,240,419</u>	<u>\$ 117,494</u>

See the accompanying independent auditors' report.



## ENTERPRISE FUNDS

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Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the County's Board of Commissioners is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the County's Board of Commissioners has decided that periodic determination of net income is appropriate for accountability purposes.

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**Ambulance Service Fund** - This fund is used to account for the activities of the County owned and operated ambulance service.

**Solid Waste Management Fund** - This fund is used to account for the solid waste management activities of the County including the operation of the County's only municipal solid waste landfill and three strategically located solid waste transfer stations.

**Morgan County, Colorado**  
**Ambulance Service Fund**  
**Comparative Schedules of Revenues, Expenses, and**  
**Changes in Net Position - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

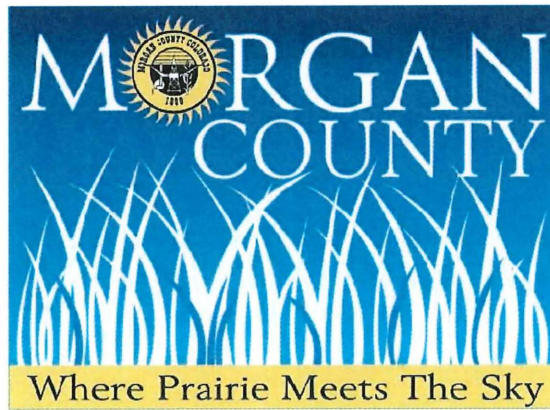
	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)	Original and Final Budgeted Amount	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>Operating revenues</b>						
Charges for services	\$ 1,228,000	\$ 1,421,886	\$ 193,886	\$ 1,065,000	\$ 1,330,287	\$ 265,287
Miscellaneous revenues	22,500	24,083	1,583	20,500	23,965	3,465
Total operating revenues	<u>1,250,500</u>	<u>1,445,969</u>	<u>195,469</u>	<u>1,085,500</u>	<u>1,354,252</u>	<u>268,752</u>
<b>Operating expenses</b>						
Compensation and benefits	873,091	851,378	21,713	800,045	786,859	13,186
Operating supplies	44,500	51,307	(6,807)	73,000	42,191	30,809
Purchased services	136,950	148,026	(11,076)	143,500	125,516	17,984
Fixed charges	148,250	157,104	(8,854)	144,250	140,984	3,266
Depreciation	-	46,089	(46,089)	-	33,242	(33,242)
Miscellaneous	60,500	13,294	47,206	84,000	19,003	64,997
Capital outlay	250,000	118,047	131,953	450,000	481,313	(31,313)
Total operating expenses	<u>1,513,291</u>	<u>1,385,245</u>	<u>128,046</u>	<u>1,694,795</u>	<u>1,629,108</u>	<u>65,687</u>
Operating income (loss)	<u>(262,791)</u>	<u>60,724</u>	<u>323,515</u>	<u>(609,295)</u>	<u>(274,856)</u>	<u>334,439</u>
<b>Nonoperating revenues (expenses)</b>						
State grant	227,500	36,651	(190,849)	206,000	197,620	(8,380)
Other grants and donations	35,150	40,255	5,105	500	70	(430)
Interest	1,000	4,656	3,656	-	2,727	2,727
Gain (Loss) on sale of assets	-	32,287	32,287	-	2,586	2,586
Total nonoperating revenues (expenses)	<u>263,650</u>	<u>113,849</u>	<u>(149,801)</u>	<u>206,500</u>	<u>203,003</u>	<u>(3,497)</u>
Net income (loss) - budget basis	<u>\$ 859</u>	<u>174,573</u>	<u>\$ 173,714</u>	<u>\$ (402,795)</u>	<u>(71,853)</u>	<u>\$ 330,942</u>
<b>Adjustments for GAAP Basis</b>						
Capital outlay		<u>118,047</u>			<u>481,313</u>	
Change in net position (GAAP Basis)		292,620			409,460	
Total net position, January 1		1,959,799			1,550,339	
<b>Total net position, December 31</b>		<u>\$ 2,252,419</u>			<u>\$ 1,959,799</u>	

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**Solid Waste Management Fund**  
**Comparative Schedules of Revenues, Expenses and**  
**Changes in Net Position - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>Operating revenues</b>						
Charges for services	\$ 1,009,490	\$ 1,174,866	\$ 165,376	\$ 916,950	\$ 1,062,122	\$ 145,172
Miscellaneous revenues	1,000	525	(475)	500	939	439
<b>Total operating revenues</b>	<u>1,010,490</u>	<u>1,175,391</u>	<u>164,901</u>	<u>917,450</u>	<u>1,063,061</u>	<u>145,611</u>
<b>Operating expenses</b>						
Landfill operation	1,075,761	677,849	397,912	2,634,799	786,346	1,848,453
Depreciation	-	73,563	(73,563)	-	73,635	(73,635)
<b>Total operating expenses</b>	<u>1,075,761</u>	<u>751,412</u>	<u>324,349</u>	<u>2,634,799</u>	<u>859,981</u>	<u>1,774,818</u>
Operating income (loss)	(65,271)	423,979	489,250	(1,717,349)	203,080	1,920,429
<b>Nonoperating revenues</b>						
Interest	25,000	51,933	26,933	15,000	35,201	20,201
Net income (loss) - budget basis	<u>\$ (40,271)</u>	475,912	<u>\$ 516,183</u>	<u>\$ (1,702,349)</u>	238,281	<u>\$ 1,940,630</u>
<b>Adjustments for GAAP Basis</b>						
Capital outlay		18,055			66,505	
Change in net position (GAAP Basis)		493,967			304,786	
Total net position, January 1		4,713,914			4,409,128	
<b>Total net position, December 31</b>		<u>\$ 5,207,881</u>			<u>\$ 4,713,914</u>	

See the accompanying independent auditors' report.



## **INTERNAL SERVICE FUND**

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The Central Services Fund is used to account for the financing of goods and/or services provided by Attorney Services, Accounting, Information Systems, Central Inventory Control, and Fleet Management to other County departments and funds, County involved jointly governed organizations and other governmental units on a cost reimbursed basis.

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**Morgan County, Colorado**  
**Central Services Fund**  
**Comparative Schedule of Net Position**  
**December 31, 2018 and 2017**

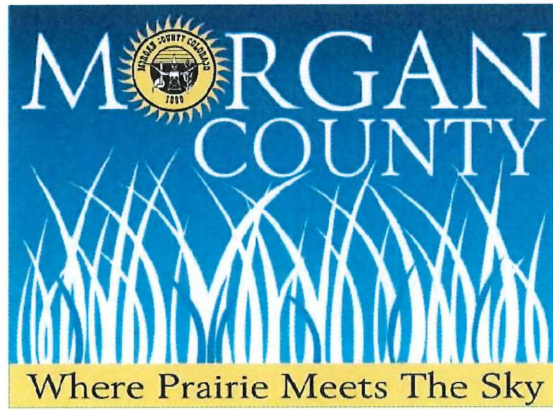
	2018	2017
<b>ASSETS</b>		
<b>Current assets:</b>		
Cash	\$ 350	\$ 350
Cash and investments held by County Treasurer	3,730,304	3,257,817
Receivables:		
Accounts	19,985	18,598
Interfund receivables:		
General fund	120,416	114,337
Road and bridge fund	164,308	122,521
Social services fund	14,053	17,365
Lodging tax tourism fund	525	259
Jail capital improvement fund	-	102
Ambulance service fund	14,992	11,389
Solid waste management fund	12,964	10,955
Inventory - equipment parts	127,507	129,857
Inventory - gas and oil	51,622	47,679
<b>Total current assets</b>	<b>4,257,026</b>	<b>3,731,229</b>
<b>Capital assets:</b>		
Buildings	18,306	18,306
Accumulated depreciation - buildings	(13,425)	(12,509)
General equipment	14,197,117	13,700,565
Accumulated depreciation - general equipment	(9,301,226)	(8,775,069)
Infrastructure	49,584	49,584
Accumulated depreciation - infrastructure	(27,065)	(24,585)
<b>Capital assets (net of accumulated depreciation)</b>	<b>4,923,291</b>	<b>4,956,292</b>
<b>Total assets</b>	<b>9,180,317</b>	<b>8,687,521</b>
<b>LIABILITIES AND EQUITY</b>		
<b>Current liabilities:</b>		
Warrants payable	39,181	145,793
Vouchers payable	244,173	156,381
Accrued compensated absences	81,822	139,471
<b>Total current liabilities</b>	<b>365,176</b>	<b>441,645</b>
<b>Noncurrent liabilities:</b>		
Accrued compensated absences	51,224	48,040
<b>Total liabilities</b>	<b>416,400</b>	<b>489,685</b>
<b>NET POSITION:</b>		
Net investment in capital assets	4,923,291	4,956,292
Unrestricted	3,840,626	3,241,544
<b>Total net position</b>	<b>\$ 8,763,917</b>	<b>\$ 8,197,836</b>

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**Central Services Fund**  
**Comparative Schedule of Revenues, Expenses and**  
**Changes in Net Position - Budget and Actual**  
**For the fiscal years ended December 31, 2018 and 2017**

	2018			2017		
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Unfavorable)	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Unfavorable)
<b>Operating revenues</b>						
Charges for services	\$ 4,423,703	\$ 4,209,681	\$ (214,022)	\$ 4,742,426	\$ 3,688,798	\$ (1,053,628)
Miscellaneous revenues	500	62	(438)	500	41	(459)
Total operating revenues	<u>4,424,203</u>	<u>4,209,743</u>	<u>(214,460)</u>	<u>4,742,926</u>	<u>3,688,839</u>	<u>(1,054,087)</u>
<b>Operating expenses</b>						
DHS Attorney	110,035	106,180	3,855	104,868	94,452	10,416
Information systems	910,393	670,766	239,627	929,732	716,591	213,141
Accounting	420,475	389,600	30,875	384,975	377,412	7,563
Fleet maintenance	3,440,424	3,305,547	134,877	4,531,249	3,293,123	1,238,126
Inventory control	135,374	117,564	17,810	117,839	101,492	16,347
Total operating expenses	<u>5,016,701</u>	<u>4,589,657</u>	<u>427,044</u>	<u>6,068,663</u>	<u>4,583,070</u>	<u>1,485,593</u>
Operating loss	<u>(592,498)</u>	<u>(379,914)</u>	<u>212,584</u>	<u>(1,325,737)</u>	<u>(894,231)</u>	<u>431,506</u>
<b>Nonoperating revenues</b>						
State grant	50,000	73,218	23,218	70,000	51,157	(18,843)
Gain (loss) on disposal of assets	-	154,673	154,673	-	155,000	155,000
Insurance recovery	-	30,420	30,420	-	-	-
Total nonoperating revenues	<u>50,000</u>	<u>258,311</u>	<u>208,311</u>	<u>70,000</u>	<u>206,157</u>	<u>136,157</u>
Net loss - budget basis	<u>\$ (542,498)</u>	<u>(121,603)</u>	<u>\$ 420,895</u>	<u>\$ (1,255,737)</u>	<u>(688,074)</u>	<u>\$ 567,663</u>
<b>Adjustments for GAAP Basis</b>						
Capital outlay		<u>687,684</u>			<u>943,537</u>	
Change in net position (GAAP Basis)		566,081			255,463	
Total net position, January 1		8,197,836			7,942,373	
<b>Total net position, December 31</b>		<u>\$ 8,763,917</u>			<u>\$ 8,197,836</u>	

See the accompanying independent auditors' report.



## AGENCY FUNDS

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Agency funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds.

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**County Treasurer** - This fund is used to account for monies received and held by the County Treasurer as trustee or agent for other governmental units located within the County.

**County Clerk** - This fund is used to account for monies received by the County Clerk as trustee or agent for other governmental units.

**County Sheriff** - This fund is used to account for monies received by the County Sheriff and Jail for other governmental units or on behalf of the inmates in their care.

**County Public Trustee** - This fund is used to account for the monies received by the Public Trustee as a trustee or agent for parties outside the governmental structure.

**Morgan County, Colorado**  
**Agency Funds**  
**Combining Statement of Changes in Assets and Liabilities**  
**For the fiscal year ended December 31, 2018**

	Balance 01/01/18	Additions	Deletions	Balance 12/31/2018
<b>COUNTY TREASURER FUND</b>				
Cash held by County Treasurer - held for other governments	\$ 1,253,174	\$ 40,640,331	\$ 40,797,876	\$ 1,095,629
<b>LIABILITIES</b>				
Cash held for others	\$ 1,253,174	\$ 40,640,331	\$ 40,797,876	\$ 1,095,629
<b>COUNTY CLERK FUND</b>				
<b>ASSETS</b>				
Cash	\$ 73,961	\$ 8,089	\$ 40,892	\$ 41,158
Cash held by County Treasurer - Clerk	693,525	13,094,515	12,918,114	869,926
Total assets	<u>\$ 767,486</u>	<u>\$ 13,102,604</u>	<u>\$ 12,959,006</u>	<u>\$ 911,084</u>
<b>LIABILITIES</b>				
Warrants payable	\$ 766,175	\$ 904,713	\$ 766,730	\$ 904,158
Cash held for others	1,311	12,197,891	12,192,276	6,926
Total liabilities	<u>\$ 767,486</u>	<u>\$ 13,102,604</u>	<u>\$ 12,959,006</u>	<u>\$ 911,084</u>
<b>COUNTY SHERIFF FUND</b>				
<b>ASSETS</b>				
Cash	\$ 88,878	\$ 299,506	\$ 303,658	\$ 84,726
<b>LIABILITIES</b>				
Cash held for others	\$ 88,878	\$ 299,506	\$ 303,658	\$ 84,726
<b>PUBLIC TRUSTEE FUND</b>				
<b>ASSETS</b>				
Cash held by County Treasurer - Public Trustee	\$ 14,037	\$ 40,572	\$ 40,294	\$ 14,315
<b>LIABILITIES</b>				
Cash held for designated purpose	\$ 14,037	\$ 278	\$ -	\$ 14,315
<b>TOTALS - ALL AGENCY FUNDS</b>				
<b>ASSETS</b>				
Cash	\$ 162,839	\$ 307,595	\$ 344,550	\$ 125,884
Cash held by County Treasurer - Public Trustee and Clerk	707,562	13,135,087	12,958,408	884,241
Cash held by County Treasurer - held for other governments	1,253,174	40,640,331	40,797,876	1,095,629
Total assets	<u>\$ 2,123,575</u>	<u>\$ 54,083,013</u>	<u>\$ 54,100,834</u>	<u>\$ 2,105,754</u>
<b>LIABILITIES</b>				
Warrants payable	\$ 766,175	\$ 904,713	\$ 766,730	\$ 904,158
Cash held for designated purpose	14,037	278	-	14,315
Cash held for others	1,343,363	53,137,728	53,293,810	1,187,281
Total liabilities	<u>\$ 2,123,575</u>	<u>\$ 54,042,719</u>	<u>\$ 54,060,540</u>	<u>\$ 2,105,754</u>

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**County Treasurer**  
**Statement of Changes in Assets and Liabilities**  
**For the fiscal year ended December 31, 2018**

	Balance 01/01/18	Additions	Deletions	Balance 12/31/2018
<b>ASSETS</b>				
Cash held by County Treasurer - held for other governments	\$ 1,253,174	\$ 40,640,331	\$ 40,797,876	\$ 1,095,629
<b>LIABILITIES</b>				
Cash held for others:				
Schools	\$ 1,201,102	\$ 28,061,753	\$ 28,221,866	\$ 1,040,989
Cities and towns	25,667	3,782,309	3,781,401	26,575
Special districts	26,405	8,796,269	8,794,609	28,065
Total liabilities	\$ 1,253,174	\$ 40,640,331	\$ 40,797,876	\$ 1,095,629

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**County Clerk**  
**Statement of Changes in Assets and Liabilities**  
**For the fiscal year ended December 31, 2018**

	Balance 1/1/2018	Additions	Deletions	Balance 12/31/2018
<b>ASSETS</b>				
Cash:				
On hand	\$ 73,961	\$ 8,089	\$ 40,892	\$ 41,158
Funds held by agency funds -				
County Treasurer:				
Sales tax account	114,166	1,239,537	1,353,703	-
Clerk fees account	22,835	340,306	344,996	18,145
Specific ownership tax account	267,961	3,684,431	3,952,392	-
Motor vehicle account	287,699	3,258,863	3,546,562	-
Electronic filing account	864	13,439	13,379	924
County Clerk	-	4,557,939	3,707,082	850,857
Total assets	<u>\$ 767,486</u>	<u>\$ 13,102,604</u>	<u>\$ 12,959,006</u>	<u>\$ 911,084</u>
<b>LIABILITIES</b>				
Warrants payable	\$ 766,175	\$ 904,713	\$ 766,730	\$ 904,158
Cash held for others - sundry				
clearing accounts	1,311	12,197,891	12,192,276	6,926
Total liabilities	<u>\$ 767,486</u>	<u>\$ 13,102,604</u>	<u>\$ 12,959,006</u>	<u>\$ 911,084</u>

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**County Sheriff**  
**Statement of Changes in Assets and Liabilities**  
**For the fiscal year ended December 31, 2018**

	Balance 1/1/2018	Additions	Deletions	Balance 12/31/2018
<b>ASSETS</b>				
Cash:				
On deposit - checking account:				
Civil trust account	\$ 14,627	\$ 49,212	\$ 47,001	\$ 16,838
Special inmates account	74,251	250,294	256,657	67,888
Total assets	<u>\$ 88,878</u>	<u>\$ 299,506</u>	<u>\$ 303,658</u>	<u>\$ 84,726</u>
<b>LIABILITIES</b>				
Cash held for others - sundry clearing accounts	<u>\$ 88,878</u>	<u>\$ 299,506</u>	<u>\$ 303,658</u>	<u>\$ 84,726</u>

See the accompanying independent auditors' report.

**Morgan County, Colorado**  
**Public Trustee Fund**  
**Statement of Changes in Assets and Liabilities**  
**For the fiscal year ended December 31, 2018**

	Balance 1/1/2018	Additions	Deletions	Balance 12/31/2018
<b>ASSETS</b>				
Cash held by County Treasurer - Public Trustee	\$ 14,037	\$ 40,572	\$ 40,294	\$ 14,315
<b>LIABILITIES</b>				
Cash held for designated purpose	\$ 14,037	\$ 278	\$ -	\$ 14,315

See the accompanying independent auditors' report.

## **SUPPLEMENTAL SCHEDULES**

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>	City or County:
	YEAR ENDING : December 2018
This Information From The Records Of (example - City of _ or County of _)	Prepared By: Michelle R. Covelli Phone: 970-542-3506

**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES**

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway disbursements:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	1,829,572
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	2,490,078
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	
2. General fund appropriations		b. Snow and ice removal	60,329
3. Other local imposts (from page 2)	4,721,753	c. Other	34,111
4. Miscellaneous local receipts (from page 2)	181,555	d. Total (a. through c.)	94,440
5. Transfers from toll facilities		4. General administration & miscellaneous	2,472,659
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	
a. Bonds - Original Issues		6. Total (1 through 5)	6,886,749
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	4,903,308	b. Redemption	
<b>B. Private Contributions</b>		c. Total (a. + b.)	0
<b>C. Receipts from State government</b> (from page 2)	3,577,928	2. Notes:	
<b>D. Receipts from Federal Government</b> (from page 2)	45,414	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	8,526,650	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	0
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	6,886,749

**IV. LOCAL HIGHWAY DEBT STATUS**

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				0
1. Bonds (Refunding Portion)				
<b>B. Notes (Total)</b>				0

**V. LOCAL ROAD AND STREET FUND BALANCE**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	9,299,184	8,526,650	6,886,749	10,939,085	0

Notes and Comments:

**LOCAL HIGHWAY FINANCE REPORT**

STATE:  
Colorado  
YEAR ENDING (mm/yy):  
December 2018

**II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments	4,142,016	a. Interest on investments	62,645
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees	159,634	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	3,682
4. Licenses		f. Charges for Services	74,907
5. Specific Ownership &/or Other	420,103	g. Other Misc. Receipts	156
6. Total (1. through 5.)	579,737	h. Other	40,165
c. Total (a. + b.)	4,721,753	i. Total (a. through h.)	181,555
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	3,498,289	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	(26,138)
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	79,573	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify) - PILT	66	f. Other Federal	71,552
f. Total (a. through e.)	79,639	g. Total (a. through f.)	45,414
4. Total (1. + 2. + 3.f)	3,577,928	3. Total (1. + 2.g)	
			(Carry forward to page 1)

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL**

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs		155,100	155,100
b. Engineering Costs		46,874	46,874
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements		1,627,598	1,627,598
(3). System Preservation			0
(4). System Enhancement & Operation			0
(5). Total Construction (1) + (2) + (3) + (4)	0	1,627,598	1,627,598
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	1,829,572	1,829,572
			(Carry forward to page 1)

Notes and Comments:

**Morgan County, Colorado**  
**Schedule of Federal Financial Assistance Reconciliation**  
**December 31, 2018**

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**FEDERAL FINANCIAL ASSISTANCE RECONCILIATION**

**Social Services Fund**

On February 1, 1997, the Colorado Department of Human Services (CDHS) started the implementation of electronic payment methods from the CDHS directly to welfare clients and service providers. These electronic payments replaced the payment method of county warrants and significantly changed the cash flow between counties and the CDHS. Typically, a welfare payment is composed of a combination of federal, state, and local money. Previously, the county warrants were reimbursed by the CDHS with federal and state funds. Currently, with the EBT system, the counties pay their local share of these EBT payment authorizations to the CDHS.

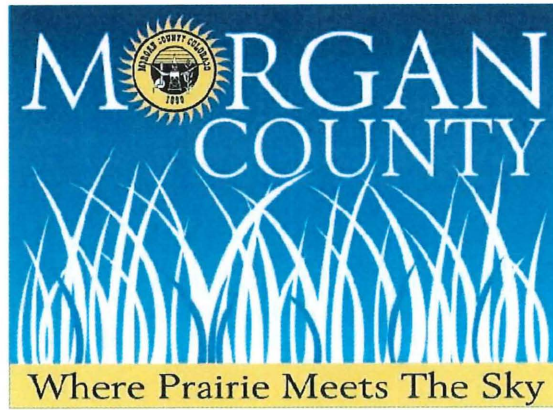
This significant change in cash flow created a considerable change in financial reporting. During the implementation phase of EBT, the counties were instructed to record only their local share of EBT authorizations as expenditures and not the total amount of the EBT authorization. They were instructed to disclose the total amount of the authorizations in a note to the financial statements or in an additional schedule.

The program expenditures by source are reported in the schedule of EBT authorizations, warrant expenditures, and total expenditures as follows:

MORGAN COUNTY, COLORADO  
HUMAN SERVICES FUND  
Schedule of EBT Authorizations, Warrant Expenditures and Total Expenditures  
For the Year Ended December 31, 2018

PROGRAM	A	B	C	D	E
	COUNTY EBT AUTHORIZATIONS	COUNTY SHARE OF AUTHORIZATIONS	EXPENDITURES BY COUNTY WARRANT	COUNTY EBT AUTHORIZATIONS PLUS EXPENDITURES BY COUNTY WARRANT (COL. A + COL. C)	TOTAL COUNTY EXPENDITURES (COL. B + COL. C)
<b>CHILD WELFARE</b>					
ADMIN - 80% & 100%	-	-	1,505,610	1,505,610	1,505,610
RES MENTAL HEALTH	72,432	14,643	-	72,432	14,643
CASE SERVICES	5,669	2,658	2,853	8,522	5,511
OOH	617,041	170,585	-	617,041	170,585
SPECIAL CIRCUM CC	55,789	48,355	6,298	62,087	54,653
SUBADOPT	385,712	63,920	-	385,712	63,920
<b>TOTAL CW</b>	<b>1,136,643</b>	<b>300,161</b>	<b>1,514,761</b>	<b>2,651,403</b>	<b>1,814,921</b>
COUNTY ADMINISTRATION	-	-	719,605	719,605	719,605
FS FRAUD ADMIN	-	-	69,019	69,019	69,019
STAFF DEVELOPMENT	-	-	1,721	1,721	1,721
CORE SERVICES	163,744	-	479,844	643,587	479,844
LEAP & ADMIN	260,125	-	3,756	263,881	3,756
AND & HCA - AND	61,105	11,205	-	61,105	11,205
IV-D ADMINISTRATION (CSE)	-	-	586,101	586,101	586,101
EMPLOYMENT 1ST	3,722	1,860	73,404	77,125	75,264
TANF & WORKS ADMIN	448,129	129,210	538,093	986,222	667,303
CHILD CARE & ADMIN	239,350	47,824	99,236	338,586	147,061
OLD AGE PEN & ADMIN	375,477	-	14,395	389,872	14,395
HCA - OAP	18,197	983	-	18,197	983
FC PARENTAL FEE	-	-	33,457	33,457	33,457
TITLE IV-B (PSSF)	-	-	103,735	103,735	103,735
HB1451 CARE MGT GRANT	-	-	85,000	85,000	85,000
FC RETENTION GRANT	-	-	2,810	2,810	2,810
CSS 2GEN TRANSFORMATION	-	-	537	537	537
GENERAL ASSISTANCE	-	-	7,111	7,111	7,111
ADULT PROTECTION	-	-	235,580	235,580	235,580
AUDIT ADJUSTMENT	-	-	-	-	-
				4,623,254	3,244,489
FOOD ASSISTANCE	3,564,820	-	-	3,564,820	-
<b>GRAND TOTAL</b>	<b>4,701,463</b>	<b>300,161</b>	<b>1,514,761</b>	<b>10,839,478</b>	<b>5,059,410</b>

- A. Welfare payments authorized by the Morgan County Department of Human Services. These county authorizations are paid by the Colorado Department of Human Services by QUEST debit cards or by electronic funds transfer (EFT).
- B. County share of EBT authorizations. These amounts are settled monthly by a reduction of State cash advances to the county.
- C. Expenditures made by county warrants or other county payment methods.
- D. This represents the total cost of the welfare programs that are administered by Morgan County.
- E. This total matches the expenditures on the Social Services Fund - Statement of Revenues & Expenditures.



## **STATISTICAL SECTION**

Morgan County, Colorado  
Statistical Section  
December 31, 2016

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This part of Morgan County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<b>Contents</b>	<b>Pages</b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	110 - 119
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.	120 - 129
<b>Debt Capacity</b>  These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	130 - 132
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.	133 - 135
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.	136 - 141

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Comprehensive annual financial reports for the relevant year. The County implemented GASB 34 in 2003; schedules presenting government-wide information include information beginning in that year.

Morgan County, Colorado  
 Net Position by Component  
 Last Ten Years  
 (accrual basis of accounting)  
 (unaudited)

	2018	2017	2016
<b>Governmental activities</b>			
Net investment in capital assets	\$ 117,813,966	\$ 124,241,092	\$ 131,089,740
Restricted	10,560,743	9,040,123	9,647,561
Unrestricted	<u>34,851,764</u>	<u>32,163,842</u>	<u>28,709,841</u>
Total governmental activities net position	<u>\$ 163,226,473</u>	<u>\$ 165,445,057</u>	<u>\$ 169,447,142</u>
<b>Business-type activities</b>			
Net investment in capital assets	\$ 1,769,212	\$ 1,782,910	\$ 1,339,384
Unrestricted	<u>5,691,088</u>	<u>4,890,803</u>	<u>4,620,083</u>
Total business-type activities net position	<u>\$ 7,460,300</u>	<u>\$ 6,673,713</u>	<u>\$ 5,959,467</u>
<b>Primary government</b>			
Net investment in capital assets	\$ 119,583,178	\$ 126,024,002	\$ 132,429,124
Restricted	10,560,743	9,040,123	9,647,561
Unrestricted	<u>40,542,852</u>	<u>37,054,645</u>	<u>33,329,924</u>
Total primary government activities net position	<u>\$ 170,686,773</u>	<u>\$ 172,118,770</u>	<u>\$ 175,406,609</u>

2015	2014	2013	2012	2011	2010	2009
\$ 136,884,869	\$ 141,166,518	\$ 147,045,403	\$ 155,638,332	\$ 163,075,950	\$ 171,760,468	\$ 179,576,016
9,911,448	10,228,223	9,313,903	7,862,243	7,351,100	767,500	788,500
25,300,016	24,257,515	23,125,677	20,949,060	19,723,021	23,508,232	21,736,971
<u>\$ 172,096,333</u>	<u>\$ 175,652,256</u>	<u>\$ 179,484,983</u>	<u>\$ 184,449,635</u>	<u>\$ 190,150,071</u>	<u>\$ 196,036,200</u>	<u>\$ 202,101,487</u>
\$ 1,353,897	\$ 1,411,672	\$ 1,504,703	\$ 1,624,577	\$ 1,685,171	\$ 1,790,241	\$ 1,770,189
4,168,253	3,872,134	3,480,904	3,516,382	3,023,063	2,581,709	2,328,865
<u>\$ 5,522,150</u>	<u>\$ 5,283,806</u>	<u>\$ 4,985,607</u>	<u>\$ 5,140,959</u>	<u>\$ 4,708,234</u>	<u>\$ 4,371,950</u>	<u>\$ 4,099,054</u>
\$ 138,238,766	\$ 142,578,190	\$ 148,550,106	\$ 157,262,909	\$ 164,761,121	\$ 173,550,709	\$ 181,346,205
9,911,448	10,228,223	9,313,903	7,862,243	7,351,100	767,500	788,500
29,468,269	28,129,649	26,606,581	24,465,442	22,746,084	26,089,941	24,065,836
<u>\$ 177,618,483</u>	<u>\$ 180,936,062</u>	<u>\$ 184,470,590</u>	<u>\$ 189,590,594</u>	<u>\$ 194,858,305</u>	<u>\$ 200,408,150</u>	<u>\$ 206,200,541</u>

Morgan County, Colorado  
Changes in Net Position  
Last Ten Years  
(accrual basis of accounting)  
(unaudited)

	2018	2017	2016	2015
<b>Expenses</b>				
Governmental activities:				
General government	\$ 6,996,471	\$ 6,353,665	\$ 5,520,906	\$ 5,613,406
Judicial and public safety	5,766,384	5,248,513	5,078,786	5,219,708
Public health	-	-	-	-
Auxiliary services	464,661	500,709	440,388	464,619
Roads and bridges	14,167,484	14,695,292	13,072,223	12,667,839
Public welfare	5,055,167	4,794,943	4,713,540	4,454,833
Interest on long-term debt	-	-	-	-
Total governmental activities expenses	<u>32,450,167</u>	<u>31,593,122</u>	<u>28,825,843</u>	<u>28,420,405</u>
Business-type activities:				
Ambulance services	\$ 1,234,911	\$ 1,145,209	\$ 1,070,858	\$ 1,126,716
Solid waste services	733,357	793,476	763,632	707,029
Total business-type activities expenses	<u>1,968,268</u>	<u>1,938,685</u>	<u>1,834,490</u>	<u>1,833,745</u>
Total primary government expenses	<u>\$ 34,418,435</u>	<u>\$ 33,531,807</u>	<u>\$ 30,660,333</u>	<u>\$ 30,254,150</u>
<b>Program Revenues</b>				
Governmental activities:				
Charges for services:				
General government	\$ 1,436,068	\$ 893,981	\$ 594,119	\$ 537,680
Judicial and public safety	501,705	541,926	528,016	503,902
Road and bridges	202,352	18,132	25,361	8,047
Operating grants and contributions	8,484,048	7,936,012	7,328,010	7,566,786
Capital grants and contributions	103,638	51,157	-	44,654
Total governmental activities program revenues	<u>10,727,811</u>	<u>9,441,208</u>	<u>8,475,506</u>	<u>8,661,069</u>
Business-type activities:				
Charges for services:				
Ambulance services	\$ 1,421,886	\$ 1,351,772	\$ 1,205,051	\$ 1,157,045
Solid waste services	1,174,866	1,062,122	1,030,125	860,302
Operating grants and contributions	64,865	170,419	3,505	24,165
Capital grants and contributions	33,151	27,271	-	6,334
Total business-type activities program revenues	<u>2,694,768</u>	<u>2,611,584</u>	<u>2,238,681</u>	<u>2,047,846</u>
Total primary government program revenues	<u>\$ 13,422,579</u>	<u>\$ 12,052,792</u>	<u>\$ 10,714,187</u>	<u>\$ 10,708,915</u>
Net (expense)/revenue				
Governmental activities	\$ (21,722,358)	\$ (22,151,914)	\$ (20,350,337)	\$ (19,759,336)
Business-type activities	<u>726,500</u>	<u>672,899</u>	<u>404,191</u>	<u>214,101</u>
Total primary government net expense	<u>\$ (20,995,858)</u>	<u>\$ (21,479,015)</u>	<u>\$ (19,946,146)</u>	<u>\$ (19,545,235)</u>

2014	2013	2012	2011	2010	2009
\$ 6,485,480	\$ 6,845,246	\$ 6,957,045	\$ 7,127,536	\$ 7,148,909	\$ 6,946,036
4,694,742	3,981,293	3,902,451	3,883,935	3,703,122	4,017,992
-	-	-	-	-	8,399
488,566	440,435	425,573	443,138	429,247	463,526
12,806,499	13,798,554	12,816,909	12,693,242	13,447,387	13,778,533
4,464,512	4,418,503	4,386,731	4,658,233	4,885,491	4,672,693
-	-	10,416	107,469	119,228	127,002
<u>28,939,799</u>	<u>29,484,031</u>	<u>28,499,125</u>	<u>28,913,553</u>	<u>29,733,384</u>	<u>30,014,181</u>
\$ 1,036,578	\$ 1,089,211	\$ 903,002	\$ 1,069,405	\$ 1,043,694	\$ 1,073,356
631,224	973,948	593,057	560,750	558,765	337,594
<u>1,667,802</u>	<u>2,063,159</u>	<u>1,496,059</u>	<u>1,630,155</u>	<u>1,602,459</u>	<u>1,410,950</u>
<u>\$ 30,607,601</u>	<u>\$ 31,547,190</u>	<u>\$ 29,995,184</u>	<u>\$ 30,543,708</u>	<u>\$ 31,335,843</u>	<u>\$ 31,425,131</u>
\$ 1,221,787	\$ 1,215,473	\$ 1,380,278	\$ 1,603,765	\$ 2,214,834	\$ 1,716,998
517,131	530,147	520,332	493,905	546,171	553,602
88,274	22,021	11,925	14,814	13,627	9,254
7,138,055	6,987,625	6,750,821	6,859,757	7,151,944	7,814,532
470,189	791,252	53,823	87,808	86,502	92,437
<u>9,435,436</u>	<u>9,546,518</u>	<u>8,717,179</u>	<u>9,060,049</u>	<u>10,013,078</u>	<u>10,186,823</u>
\$ 1,054,961	\$ 1,016,461	\$ 1,067,020	\$ 1,230,285	\$ 978,865	\$ 947,231
814,740	799,465	769,998	702,568	768,521	631,913
35,141	34,487	32,123	16,515	124,972	43,040
6,108	46,901	57,680	11,426	-	500,000
<u>1,910,950</u>	<u>1,897,314</u>	<u>1,926,821</u>	<u>1,960,794</u>	<u>1,872,358</u>	<u>2,122,184</u>
<u>\$ 11,346,386</u>	<u>\$ 11,443,832</u>	<u>\$ 10,644,000</u>	<u>\$ 11,020,843</u>	<u>\$ 11,885,436</u>	<u>\$ 12,309,007</u>
\$ (19,504,363)	\$ (19,937,513)	\$ (19,781,946)	\$ (19,853,504)	\$ (19,720,306)	\$ (19,827,358)
243,148	(165,845)	430,762	330,639	269,899	711,234
<u>\$ (19,261,215)</u>	<u>\$ (20,103,358)</u>	<u>\$ (19,351,184)</u>	<u>\$ (19,522,865)</u>	<u>\$ (19,450,407)</u>	<u>\$ (19,116,124)</u>

Morgan County, Colorado  
 Changes in Net Position  
 Last Ten Years  
 (accrual basis of accounting)  
 (unaudited)

	2018	2017	2016	2015
<b>General Revenues and Other Changes in Net Position</b>				
Governmental activities:				
Taxes				
Property	\$ 15,993,175	\$ 15,118,777	\$ 15,047,692	\$ 13,579,680
Specific ownership	1,681,672	1,642,242	1,506,682	1,538,445
Sales	169,279	223,174	186,372	221,834
Other	92,983	89,003	80,078	71,241
Interest earnings	857,258	434,313	244,482	190,551
Miscellaneous	554,734	487,320	373,685	360,891
Gain (loss) on sale of capital assets	154,673	155,000	262,155	240,771
Transfers	-	-	-	-
Total governmental activities	<u>19,503,774</u>	<u>18,149,829</u>	<u>17,701,146</u>	<u>16,203,413</u>
Business-type activities:				
Interest earnings	56,589	37,928	30,169	18,847
Miscellaneous	3,498	3,419	2,984	5,396
Loss on sale of assets			(27)	
Transfers	-	-	-	-
Total business-type activities	<u>60,087</u>	<u>41,347</u>	<u>33,126</u>	<u>24,243</u>
Total primary government	<u>\$ 19,563,861</u>	<u>\$ 18,191,176</u>	<u>\$ 17,734,272</u>	<u>\$ 16,227,656</u>
<b>Change in Net Position</b>				
Governmental activities	\$ (2,218,584)	\$ (4,002,085)	\$ (2,649,191)	\$ (3,555,923)
Business-type activities	<u>786,587</u>	<u>714,246</u>	<u>437,317</u>	<u>238,344</u>
Total primary government	<u>\$ (1,431,997)</u>	<u>\$ (3,287,839)</u>	<u>\$ (2,211,874)</u>	<u>\$ (3,317,579)</u>

2014	2013	2012	2011	2010	2009
\$ 12,889,251	\$ 12,374,675	\$ 11,855,985	\$ 11,982,812	\$ 11,768,430	\$ 11,102,178
1,560,361	1,456,985	1,273,495	1,178,748	1,058,212	1,045,194
207,040	122,188	101,439	81,300	75,972	87,012
71,016	56,119	109,999	43,956	34,021	34,644
191,692	116,984	86,927	47,991	66,940	203,390
428,055	358,223	666,890	563,613	645,187	660,706
352,529	487,687	23,235	68,953	6,258	8,277
(28,308)	-	(36,460)	-	-	-
<u>15,671,636</u>	<u>14,972,861</u>	<u>14,081,510</u>	<u>13,967,373</u>	<u>13,655,020</u>	<u>13,141,401</u>
13,955	5,630	2,729	1,551	2,194	16,718
12,788	4,863	3,347	4,094	803	2,812
-	-	(4,113)	-	-	-
<u>28,308</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>55,051</u>	<u>10,493</u>	<u>1,963</u>	<u>5,645</u>	<u>2,997</u>	<u>19,530</u>
<u>\$ 15,726,687</u>	<u>\$ 14,983,354</u>	<u>\$ 14,083,473</u>	<u>\$ 13,973,018</u>	<u>\$ 13,658,017</u>	<u>\$ 13,160,931</u>
\$ (3,832,727)	\$ (4,964,652)	\$ (5,700,436)	\$ (5,886,131)	\$ (6,065,286)	\$ (6,685,957)
298,199	(155,352)	432,725	336,284	272,896	730,764
<u>\$ (3,534,528)</u>	<u>\$ (5,120,004)</u>	<u>\$ (5,267,711)</u>	<u>\$ (5,549,847)</u>	<u>\$ (5,792,390)</u>	<u>\$ (5,955,193)</u>

Morgan County, Colorado  
Fund Balance, Governmental Funds  
Last Ten Years  
(modified accrual accounting)  
(unaudited)

	2018	2017	2016	2015	2014
<b>General fund</b>					
Non Spendable	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	948,480	842,327	836,428	830,922	825,066
Assigned	11,220,486	11,186,134	10,143,470	8,131,456	1,122,589
Committed	574,041	473,437	376,393	278,660	184,972
Unassigned	<u>14,688,077</u>	<u>13,004,169</u>	<u>11,280,916</u>	<u>10,303,949</u>	<u>15,513,001</u>
<b>Total general fund</b>	<b><u>\$ 27,431,084</u></b>	<b><u>\$ 25,506,067</u></b>	<b><u>\$ 22,637,207</u></b>	<b><u>\$ 19,544,987</u></b>	<b><u>\$ 17,645,628</u></b>
<b>All other governmental funds</b>					
Non Spendable	\$ 89,303	\$ 102,970	\$ 93,361	\$ 78,817	\$ 91,688
Restricted	9,609,894	8,197,796	8,811,133	9,080,526	9,403,157
Committed	5,130,285	4,952,277	4,349,889	3,761,093	4,195,561
Assigned	-	-	-	-	-
Unassigned	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Total all other governmental funds</b>	<b><u>\$ 14,829,482</u></b>	<b><u>\$ 13,253,043</u></b>	<b><u>\$ 13,254,383</u></b>	<b><u>\$ 12,920,436</u></b>	<b><u>\$ 13,690,406</u></b>

Note: For 2011 data GASB54 has been implemented and fund balance has been reclassified. Data for all other years has not been reclassified.

2013	2012	2011	2010	2009
\$ -	\$ 704	\$ 858	\$ -	\$ -
819,912	664,076	657,762	584,000	567,273
1,132,514	1,127,830	3,111,494	-	-
92,126	-	-	-	-
<u>13,886,509</u>	<u>11,832,605</u>	<u>8,897,900</u>	<u>9,996,046</u>	<u>9,460,663</u>
<u>\$ 15,931,061</u>	<u>\$ 13,625,215</u>	<u>\$ 12,668,014</u>	<u>\$ 10,580,046</u>	<u>\$ 10,027,936</u>
\$ 85,744	\$ 98,318	\$ 113,694	\$ -	\$ -
8,493,991	7,198,167	6,693,338	3,356,561	3,769,000
3,766,506	3,336,227	2,912,385	-	-
-	-	-	-	-
-	(23,006)	-	5,926,330	5,245,045
<u>\$ 12,346,241</u>	<u>\$ 10,609,706</u>	<u>\$ 9,719,417</u>	<u>\$ 9,282,891</u>	<u>\$ 9,014,045</u>

Morgan County, Colorado  
 Changes in Fund Balance of Governmental Funds  
 Last Ten Years  
 (modified accrual accounting)  
 (unaudited)

	2018	2017	2016	2015	2014
<b>Revenues</b>					
Taxes	\$ 17,937,109	\$ 17,073,196	\$ 16,820,824	\$ 15,411,200	\$ 14,727,668
Intergovernmental	8,484,048	7,936,012	7,328,010	7,566,786	7,548,824
Licenses and permits	97,822	88,659	96,926	84,958	78,523
Fines and forfeiture	2,757	3,892	4,091	4,641	13,930
Fee accounts	1,461,626	1,410,411	1,388,951	1,293,167	1,307,332
Charges for material/service	539,664	290,535	311,443	326,123	394,221
Interest	857,258	434,313	244,482	190,551	191,692
Miscellaneous	478,636	486,916	357,539	360,283	392,434
Total revenues	<u>29,858,920</u>	<u>27,723,934</u>	<u>26,552,266</u>	<u>25,237,709</u>	<u>24,654,624</u>
<b>Expenditures</b>					
Current:					
General government	5,579,881	5,011,770	4,459,590	4,261,742	4,268,427
Judicial and public safety	5,577,035	5,157,630	5,022,918	5,103,613	4,606,906
Public health	-	-	-	465,300	-
Auxiliary services	465,373	501,347	441,072	3,944,569	489,239
Road and bridge	5,104,051	5,563,489	4,166,484	4,462,082	5,262,251
Public welfare	5,059,410	4,797,258	4,710,757	1,120,295	4,455,679
Intergovernmental cooperation outlay	1,144,153	1,120,429	1,119,295	4,750,739	1,109,401
Capital outlay	3,427,560	2,704,491	3,220,323	-	1,375,681
Debt service	-	-	-	-	-
Principal	-	-	-	-	-
Interest	-	-	-	-	-
Other charges	-	-	-	-	-
Total expenditures	<u>26,357,463</u>	<u>24,856,414</u>	<u>23,140,439</u>	<u>24,108,340</u>	<u>21,567,584</u>
Excess of revenues over (under) expenditures	3,501,456	2,867,520	3,411,827	1,129,369	3,087,040
<b>Other financing sources (uses)</b>					
Transfers in	120,000	120,000	120,000	120,000	310,000
Transfers out	(120,000)	(120,000)	(120,000)	(120,000)	(338,308)
Proceeds of participation certificates	-	-	-	-	-
Proceeds from sale of capital assets	-	-	14,340	20	-
Certificate issuance costs	-	-	-	-	-
Original discount fee	-	-	-	-	-
Benefit payments refunded	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>14,340</u>	<u>20</u>	<u>(28,308)</u>
Net change in fund balances	<u>\$ 3,501,456</u>	<u>\$ 2,867,520</u>	<u>\$ 3,426,167</u>	<u>\$ 1,129,389</u>	<u>\$ 3,058,732</u>
Debt service as a percentage of noncapital expenditures	0.00%	0.00%	0.00%	0.00%	0.00%

2013	2012	2011	2010	2009
\$ 14,009,967	\$ 13,340,918	\$ 13,286,816	\$ 12,936,635	\$ 12,269,028
7,521,826	6,750,821	6,947,565	7,238,446	7,906,969
61,868	59,632	52,120	73,838	56,753
20,654	22,702	26,595	39,544	39,691
1,296,819	1,321,583	1,288,057	1,278,889	1,200,098
267,804	248,638	249,260	247,659	245,395
116,984	86,927	47,991	66,135	203,390
353,929	612,748	609,628	647,428	657,040
<u>23,649,851</u>	<u>22,443,969</u>	<u>22,508,032</u>	<u>22,528,574</u>	<u>22,578,364</u>
4,698,979	4,637,684	4,860,363	5,008,267	5,525,901
3,903,282	3,822,837	3,797,740	3,624,146	3,930,044
-	-	-	-	8,399
440,435	425,573	443,138	429,247	463,526
4,981,971	4,359,311	4,857,738	5,298,525	6,468,551
4,406,656	3,953,014	4,646,370	4,868,800	4,651,189
1,098,383	1,060,089	1,035,273	1,043,133	939,712
77,784	472,555	19,481	1,113,158	1,885,621
-	1,855,000	220,000	210,000	200,000
-	9,733	102,435	112,095	121,095
-	683	-	1,247	771
<u>19,607,490</u>	<u>20,596,479</u>	<u>19,982,538</u>	<u>21,708,618</u>	<u>24,194,809</u>
4,042,361	1,847,490	2,525,494	819,956	(1,616,445)
200,000	1,514,690	-	177,402	191,070
(200,000)	(1,514,690)	-	(177,402)	(191,070)
20	-	-	-	-
20	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>40</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ 4,042,401</u>	<u>\$ 1,847,490</u>	<u>\$ 2,525,494</u>	<u>\$ 819,956</u>	<u>\$ (1,616,445)</u>
0.00%	9.27%	1.70%	1.64%	1.56%

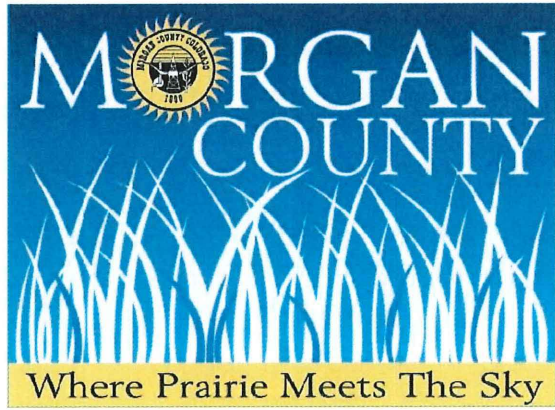
Morgan County, Colorado  
 Program Revenues by Function/Program  
 Last Ten Years  
 (accrual basis of accounting)  
 (unaudited)

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Function/Program				
General government	\$ 2,184,081	\$ 1,650,225	\$ 973,245	\$ 989,455
Judicial and public safety	688,914	637,763	647,872	595,599
Roads and bridges	3,825,694	3,370,854	3,187,142	3,529,603
Public welfare	<u>4,029,122</u>	<u>3,782,366</u>	<u>3,667,247</u>	<u>3,487,582</u>
Total governmental activities	<u>10,727,811</u>	<u>9,441,208</u>	<u>8,475,506</u>	<u>8,602,239</u>
Business-type activities				
Ambulance services	1,519,902	1,549,462	1,205,051	1,187,544
Solid waste services	<u>1,174,866</u>	<u>1,062,122</u>	<u>1,030,125</u>	<u>860,302</u>
Total business-type activities net position	<u>2,694,768</u>	<u>2,611,584</u>	<u>2,235,176</u>	<u>2,047,846</u>
Total primary government	<u>\$ 13,422,579</u>	<u>\$ 12,052,792</u>	<u>\$ 10,710,682</u>	<u>\$ 10,650,085</u>

2014	2013	2012	2011	2010	2009
\$ 1,859,970	\$ 1,797,172	\$ 1,830,401	\$ 2,034,116	\$ 2,567,299	\$ 2,400,821
1,059,218	759,544	697,234	794,707	720,076	986,993
3,153,758	3,722,515	2,924,551	2,900,596	3,189,584	3,241,251
<u>3,362,490</u>	<u>3,267,287</u>	<u>3,264,993</u>	<u>3,330,630</u>	<u>3,536,119</u>	<u>3,557,758</u>
<u>9,435,436</u>	<u>9,546,518</u>	<u>8,717,179</u>	<u>9,060,049</u>	<u>10,013,078</u>	<u>10,186,823</u>
1,096,210	1,097,849	1,156,823	1,258,226	1,103,837	990,271
<u>814,740</u>	<u>799,465</u>	<u>769,998</u>	<u>702,568</u>	<u>768,521</u>	<u>1,131,913</u>
<u>1,910,950</u>	<u>1,897,314</u>	<u>1,926,821</u>	<u>1,960,794</u>	<u>1,872,358</u>	<u>2,122,184</u>
<u>\$ 11,346,386</u>	<u>\$ 11,443,832</u>	<u>\$ 10,644,000</u>	<u>\$ 11,020,843</u>	<u>\$ 11,885,436</u>	<u>\$ 12,309,007</u>

Morgan County, Colorado  
 Tax Revenues by Source, Governmental Funds  
 Last Ten Years  
 (modified accrual accounting)  
 (unaudited)

Year	Property Taxes	SO Taxes	Cigarette Taxes	Sales Tax and Other	Total
2018	15,993,175	1,644,309	8,437	216,031	17,861,952
2017	15,119,847	1,641,603	6,866	223,174	16,991,490
2016	15,047,692	1,506,682	9,077	257,373	16,820,824
2015	13,579,680	1,538,445	9,235	283,840	15,411,200
2014	12,984,216	1,560,360	6,404	269,168	14,820,148
2013	12,409,909	1,456,984	7,320	170,987	14,045,200
2012	11,887,184	1,273,495	7,910	203,527	13,372,116
2011	11,982,812	1,178,748	6,718	118,539	13,286,817
2010	11,768,430	1,058,212	7,467	102,526	12,936,635
2009	11,102,178	1,045,194	7,733	113,924	12,269,029
Change					
2008-2018	0.48%	8.22%	-32.20%	-15.32%	1.00%



Morgan County, Colorado  
Assessed Value and Estimated Value of Taxable Property  
Last Ten Years  
(unaudited)

Year Ended December 31,	Residential Property	Commercial Property	Industrial Property	Agricultural Property	Vacant Land	Natural Resources & Utilities
2018	106,873,320	63,202,210	20,762,120	55,696,820	6,581,730	2,535,220
2017	99,827,560	53,836,470	19,108,820	50,090,040	5,078,680	3,498,090
2016	98,757,180	52,012,320	18,886,900	48,894,750	5,203,140	9,827,170
2015	89,526,130	48,428,340	17,466,450	41,139,250	4,800,170	10,886,750
2014	89,526,130	48,428,340	61,529,073	41,139,250	4,800,170	10,886,750
2013	88,806,920	46,514,960	16,403,930	40,438,820	5,020,550	11,295,580
2012	87,502,260	48,001,890	14,677,380	37,213,540	4,918,310	32,083,560
2011	86,908,580	48,371,180	14,635,240	36,738,150	4,959,260	26,856,640
2010	94,447,660	50,736,520	16,428,250	35,286,290	5,884,600	23,348,420
2009	93,684,180	49,793,860	16,056,980	35,088,230	6,096,990	27,095,460

From 2009 to 2015 commercial real property, undeveloped land, personal property and utilities were assessed at 29% of replacement cost calculated on the base year's appraised value.

Residential real property was assessed as follows:

Year	Assessment Percentage	Base Year
2018	7.96%	2016 appraised value
2017	7.96%	2016 appraised value
2016	7.96%	2014 appraised value
2015	7.96%	2014 appraised value
2014	7.96%	2012 appraised value
2013	7.96%	2012 appraised value
2012	7.96%	2010 appraised value
2011	7.96%	2010 appraised value
2010	7.96%	2008 appraised value
2009	7.96%	2008 appraised value

Source: Morgan County Assessor's office

Note: All residential and commercial real properties are reappraised every two years in the odd year cycle bringing properties to the current market level of valuation. The residential rate is set by the Legislature and coincides with changes in the level of value. This is constitutionally required and designed to stabilize the tax burden on residential property.

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Personal Property	Total Taxable Assesed Value	Tax Exempt Property	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
270,489,180	552,170,540	237,390,850	28.970	3,018,294,850	18.29%
265,521,470	521,172,180	236,862,350	28.970	3,013,820,350	17.29%
278,353,330	511,934,790	191,181,280	28.128	2,697,685,720	18.98%
289,591,670	470,619,610	176,332,860	28.948	2,728,398,820	17.25%
233,591,670	470,916,610	157,851,940	28.948	2,414,135,330	19.51%
212,940,880	445,723,250	154,546,270	28.948	2,320,211,520	19.21%
203,020,040	427,416,980	152,947,180	28.948	2,252,146,830	18.98%
191,854,300	410,323,350	145,278,970	28.948	2,193,670,110	18.70%
187,134,450	413,266,190	144,363,230	28.948	2,187,979,320	18.89%
178,612,460	406,428,160	146,762,780	28.948	2,236,375,060	18.17%

Morgan County, Colorado  
 Direct and Overlapping Property Tax Rates  
 Last Ten Years  
 (Rate per \$1,000 of assessed value)  
 (unaudited)

	2018	2017	2016	2015	2014
<b>County direct rates</b>					
General Fund	19.470	19.470	19.628	19.448	19.448
Road and Bridge	7.500	7.500	6.500	6.500	6.500
Human Services	2.000	2.000	2.000	3.000	3.000
<b>Total Direct Rate</b>	<b>28.970</b>	<b>28.970</b>	<b>28.128</b>	<b>28.948</b>	<b>28.948</b>
<b>City and town rates</b>					
Brush	15.683	15.752	15.660	15.660	15.660
Fort Morgan	13.254	13.254	13.254	13.254	13.254
Hillrose	17.585	17.890	17.773	17.890	17.890
Log Lane	27.413	34.267	34.267	34.267	34.267
Wiggins	32.212	32.212	32.212	32.212	32.212
Fire districts	2.588 - 7.719	2.588 - 7.719	2.588 - 7.719	2.991-7.719	2.588 - 7.719
School districts	15.219 - 52.360	19.500 - 45.285	17.105 - 42.449	17.128-43.801	17.128 - 43.801
Other special districts	.021 - 9.010	.026 - 10.958	.027 - 10.947	.027-11.902	.027 - 11.902

Source: Abstract of Assessments and Levies, prepared by Morgan County Assessor's office

2013	2012	2011	2010	2009
19.448	21.048	21.048	21.048	21.048
6.500	5.400	5.400	5.400	6.000
3.000	2.500	2.500	2.500	1.900
<u>28.948</u>	<u>28.948</u>	<u>28.948</u>	<u>28.948</u>	<u>28.948</u>
15.660	15.660	15.660	15.660	15.660
13.254	13.254	13.254	13.254	13.254
17.718	17.890	17.890	15.627	15.573
34.267	34.267	34.267	34.267	34.267
32.212	32.212	32.212	32.212	32.212
2.588 - 7.719	2.588 - 7.719	2.588 - 7.719	2.588 - 7.719	2.588 - 6.719
17.815 - 41.252	22.305 - 39.174	21.418 - 40.218	31.592 - 39.440	29.454 - 39.449
.027 - 11.902	.30 - 10.720	.30 - 10.364	.030 - 10.345	.030 - 10.217

Morgan County, Colorado  
Principal Property Tax Payers  
Current Year and Ten Years Ago  
(unaudited)

Taxpayer	Type of Business	2018			2009		
		Taxable Assessed Value	Rank	Percentage of Total Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Assessed Value
Public Service Co. of Colorado	Utility	\$ 142,493,700	1	25.81%	65,613,520	1	16.14%
Leprino Foods Company	Cheese Processing	20,884,620	2	3.78%	10,704,990	3	2.63%
BNSF Railway Company	Transportation	14,104,300	3	2.55%	6,006,500	8	1.48%
Manchief Power Company LLC	Utility	13,434,700	4	2.43%	18,590,300	3	4.57%
Colorado Interstate Gas Co.	Utility	12,539,300	5	2.27%	11,348,700	4	2.79%
Cargill Meat Solutions Corporation	Meat Processing	11,584,490	6	2.10%	22,731,760	2	5.59%
Western Sugar Cooperative	Sugar Processing	9,728,980	7	1.76%	5,003,080	10	1.23%
Wildcat Dairy LLC	Dairy	7,591,120	8	1.37%	-		
Brush Power LLC	Utility	7,327,900	9	1.33%	8,822,900	7	2.17%
Morgan County REA Association	Utility	6,199,500	10	1.12%	-		
Tri-State Generation & Transmission Assoc.	Utility	6,095,600	11	1.10%	-		0.00%
Cargill Meat Solutions Corp (Lagoon)	Utility	5,531,320	12	1.00%	21,831,520		
Young Gas Storage Company Ltd	Utility	3,849,480	13	0.70%	4,039,240	12	0.99%
Cheyenne Plains Gas Pipeline Co	Utility	3,457,500	14	0.63%	8,353,300	6	
Empire Dairy	Dairy	2,724,990	15	0.49%	-		
<b>Total</b>		<b>\$ 267,547,500</b>		<b>48.45%</b>	<b>\$ 183,045,810</b>		<b>37.61%</b>
<b>Total assessed valuation</b>		<b>\$ 552,170,540</b>			<b>\$ 406,428,160</b>		

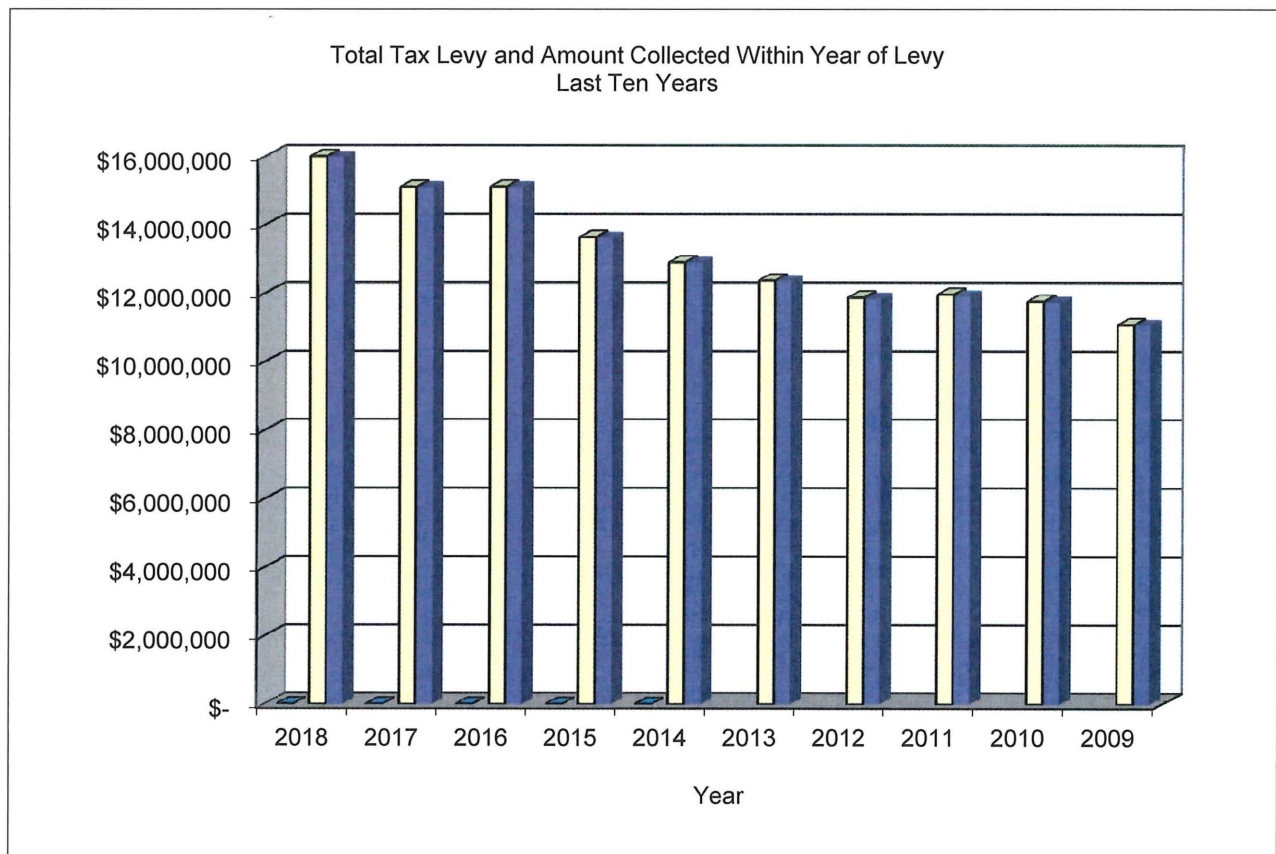
Source: Morgan County Assessor's office

Morgan County, Colorado  
 Property Tax Levies and Collections  
 Last Ten Years  
 (unaudited)

Year Ended December 31,	Taxes Levied for the Year (1)	Collected Within the Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2018	15,994,172	15,973,358	99.87%	0	15,973,358	99.87%
2017	15,098,358	15,084,332	99.91%	0	15,084,332	99.91%
2016	15,104,969	15,087,467	99.88%	0	15,087,467	99.88%
2015	13,632,094	13,613,041	99.86%	0	13,613,041	99.86%
2014	12,902,797	12,890,946	99.91%	0	12,890,946	99.91%
2013	12,372,867	12,361,451	99.91%	0	12,361,451	99.91%
2012	11,878,040	11,839,593	99.68%	0	11,839,593	99.68%
2011	11,963,229	11,906,323	99.52%	3,356	11,909,679	99.55%
2010	11,765,282	11,736,642	99.76%	4,563	11,741,205	99.80%
2009	11,082,687	11,061,385	99.81%	745	11,062,130	99.81%

Notes:

(1) This column does not include abatements and reappraisals during the year.



Source: Morgan County Treasurer

Morgan County, Colorado  
Ratios of Outstanding Debt by Type  
Last Ten Years  
(unaudited)

Year	Governmental Activities		Percentage of Personal Income (1)	Per Capita (1)
	Certificates of Participation	Total Primary Government		
2018	-	-	0.000%	-
2017	-	-	0.000%	-
2016	-	-	0.000%	-
2015	-	-	0.000%	-
2014	-	-	0.000%	-
2013	-	-	0.000%	-
(2) 2012	-	-	0.000%	-
2011	1,855,000	1,855,000	0.220%	66
2010	2,075,000	2,075,000	0.246%	74
2009	2,285,000	2,285,000	0.270%	82

(1) See Schedule 14 for personal income and population data.

(2) In January 2012, the Morgan County Building Authority early paid off the Certificates of Participation.

Morgan County, Colorado  
 Direct and Overlapping Governmental Activities Debt  
 As of December 31, 2018  
 (unaudited)

<b>Taxing Jurisdiction</b>	<b>General Obligation Long-Term Debt Outstanding</b>	<b>Estimated Percentage Applicable (1)</b>	<b>Overlapping Debt</b>
<b>School Districts</b>			
Brush RE-2(J) School District	\$ 39,146,859	99.24%	\$ 38,849,343
Fort Morgan RE-3 School District	\$ 20,315,000	100.00%	\$ 20,315,000
Wiggins RE-50(J) School District	\$ 28,465,000	27.00%	\$ 7,685,550
Briggsdale RE-10 School District	\$ 2,235,000	99.00%	\$ 2,212,650
Weldon Valley School District RE-20(J)	\$ 389,722	97.00%	\$ 378,030
<b>Other</b>			
Well Augmentation Subdistrict	\$ 13,572,368	14.00%	\$ 1,900,132
Groundwater Management Subdistrict	\$ 5,277,455	14.00%	\$ 738,844
Central Colorado Water Conservancy District	\$ 24,950,000	14.00%	\$ 3,493,000
<b>Total Overlapping Debt</b>			<u><u>\$ 75,572,548</u></u>

Sources: Debt amounts and percentages are provided by each governmental unit.

(1) Portion of debt applicable to Morgan County is determined by the ratio of the assessed value of the portion of the applicable district located within Morgan County to the total assessed value of the applicable taxing district.

Morgan County, Colorado  
 Legal Debt Margin Information  
 Last Ten Years  
 (unaudited)

Assessed Valuation:

Assessed value	\$ 552,170,540
Add back: exempt real property	<u>-</u>
Total assessed value	<u>\$ 552,170,540</u>

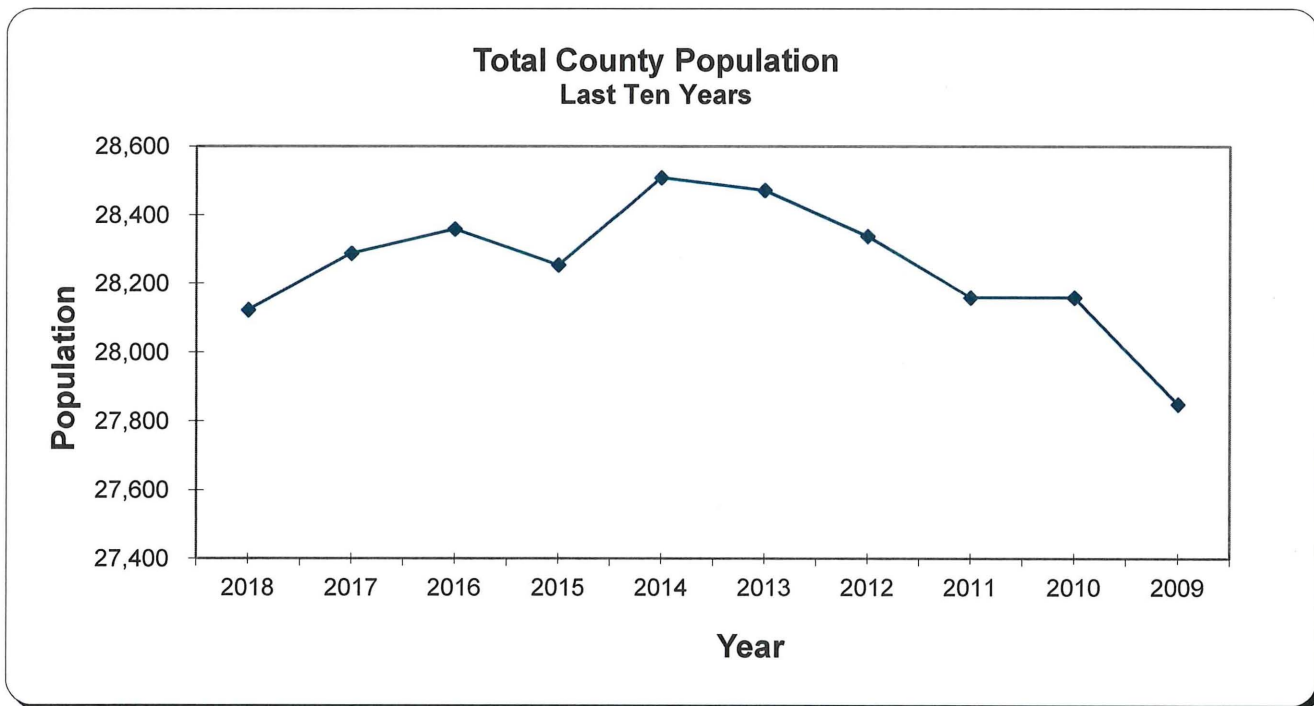
Legal debt margin:

Debt limitation - 3% of assessed value	\$ 16,565,116
No debt applicable to limitation	

Year	Debt limit	Total net debt applicable to limit	Legal debt margin	Total net debt applicable to the limit as a percentage of debt limit
2018	16,565,116	-0-	16,565,116	0.00%
2017	15,635,165	-0-	15,635,165	0.00%
2016	16,110,248	-0-	16,110,248	0.00%
2015	14,127,498	-0-	14,127,498	0.00%
2014	13,371,698	-0-	13,371,698	0.00%
2013	12,890,759	-0-	12,890,759	0.00%
2012	13,619,326	-0-	13,619,326	0.00%
2011	12,397,986	-0-	12,397,986	0.00%
2010	12,192,845	-0-	12,192,845	0.00%
2009	11,485,443	-0-	11,485,443	0.00%

Morgan County, Colorado  
 Demographic and Economic Statistics  
 Last Ten Years  
 (unaudited)

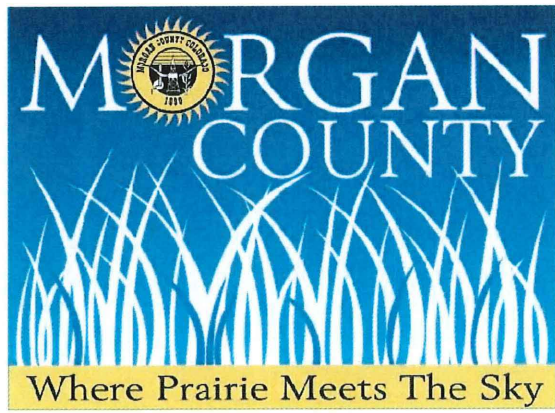
Year	Population	Personal Income <sup>1</sup>	Per Capita Income	Median Age	School Enrollment	Unemployment Rate
2018	28,123	1,447,097,088	51,456	36.6	5,734	3.30%
2017	28,288	1,400,114,560	49,495	36.6	5,559	2.90%
2016	28,359	1,209,227,760	42,640	36.4	6,551	2.70%
2015	28,254	1,153,889,324	39,956	36.5	5,431	3.60%
2014	28,509	1,120,745,808	39,312	36.4	5,714	3.20%
2013	28,472	989,458,944	34,752	36.4	5,553	5.20%
2012	28,338	949,011,282	33,489	34.5	5,460	6.10%
2011	28,159	879,996,909	31,251	35.5	5,444	6.20%
2010	28,159	843,587,322	29,958	35.5	5,483	7.20%
2009	27,850	845,080,400	30,344	34.5	5,495	6.30%



<sup>1</sup> Computation of per capita personal income multiplied by population.

Source:

- [www.suburbanstats.org](http://www.suburbanstats.org)
- [www.cde.state.co.us](http://www.cde.state.co.us)
- [www.factfinder.census.gov](http://www.factfinder.census.gov)
- [www.colmigateway.com](http://www.colmigateway.com)



Morgan County, Colorado  
Principal Private Employers  
Current Year and Ten Years Ago  
(unaudited)

Taxpayer	Type of Business	2018			2009		
		Number of Employees	Rank	Percentage of Total County Employment	Number of Employees	Rank	Percentage of Total County Employment
Cargill Meat Solutions Corporation	Beef Processing	2,100	1	13.86%	2,100	1	15.67%
Leprino Foods Company	Cheese Processing	350	2	2.31%	272	3	2.03%
Colorado Plains Medical Center	Hospital	262	3	1.73%	227	5	1.69%
Eben Ezer Lutheran Care Center	Nursing Home	235	4	1.55%	220	6	1.64%
Western Sugar (Includes Seasonal)	Sugar Processing	225	5	1.48%	200	7	0.78%
East Morgan County Hospital	Hospital	215	6	1.42%	118	9	0.88%
Viaero Wireless	Cellular Provider	155	7	1.02%	250	4	1.87%
Valley View Villa	Nursing Home	131	8	0.86%	135	8	1.01%
Wal-Mart Super Center	Retail/Grocery	111	9	0.73%	325	2	2.43%
Xcel Energy	Utility	107	10	0.71%			-
Basic Energy Services - Pumping Div	Oil/Gas Services	105	11	0.69%	105	10	0.78%
<b>Total</b>		<u>3,996</u>		<u>26.37%</u>	<u>3,952</u>		<u>28.00%</u>
<b>Total Morgan County Labor Force</b>		<u>15,154</u>			<u>13,398</u>		

Source: Morgan County Economic Development

Morgan County, Colorado  
Full-Time Equivalent County Government Employees by Function/Program  
Last Ten Years  
(unaudited)

<u>Function/Program</u>	2018	2017	2016	2015	2014
<b>General Government</b>					
Assessor	9	9	9	9	9
Board of County Commissioners	3	3	3	3	3
Building Maintenance	7	8	7	7	8
Clerk and Recorder	12	12	11	11	11
Courier	1	1	1	1	1
Finance	5	5	5	5	5
Fleet	7	7	7	6	7
Human Resources	1	1	1	1	1
Information Management Services	4	4	4	4	4
Planning and Building	4	4	3	4	3
Purchasing and Support Staff for BCC	1	1	1	2	1
Treasurer	3	3	3	2	2
<b>Judicial and Public Safety</b>					
Communications Center	14	14	11	14	14
Coroner	3	3	3	3	3
Corrections (Jail)	26	26	32	28	32
County Attorney	1	1	1	1	1
Emergency Management	1	1	1	1	1
Sheriff	30	30	24	27	23
<b>Streets and Highways</b>					
Road and Bridge	39	39	36	36	36
<b>Auxiliary Services</b>					
Extension	3	3	2	3	3
Fairgrounds	1	1	0	0	1
Veterans Officer	1	1	1	1	1
<b>Health and Human Services</b>					
Human Services	67	67	63	63	62
<b>Business-type Services</b>					
Ambulance Service	19	23	19	23	21
Solid Waste Management	7	7	7	7	6
<b>Total</b>	<b>269</b>	<b>274</b>	<b>255</b>	<b>262</b>	<b>259</b>

Source: Morgan County Payroll Department

Note: The numbers presented above are the number of FTE's (full-time equivalents) rounded to the nearest whole number. These numbers are from the final payroll of each respective year at December 31. The numbers do not take into account the fluctuations in staffing throughout the year, nor do they include vacancies at year end.

2013	2012	2011	2010	2009
9	10	10	10	11
3	3	3	3	3
8	8	9	8	8
12	12	12	12	11
1	1	1	1	1
5	5	5	7	7
7	7	7	6	7
1	1	1	1	1
4	4	4	4	4
3	3	3	3	3
1	1	1	1	2
2	2	2	2	3
13	11	11	12	12
3	4	3	3	4
31	30	28	30	33
1	1	1	2	3
1	1	1	1	1
23	22	22	22	21
36	37	36	39	38
3	3	3	3	3
1	1	1	1	1
1	1	1	1	1
60	64	65	64	65
22	21	21	17	19
6	6	7	6	6
257	259	258	259	268

Morgan County, Colorado  
Operating Indicators by Function/Program  
Last Ten Years  
(unaudited)

<b>Function/Program</b>	2018	2017	2016	2015
<b>General Government</b>				
Assessor				
Property transfers	1,904	2,050	839	1,755
Public Trustee				
Number of foreclosures	40	48	70	60
Clerk				
Motor Vehicle transactions	66,877	86,014	71,389	68,755
Registered Voters	16,868	15,941	16,194	14,477
Planning and Building				
Number of building permits issued	411	301	355	103
Number of parcels created	26	15	22	25
<b>Judicial and Public Safety</b>				
Communications Center				
Non-emergency calls	79,078	64,349	77,123	68,807
9-1-1 calls	10,671	9,806	10,746	10,514
District Attorney				
Number of felony cases	436	460	344	279
Number of juvenile cases	47	40	30	59
Sheriff				
Detention Center average daily population	93	90	85	77
Incidents handled by patrol and investigations	19,572	20,146	17,515	15,404
<b>Streets and Highways</b>				
Road and Bridge				
Bridges	173	173	173	173
County maintained roads (miles)	1,035	1,034	1,036	1,036
County roads maintained by others (miles)	61	61	61	61
County roads not maintained (miles)	142	143	143	143
<b>Health and Human Services</b>				
Human Services				
Families receiving food assistance	13,785	13,698	33,812	33,824
Seniors receiving assistance	2,668	2,725	2,700	2,617
Children receiving subsidized day care	92	936	810	666
Child Abuse or neglect cases reported	67	629	708	610
<b>Auxiliary Services</b>				
Extension				
4-H youth development program participants	415	368	378	397
Fairgrounds				
County fair attendance	4,650	4,200	4,300	4,100
Total Complex attendance	33,185	31,730	32,060	30,950
<b>Business-type Services</b>				
Ambulance Service				
Number of calls	2,831	2,726	2,526	2,444
Solid Waste Management				
Recycled tons processed	348	566	318	349

\*\*\* Department of Human services records not available for 2008-2012  
Source: Information provided by individual Morgan County departments

2014	2013	2012	2011	2010	2009
1,549	1,804	683	595	516	532
53	74	123	115	202	230
58,312	63,473	63,682	59,932	58,686	38,071
15,067	15,378	15,400	14,500	14,366	10,880
81	100	79	64	95	133
38	19	17	28	13	31
66,672	74,884	97,501	61,796	87,346	110,418
9,910	8,344	10,674	9,776	9,589	9,332
280	261	304	308	295	394
35	38	68	63	65	78
61	95	90	91	93	94
15,808	18,244	15,880	14,961	16,405	16,231
173	173	173	173	173	173
1,056	1,056	1,057	1,057	1,057	1,063
54	54	54	54	55	55
128	128	128	132	133	163
32,962	36,197	35,825	34,925	32,818	27,027
1,800	2,186	2,154	2,091	2,540	2,555
763	654	654	***	1,334	1,857
571	547	***	***	***	***
397	401	374	369	451	447
4,000	4,000	4,000	4,000	4,000	4,000
30,570	30,570	37,750	37,620	37,420	39,125
2,355	2,181	2,125	2,452	2,075	1,995
417	356	300	324	122	122

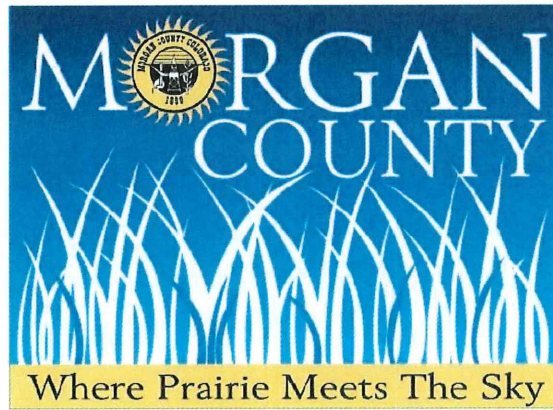
Morgan County, Colorado  
Capital Asset Statistics by Function/Program  
Last Ten Years  
(unaudited)

Function/Program	2018	2017	2016	2015	2014
<b>Judicial and Public Safety</b>					
Communications Center console positions	3	4	4	4	4
Communications Center vehicles	1	1	1	1	1
911 Emergency Telephone towers	3	3	3	3	3
Emergency Management vehicles	1	1	1	1	1
Courtrooms - district and county	3	3	3	3	3
Jail	1	1	1	1	1
Jail vehicles	3	3	3	3	3
Patrol vehicles	14	14	14	14	14
Sheriff Investigation & Administrative vehicles	13	13	13	13	13
<b>Streets and Highways</b>					
Graders	15	15	15	15	15
Grader sheds	6	6	6	6	6
Trucks	24	24	24	24	24
Heavy equipment	10	10	10	10	10
Other equipment	54	55	48	44	39
Vehicles	20	20	20	22	19
<b>Health and Human Services</b>					
Building	1	1	1	1	1
Vehicles	9	9	9	9	9
<b>Auxiliary Services</b>					
Extension Office	1	1	1	1	1
Event Center	1	1	1	1	1
Fairgrounds	1	1	1	1	1
Fairground heavy equipment	3	3	3	3	3
Fairground vehicles	1	1	1	1	1
<b>Ambulance Service</b>					
Buildings	2	3	2	2	2
Ambulance vehicles	7	7	8	7	8
Administrative vehicles	1	1	1	1	1
<b>Solid Waste Management</b>					
Landfill site	1	1	1	1	1
Transfer sites	0	0	0	0	0
Equipment	5	5	5	5	5
Vehicles	2	3	3	3	3

Note: No capital asset indicators are available for the general government.

Source: Information provided by individual Morgan County departments

2013	2012	2011	2010	2009
4	4	4	4	4
1	2	2	2	2
3	3	3	3	3
4	4	4	4	4
3	3	3	3	3
1	1	1	1	1
3	3	3	3	3
13	12	11	11	12
13	12	12	11	9
15	15	15	15	15
6	6	6	6	6
24	24	23	23	23
10	10	10	10	10
37	36	36	36	36
6	20	19	19	20
1	1	1	1	1
9	9	9	9	9
1	1	1	1	1
1	1	1	1	1
1	1	1	1	1
3	3	3	4	3
1	1	1	1	1
3	2	2	3	3
8	8	8	8	8
1	1	1	1	1
1	1	1	1	1
6	0	0	0	0
4	4	4	4	4
3	3	3	3	3



# **SINGLE AUDIT SECTION**

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING  
STANDARDS**

**INDEPENDENT AUDITOR'S REPORT**

Board of County Commissioners  
Morgan County  
Fort Morgan, Colorado

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Morgan County (County) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 21, 2019.

*Internal Control over Financial Reporting*

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### *Compliance and Other Matters*

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Watson Coon Ryan, LLC*

GREENWOOD VILLAGE, COLORADO  
June 21, 2019



**WATSON COON RYAN**  
CERTIFIED PUBLIC ACCOUNTANTS

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## **REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE**

### **INDEPENDENT AUDITOR'S REPORT**

Board of County Commissioners  
Morgan County

#### **Report on Compliance for each major federal program**

We have audited Morgan County's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Morgan County's major federal programs for the year ended December 31, 2018. Morgan County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of Morgan County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Award* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on each major federal program occurred. An audit includes examining, on a test basis, evidence about Morgan County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However our audit does not provide a legal determination of Morgan County's compliance.

### ***Opinion on Compliance for each major federal program***

In our opinion, Morgan County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2018.

### **Report on Internal Control over Compliance**

Management of Morgan County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Morgan County's internal control over compliance with the types of requirements that could have a direct and material effect on its each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Morgan County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully,

*Watson Coon Ryan, LLC*

GREENWOOD VILLAGE, COLORADO  
June 21, 2019

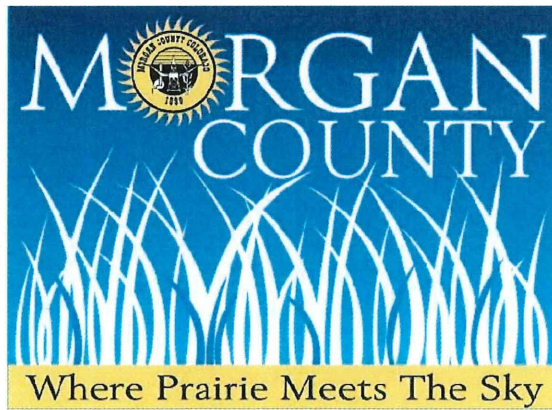
**MORGAN COUNTY, COLORADO**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

For The Year Ended December 31, 2018

<b>Program</b>	<b>Federal CFDA Number</b>	<b>Federal Expenditures</b>
<b>U.S. Department of Agriculture</b>		
Passed through Colorado Department of Human Services		
Supplemental Nutrition Assistance	10.551	3,564,820
Food Assistance Administration	10.561	201,789
<b>Total Department of Agriculture</b>		<b>3,766,609</b>
<b>U.S. Department of Health and Human Services</b>		
Passed through Colorado Department of Human Services		
Promoting Safe and Stable Families	93.556	95,330
TANF	93.558	972,195
Title IV-D	93.563	357,540
Title IV-B	93.645	26,240
Title IV-E	93.658	497,362
Adoption	93.659	189,030
Adoption Incentive Payment	93.603	1,086
Tile XX Block Grant	93.667	182,635
Low Income Home Energy Assistance Block Grant	93.568	3,612
Guardianship Assistance - ARRA	93.090	2,596
Hospital Preparedness Program	93.074	15,770
Child Care Cluster		
Child Care and Development Block Grant	93.575	130,286
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	82,413
<b>Total Child Care Cluster</b>		<b>212,699</b>
<b>Department of Health Care Policy and Financing</b>		
Title XIX Medicaid Assistance Program	93.778	346,278
<b>Total Department of Health and Human Services</b>		<b>2,902,373</b>
<b>U.S. Department of Justice</b>		
Passed through State of Colorado		
Victims Assistance Program	16.575	31,631
Bullet Proof Vest Partnership Program	16.607	2,760
State Criminal Alien Assistance Program	16.606	22,378
<b>Total Department of Justice</b>		<b>56,769</b>
<b>U.S. Department of Housing and Urban Development</b>		
Passed through State of Colorado		
Continuum of Care	14.267	124,574
<b>Total Department of Housing and Urban Development</b>		<b>124,574</b>
<b>U.S. Department of Homeland Security</b>		
Passed through State of Colorado		
Emergency Management Performance Grant	97.042	45,000
<b>Total Department of Homeland Security</b>		<b>45,000</b>
<b>Total Expenditures of Federal Awards</b>		<b>\$ 6,895,325</b>

See the accompanying notes to schedule of expenditures of federal awards.



MORGAN COUNTY  
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2018

1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Morgan County under programs of the federal government for the year ended December 31, 2018. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Morgan County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Morgan County

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represents adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

3. SUBRECIPIENTS

No federal awards were passed through to subrecipients for the year-ended December 31, 2018.

4. NONCASH PROGRAM ACTIVITY

The County determines eligibility for various benefits funded by Federal and State programs. The funds are distributed via electronic benefit transfer to the beneficiaries by the State. Noncash assistance of \$3,564,820 is included in the Schedule of Federal Expenditures and represents food commodities valued at the fair market value of the food received and disbursed.

5. INDIRECT COST RATE

Morgan County has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

MORGAN COUNTY  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 FOR THE YEAR ENDED DECEMBER 31, 2018

SUMMARY OF AUDITORS RESULTS

*Financial Statements*

Type of auditor's report issued: Unqualified

Internal control over financial reporting:

Material weaknesses identified?	___ Yes	_x_ No
Significant deficiencies identified?	___ Yes	_x_ No
Noncompliance material to financial statements noted?	___ Yes	_x_ No

*Federal Awards*

Internal control over major federal programs:

Material weaknesses identified?	___ Yes	_x_ No
Significant deficiencies identified?	___ Yes	_x_ None reported
Type of auditor's report issued on compliance for major federal programs:	Unmodified	
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	___ Yes	_x_ No
Identification of major federal programs:	<p style="margin-left: 20px;">93.558 Temporary Assistance for Needy Families</p> <p style="margin-left: 20px;">93.778 Title XIX Medicaid Assistance Program</p>	
Dollar threshold used to distinguish between type A and type B programs:	\$ <u>750,000</u>	
Auditee qualified as a low-risk auditee?	_x_ Yes	___ No

MORGAN COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**Section II: Financial Statement Findings**

There were no findings.

**Section III: Federal Awards Findings**

There were no findings.

**Section IV: Status of Prior Year Findings**

There were no findings for the year ended December 31, 2017.